THE ABCs OF SCHOOL CHOICE

The comprehensive guide to every private school choice program in America

2022 EDITION
ABOUT EDCHOICE

EdChoice is a nonprofit, nonpartisan organization dedicated to advancing full and unencumbered educational choice as the best pathway to successful lives and a stronger society. EdChoice believes that families, not bureaucrats, are best equipped to make K–12 schooling decisions for their children. The organization works at the state level to educate diverse audiences, train advocates and engage policymakers on the benefits of high-quality school choice programs. EdChoice is the intellectual legacy of Milton and Rose D. Friedman, who founded the organization in 1996.
With six new programs, 2011 was the year of school choice. A decade later, 2021 became the year of educational choice.

Seven states enacted seven new programs, with Kentucky and Missouri even creating a new program type: the tax-credit education savings account (ESA). A whopping 15 states expanded 23 programs to serve more students than ever before. It’s hard to keep up with the growth.

The difference 10 years later? The movement for educational liberty is not about schools anymore. It’s about learning opportunities. K–12 education is no longer defined by an outdated, idyllic image of a student sitting at a desk in a brick-and-mortar school. Now, families are deciding what education can and should look like for their children—whatever educational providers or whatever settings meet their unique needs.

As our legacy’s founder and Nobel-winning economist Milton Friedman said, “Not all ‘schooling’ is ‘education,’ and not all ‘education’ is ‘schooling.’”

Regardless of the “why,” parents are seeing firsthand what Friedman meant. The COVID-19 pandemic has had—and continues to have—an obvious effect on parent engagement in their children’s education.

Entire districts shut down, sending students home to learn remotely. Then schools reopened and then they shut yet again, resulting in a shift in families’ mindset around education. According to our EdChoice Public Opinion Tracker polling with Morning Consult, seven out of 10 school parents want the education system to provide multiple learning options. Month after month, around 60 percent of American school parents report their desire for a hybrid schooling approach. More than one-third prefer their kids learn from home most of the time—three to five days per week.

The EdChoice team works tirelessly to monitor and measure these major changes to the K–12 education landscape. The ABCs of School Choice is the most comprehensive, reliable and cited guide to the nation’s educational choice programs. As always, you can find more information on our website, which is updated with new data throughout the year. And you may even order additional free copies of The ABCs and our companion publications—EdChoice 101 and The EdChoice Study Guide.

Because of our work to stay on top of legislative opportunities across the country, our experts were able to accurately predict the boom in 2021 programs. Typically, election years see less progress than non-election years, but we think 2022 may be the year that bucks the trend.

Will our prediction come true? Subscribe to our email newsletters at edchoice.org or follow EdChoice on Facebook, Twitter, Instagram or TikTok to stay up to date on all the latest school choice news.

Yours sincerely,

Robert C. Enlow
President and CEO
## Types of Private School Choice

### EDUCATION SAVINGS ACCOUNTS

ESAs allow parents to withdraw their children from public district or charter schools and receive a deposit of public funds into government-authorized savings accounts with restricted, but multiple, uses. Those funds—often distributed to families via debit card—can cover private school tuition and fees, online learning programs, private tutoring, community college costs, higher education expenses and other approved customized learning services and materials. Some ESAs, but not all, even allow students to use their funds to pay for a combination of public school courses and private services.

### SCHOOL VOUCHERS

Vouchers give parents the freedom to choose a private school for their children, using all or part of the public funding set aside for their children’s education. Under such a program, funds typically expended by a school district would be allocated to a participating family in the form of a voucher to pay partial or full tuition for their child’s private school, including both religious and non-religious options.

### TAX-CREDIT EDUCATION SAVINGS ACCOUNTS

Tax-credit ESAs allow taxpayers to receive full or partial tax credits when they donate to nonprofit organizations that fund and manage parent-directed K-12 education savings accounts. Families may use those funds to pay for multiple education-related expenses, including private school tuition and fees, online learning programs, private tutoring, community college costs, higher education expenses and other approved customized learning services and materials, and roll over unused funds from year to year to save for future educational expenses. Some tax-credit ESAs, but not all, even allow students to use their funds to pay for a combination of public school courses and private services.

### TAX-CREDIT SCHOLARSHIPS

Tax-credit scholarships allow taxpayers to receive full or partial tax credits when they donate to nonprofits that provide private school scholarships. Eligible taxpayers can include both individuals and businesses. In some states, scholarship-giving nonprofits also provide innovation grants to public schools and/or transportation assistance to students who choose alternative public schools.

### INDIVIDUAL TAX CREDITS & DEDUCTIONS

Individual tax credits and deductions allow parents to receive state income tax relief for approved educational expenses, which can include private school tuition, books, supplies, computers, tutors and transportation.
Other Types of School Choice

**CHARTER SCHOOLS**
Charter schools are independently run public schools exempt from many rules and regulations in exchange for increased accountability. Typically, if charters receive more applications than they have open seats, they must accept students based on a lottery. Families do not need to use ESAs, vouchers or tax-credit scholarships to pay to enroll their children in charter schools as these schools are already publicly funded.

**MAGNET SCHOOLS**
A magnet school is a public school that offers specialized curricula and programs not available in traditional neighborhood public schools. Magnets are designed to attract students with a common interest or skillset, and students must apply and be accepted to enroll. Families do not need to use ESAs, vouchers or tax-credit scholarships to pay to enroll their children in magnet schools as these schools are already publicly funded.

**INTER/INTRA-DISTRICT PUBLIC SCHOOL CHOICE**
Sometimes referred to as open enrollment, inter- and intra-district choice laws allow families to choose traditional public schools other than the ones the government assigned based on their ZIP Codes. Intra-district choice allows families to choose from among more than one public school within their assigned district. Inter-district choice allows families to send their children to any traditional public school in their resident state or a defined region. Typically, these open enrollment options still allow public schools to give enrollment preference to students within their assigned district lines.

**HOMESCHOOLING**
Homeschooling is an alternative form of education for children outside of public or private schools, typically within their own homes. Homeschooling is regulated differently from state to state.

**ONLINE LEARNING**
Online learning allows students to work with their curriculum and teachers over the internet—in combination with, or in place of, traditional classroom learning. Online schools can be public or private. Families may also use some educational choice options, such as ESAs and vouchers, to pay for online and virtual schooling.

**CUSTOMIZED LEARNING**
Customized learning is unique to every child. As an example, some students might use ESA or course choice programs to mix courses from public schools with privately tutored classes at home, online courses, special education therapies and a work-study internship. The possibilities are endless, especially as new innovations in learning continue to emerge.

**TOWN TUITIONING**
Generally speaking, town tuitioning allows students who live in towns that don’t have district public schools to receive their per-pupil education tax dollars to pay tuition at a neighboring town’s public school or a private school of their choice—sometimes even across state lines for families who live close to state borders. This type of school choice functions much like a school voucher, and only a handful of rural states in the northeast use it.

**MICRO-SCHOOLING**
Micro-schooling is the reimagining of the one-room schoolhouse, where class sizes are usually fewer than 15 students of varying ages, and the schedule and curriculum is tailored to fit the needs of each class. This model of schooling can operate in either public, private or charter schools or separately on its own.

**HYBRID HOMESCHOOLING**
Hybrid homeschooling is an educational model where students split their time between homeschooling and a traditional classroom setting.
Number of Currently Enacted Private School Choice Programs by Year Launched

Number of ESAs, Vouchers, and Tax-Credit Scholarships

Spending on ESAs, Vouchers and Tax-Credit Scholarships as a percent of combined program and public K–12 current and total expenditures

Current expenditures include instruction, support services, food services and enterprise operations. Total expenditures include those categories and also capital outlay, interest payments on debts and programs outside of public elementary/secondary education, such as adult education and community services.

Note: Only includes expenditures in states and Washington, D.C.

Sources:
- National Center for Education Statistics (2021), Digest of Education Statistics tables, retrieved from https://nces.ed.gov/programs/digest

Projected $3.2 billion of a projected combined $734.7 billion (2021–22)
$2.7 billion of a combined $737.3 billion (2018–19)

Approximately 621,700 in 2021–22

325,168
265,526
30,992
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EDUCATION SAVINGS ACCOUNT  VOUCHER  TAX-CREDIT EDUCATION SAVINGS ACCOUNT  TAX-CREDIT SCHOLARSHIP  TAX CREDIT AND DEDUCTION

Each state’s programs are listed in order by date enacted.
ESAs allow parents to withdraw their children from public district or charter schools and receive a deposit of public funds into government-authorized savings accounts with restricted, but multiple, uses. Those funds—often distributed to families via debit card—can cover private school tuition and fees, online learning programs, private tutoring, community college costs, higher education expenses and other approved customized learning services and materials. Some ESAs, but not all, even allow students to use their funds to pay for a combination of public school courses and private services.

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**Number of Students Using ESAs**

<table>
<thead>
<tr>
<th>Year Ending</th>
<th>Number of Students</th>
</tr>
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<tbody>
<tr>
<td>2012</td>
<td>30,992</td>
</tr>
<tr>
<td>2013</td>
<td></td>
</tr>
<tr>
<td>2014</td>
<td></td>
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<tr>
<td>2015</td>
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<td>2019</td>
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<td>2020</td>
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<tr>
<td>2021</td>
<td></td>
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<tr>
<td>2022</td>
<td></td>
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</tbody>
</table>

*School Year Ending*
Arizona
Empowerment Scholarship Accounts

Education Savings Account | Enacted 2011 | Launched 2011
Arizona’s Empowerment Scholarship Accounts (ESA) program allows parents to withdraw their children from public, district or charter schools and receive a portion of their public funding deposited into an account with defined, but multiple, uses, including private school tuition, online education, private tutoring or future educational expenses.

Student Funding
ESAs are funded at 90 percent of the state’s per-student base funding. In 2020–21, ESAs were worth about $6,400 for students in grades 1–12 who do not have special needs. Students with special needs receive additional funding, and those amounts vary depending on the services the student’s disability requires. Because a majority of ESA students have special needs, the average ESA in 2020–21 was more than $14,000.

Student Eligibility
Students must meet one of the following characteristics: (1) identified as having a disability under section 504 of the rehabilitation act of 1973, has an individualized education plan, or is identified as having a disability by a qualified third party, (2) received a scholarship from a school tuition organization (STO) under Lexie’s Law, (3) attended a “D” or “F” letter-grade school or school district or resides within the attendance boundary of a school that has been assigned a letter grade of D or F, (4) been adopted from the state’s foster care system, (5) children of active-duty military members stationed in Arizona, children whose parents were killed in the line of duty, (6) children of parents who are legally blind, deaf or hard of hearing (7) live on a Native American reservation, or (7) siblings of current or previous ESA recipients. Additionally, must have previously attended public school for at least 45 days of the current or prior academic year unless they are: (1) eligible to enter kindergarten (or preschool, for students with special needs), (2) children from low-income families earning up to 185 percent of the federal poverty line ($49,025 for a family of four in 2021–22) attending or residing in the attendance boundary of a D- or F-rated district school, or (3) the children of active-duty military members or whose parents were killed in the line of duty.

EdChoice Expert Feedback
Arizona’s ESA program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

EdChoice Expert Feedback (continued)
Several categories of students are eligible to receive an ESA, including students with special needs, foster kids, students assigned to low-performing district schools, Native Americans on reservations, the children of active-duty military personnel and more. About 23 percent of Arizona students are eligible to receive an ESA, and all Arizona students are eligible to receive a scholarship via the individual-donor scholarship program. Statewide, recipients participating in one of Arizona’s private educational choice options (including the universal-eligibility Original Individual-Donor Tax-Credit Scholarship Program, the Low-Income Corporate-Donor Tax-Credit Scholarship Program, “Switcher” Tax-Credit Scholarship Program and Lexie’s Law for Disabled and Displaced Students Tax-Credit Scholarship Program) represent about 7 percent of the state’s enrollment. This is the highest EdChoice share in the nation.

ESAs are funded at 90 percent of the state’s per-pupil funding. Many ESA students receive about $6,400 annually, but students with special needs get significantly more. Funding amounts vary based on the types of special needs.

In order to expand access to educational choice, Arizona policymakers should expand eligibility for the ESA program to all students and eliminate the “45-day prior public” requirement that arbitrarily inhibits families’ access to educational choice.

Arizona’s ESA program generally avoids unnecessary and counterproductive regulations.

Additional Arizona programs on pages 101, 103, 105, 107
For the latest program information and data updated in real time, visit edchoice.org/AZ_ESA
Florida Family Empowerment Scholarship Program (Unique Abilities ESA)

This program, formerly known as the Gardiner Scholarship Program, allows students with special needs an opportunity to receive an education savings account (ESA) funded by the state and administered by an approved scholarship funding organization. Parents can use the funds to pay for a variety of educational services, including private school tuition, tutoring, online education, home education, curriculum, therapy, postsecondary educational institutions in Florida and other defined educational services.

Student Funding

Florida’s Family Empowerment Scholarship Program (ESA) is funded through the Florida Education Finance Plan. The per-pupil amount varies according to grade, county of residence and public school spending for students with disabilities, with the maximum equating to 90 percent of the cost of the matrix of services a student would receive from a school district. The Florida legislature appropriated $189.9 million to the ESA program for 2020–21. ESAs are prorated based on the academic quarter in which the student is deemed eligible for the ESA by a scholarship-funding organization.

Student Eligibility

To be awarded an ESA, students must between the ages of 3 and 22 or be in 12th grade, whichever comes first. Students must have an Individualized Education Plan or have been diagnosed by a physician or psychologist with one of the following: autism spectrum disorder, cerebral palsy, Down syndrome, an intellectual disability, muscular dystrophy, Phelan-McDermid syndrome, Prader-Willi syndrome, spina bifida, Williams syndrome, anaphylaxis, dual sensory impairment, rare diseases which affect patient populations of fewer than 200,000 Americans, specific learning disabilities, and other health impairments as defined by law. Students are also eligible if A) they are identified as deaf or visually impaired, B) they have had a traumatic brain injury defined by the state board of education, C) they are hospitalized or homebound with a medically diagnosed physical or psychiatric condition for more than six months or D) they are students aged 3, 4 or 5 who are considered “high-risk” due to developmental delay.

EdChoice Expert Feedback

Florida’s education savings account for students with special needs helps more than a ten thousand low-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Program Participation

Enrollment in Florida’s Empowerment Scholarship Program (Unique Abilities ESA), formerly the Gardiner Scholarship Program, increased 22 percent since last school year.

<table>
<thead>
<tr>
<th>Students Participating</th>
<th>Students Eligible (Statewide)</th>
<th>Average Account Value (2020–21)</th>
<th>Value as a Percentage of Public School Per-student Spending (general, not specific to special needs)</th>
</tr>
</thead>
<tbody>
<tr>
<td>18,585</td>
<td>10%</td>
<td>$10,267</td>
<td>90%</td>
</tr>
<tr>
<td>(2020–21)</td>
<td>(Statewide)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1,870</td>
<td></td>
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Florida’s ESA program generally avoids unnecessary and counterproductive regulations.

Additional Florida programs on pages 37, 39, 111, 113

For the latest program information and data updated in real time, visit edchoice.org/FL_ESA
Indiana

Education Scholarship Account Program

**Education Savings Account**  |  **Enacted 2021**  |  **Launching Fall 2022**

Indiana’s Education Scholarship Account Program is an education savings account (ESA) where students with special needs receive a portion of their assigned state education funding for private school tuition or other educational expenses, including special needs services and therapies, individual classes, testing fees and transportation.

**Student Funding**

Education Scholarship Accounts may be used for private school tuition and fees as well as other educational services, including testing fees, special needs services and therapies, individual classes and school-sponsored extracurricular activities, and occupational therapy. Students may also use up to $750 of their ESA funds annually for transportation services.

Accounts are funded at 90 percent of what a student would receive in a public school, which is affected by a student’s school district of residence as well as special needs status. Parents may roll over up to $1,000 of unused funds in a given year plus previous years’ rollover amounts to be used in subsequent years, up to when a participating student graduates or turns 22 years old. The Indiana legislature appropriated $10 million for Education Scholarship Accounts for 2022–23.

**Student Eligibility**

Students must come from families earning no more than 300 percent of the threshold for free and reduced-price lunch (FRL) ($147,075 for a family of four in 2021–22) and have an education plan for students with special needs. Eligible plans include an Individualized Education Program (IEP) from a public school district as well as a special needs service plan from a private school. ESA recipients are not eligible to combine funding with Indiana’s voucher, the Choice Scholarship Program. Once enrolled in the program, students remain eligible to receive Education Scholarship Accounts until they graduate or turn 22 years old.

**EdChoice Expert Feedback (continued)**

Indiana’s Education Scholarship Account Program is the state’s first education savings account and has the potential to help hundreds of Hoosiers with special needs obtain the educational services that best fit their needs. However, policymakers could do more to expand educational opportunity. Eligibility for the ESAs is limited to students with special needs from families earning up to 300 percent of the federal free and reduced-price lunch program (the equivalent of 555 percent of the federal poverty line). This income limitation hampers options for all Indiana students with special needs who may not be in the best educational environments.

**Program Participation**

This program is not slated to start until the 2022–23 school year, at which time we could have preliminary participation data.

**6th**

Nation’s Sixth Publicly Funded Education Savings Account Program

**13%**

of Indiana Students Eligible

**90%**

Maximum Account Value as a Percentage of Public School Per-Student Spending

Indiana’s ESA program mandates participating students take the state test or the assessment dictated by their special education service plan. In addition to facilitating these tests, participating schools receiving ESA payments in excess of $50,000 face additional financial regulations and reporting requirements. Administration of the program is overseen by Indiana’s treasury department, which is a governmental agency best suited for administering a program like this.

Additional Indiana programs on pages 43, 119, 131

For the latest program information and data updated in real time, visit edchoice.org/IN_ESA
Mississippi allows students with special needs to receive a portion of their public funding in a government authorized savings account with multiple uses. Participating students must have had an Individualized Education Plan (IEP) within the past three years and not be participating in either of Mississippi’s two other school choice programs.

Student Funding
The award amount is $5,606 in 2020–21. After a $2 million increase to program funding in 2019–20, the Mississippi legislature reverted back to previous years’ funding level of $3 million appropriated for 2020–21. Due to this decrease in funding, the annual student award amount decreased considerably from previous years in order to accommodate the previous increase in enrollment. This amount is normally based on the Mississippi Adequate Education Program (MAEP) base student cost, i.e., the funding amount provided by the state to public schools, and is subject to annual increases or decreases by the same proportion as MAEP.

ESA funds may pay for tuition and fees at eligible private schools, textbooks, tutoring, testing fees, licensed therapy services, dual-enrollment courses, consumable school supplies, and essential computer hardware and software.

Student Eligibility
Students must have had an Individualized Education Plan (IEP) within the past three years. While participating in this program, students are not eligible for either a Dyslexia Therapy Scholarship or a Nate Rogers Scholarship. Participating students are automatically approved to participate the following year. Once enrolled in the program, participating parents do not need to reapply for funding if their students remain outside of the public school system.

EdChoice Expert Feedback
Mississippi’s ESA program for students with special needs helps hundreds of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the scholarships is limited to students in grades K–12 who have had an IEP in the previous 5 years. Only 19 percent of Mississippi students are eligible for a scholarship and only 0.1 percent of students statewide actually use one of Mississippi’s three educational choice programs (including the Nate Rogers Scholarship for Students with Disabilities and the Dyslexia Therapy Scholarship Program).

Program Participation
Enrollment in Mississippi’s ESA program has grown by 65 percent since the program began in 2016.

EdChoice Expert Feedback (continued)
The ESA value is $5,606, which is about three-fifths of the average expenditure per student at Mississippi’s district schools. Only $3 million in funding for the ESAs is available annually, which is equivalent to only 0.06 percent of Mississippi’s total K–12 revenue.

In order to expand access to educational choice, Mississippi policymakers should expand eligibility to all students.

Mississippi’s ESA program has some unnecessary and counterproductive regulations. In 2020, Mississippi lawmakers took a step backward by disallowing the use of ESA funds at out-of-state schools or online schools, needlessly limiting the options available to ESA families. Moreover, unlike the ESA programs in other states, the Mississippi ESA does not allow rollover funds to be saved into a college savings account if they remain unused. Reversing these policies would provide greater freedom and flexibility for families to customize their child’s education as well as a greater incentive to utilize their ESA funds efficiently.

Additional Mississippi programs on pages 53, 55
For the latest program information and data updated in real time, visit edchoice.org/MS_ESA
New Hampshire
Education Freedom Account Program

Education Savings Account | Enacted 2021 | Launches 2021

The Education Freedom Account Program allows students in low- and middle-income households to receive education savings accounts which can be used for private school tuition, tutoring, textbooks, curriculum, educational therapies and other education-related expenses.

Student Funding

The commissioner of the department of education shall transfer to the scholarship organization the per-pupil adequate education grant amount under RSA 198:40-a, plus any differentiated aid that would have been provided to a public school for that eligible student. The transfers shall be made in accordance with the distribution of adequate education grants under RSA 198:42. On average, the adequate education grant plus differentiated aid equals about $4,600.

Student Eligibility

A child must be a resident of New Hampshire and eligible to enroll in a public elementary or secondary school. Additionally, their annual household income at the time of application for the program must be less than or equal to 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22) as updated annually in the Federal Register by the United States Department of Health and Human Services. No income threshold need be met in subsequent years, provided the student otherwise qualifies. No prior public enrollment is required.

EdChoice Expert Feedback

New Hampshire’s ESA program has the potential to help thousands of students access the learning environments that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the ESAs is limited to 300 percent of the federal poverty line. Only 31 percent of New Hampshire students are eligible for a scholarship, and only 0.4 percent of students statewide actually use one of the existing choice policies in New Hampshire (tax-credit scholarships or town tuitioning vouchers).

The average ESA value is projected to be about $4,600, which is about 23 percent of the average expenditure per student at New Hampshire’s district schools.

New Hampshire’s ESA program deserves credit for being the second-most expansive in the nation in terms of eligibility. The program also avoids unnecessarily burdensome regulations.

In order to expand access to educational choice, New Hampshire policymakers should expand eligibility to all students.

Additional New Hampshire programs on pages 57, 131
For the latest program information and data updated in real time, visit edchoice.org/NH_ESA
North Carolina
Personal Education Savings Accounts

Education Savings Account | Enacted 2017 | Launched 2018
North Carolina’s Personal Education Savings Account (ESA) program provides families funds to pay for a variety of educational services. This program serves students with special needs and can be used in conjunction with the state’s two voucher programs.

Student Funding
The North Carolina State Education Assistance Authority (NCSEAA) awards certain students with special needs accounts that are loaded quarterly with funds for qualified educational and therapeutic uses, including private school tuition. Students may attend public school part-time while receiving partial ESAs worth $4,500 if the private school they attend exclusively serves students with special needs. NCSEAA deposits funds in equal amounts once per quarter into the accounts. The maximum value for a full ESA is $9,000 per student per year.

Funds may not be used for consumable education supplies, such as paper and pens, or tuition and fees at higher education institutions. The North Carolina Assembly appropriated $3.4 million to the state’s ESAs for the 2018–19 school year and is slated to remain at the same level pending legislative action; $250,000 of that appropriation is allocated for the program’s administration.

Student Eligibility
To qualify, students must have an Individualized Education Program and be identified as having special needs under the IDEA definition of a “child with disabilities.” These include autism, an intellectual disability, a hearing or visual impairment, a speech or language impairment, a serious emotional disturbance, an orthopedic impairment, a traumatic brain injury, another health impairment and/or a specific learning disability.

EdChoice Expert Feedback
North Carolina’s ESA program for students with special needs helps hundreds of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the ESA is limited to students in grades K–12 who have had an IEP. Only 10 percent of North Carolina’s students are eligible for a scholarship and only 1.0 percent of students statewide actually use one of North Carolina’s three educational choice programs (including the Opportunity Scholarships and the Special Education Scholarship Grants for Children with Disabilities).

Program Participation
Enrollment in North Carolina’s Personal Education Savings Accounts Program is staying above 300 students.

EdChoice Expert Feedback (continued)
The average ESA value is about $8,900, which is about 91 percent of the average expenditure per student at North Carolina’s district schools.

In order to expand access to educational choice, North Carolina policymakers should expand eligibility to all students.

North Carolina’s ESA program generally avoids unnecessary and counterproductive regulations.

Additional North Carolina programs on pages 59, 61
For the latest program information and data updated in real time, visit edchoice.org/NC_ESA
Tennessee
Individualized Education Account Program

Education Savings Account | Enacted 2015 | Launched 2017
Tennessee’s Individualized Education Account (IEA) Program provides parents funds to pay for a variety of educational services for their children, including private school tuition, tutoring, online education, curriculum, therapy, post-secondary educational institutions in Tennessee and other defined educational services.

Student Funding
An IEA is funded at an amount equivalent to 100 percent of the state and local funds reflected in the state funding formula that would have gone to the student had he or she attended a zoned public school, plus special education funds to which the student would otherwise be entitled under the student’s Individualized Education Plan (IEP). Families receive IEA funds quarterly in an IEA debit card account during the 10 months of the school year. Funds can roll over each quarter, but at least half of the annual award amount must be spent by the end of the school year. Some funds require pre-approval from the state department of education.

Student Eligibility
Students qualify if they are eligible to enroll in kindergarten through 12th grade. They must also have an IEP and have been diagnosed with one of the following: autism, deaf-blindness, a hearing impairment (including deafness), an intellectual disability, an orthopedic impairment, a traumatic brain injury, developmental delay, visual impairment (including blindness) and/or multiple disabilities. Additionally, students must either (1) have been enrolled in a Tennessee public school during the previous full school year, (2) be attending a Tennessee public school for the first time or (3) have received an IEA in the previous school year. After receiving an IEA, students can no longer be enrolled in a public school.

EdChoice Expert Feedback
Tennessee’s education savings account for students with special needs helps hundreds of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students with certain special needs. About 2 percent of Tennessee students are eligible to receive a scholarship. Statewide, less than 0.1 percent of students participate in Tennessee’s ESA program. (Additionally, Tennessee lawmakers recently passed a new pilot voucher program that is currently under legal challenge.)

Program Participation
Enrollment in Tennessee’s Individualized Education Accounts program increased 85 percent from 2019–20 to 2020–21.

<table>
<thead>
<tr>
<th>School Year Ending</th>
<th>Students Participating</th>
<th>% of Students Eligible</th>
<th>Participating Schools</th>
<th>Average Account Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>2017</td>
<td>47</td>
<td>2%</td>
<td>26</td>
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<tr>
<td>2018</td>
<td>88</td>
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<td>72%</td>
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<tr>
<td>2019</td>
<td>137</td>
<td>2%</td>
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<td>72%</td>
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<tr>
<td>2020</td>
<td>166</td>
<td>2%</td>
<td>26</td>
<td>72%</td>
</tr>
<tr>
<td>2021</td>
<td>307</td>
<td>2%</td>
<td>26</td>
<td>72%</td>
</tr>
</tbody>
</table>

EdChoice Expert Feedback (continued)
The average ESA is worth about $7,000, which is about 72 percent of the average expenditure per student at Tennessee’s district schools.

In order to expand access to educational choice, Tennessee policymakers should dramatically increase funding for the ESAs and expand eligibility to all students (prioritizing ESAs based on need).

Tennessee’s ESA program generally avoids unnecessary and counterproductive regulations.

Additional Tennessee program on page 77
For the latest program information and data updated in real time, visit edchoice.org/TN_ESA
**West Virginia Hope Scholarship Program**

**Education Savings Account | Enacted 2021 | Launching 2022**

West Virginia’s Hope Scholarship Program allows eligible parents to receive the average per-pupil state funding already set aside for their children’s education onto an electronic, parent-controlled fund for educational expenses. Those expenses can include private school tuition, tutoring, credentialing, therapies, transportation and more.

**Student Funding**

West Virginia Hope Scholarships are equal to 100 percent of the prior year’s statewide average net state aid allotted per pupil based on net enrollment adjusted for state aid purposes (about $4,600 in 2020–21), which is about 38 percent the value of public school per-student spending. If a student is awarded a Hope Scholarship for less than the full school year, they receive a prorated share of that amount. Unused funds carry over to the next school year.

Qualifying expenses for Hope Scholarship accounts include individual classes and extracurricular activities provided by a public school district; private school tuition and fees; tutoring services; fees for nationally standardized assessments, advanced placement exams, any college admission exams, and any preparatory courses for these exams; tuition and fees for courses leading to an industry-recognized credential; tuition and fees for non-public online learning programs, alternative education programs, and after-school or summer education programs; educational services and therapies. Parents may also use Hope Scholarship funds to pay transportation providers to bring their students to and from an education service provider.

**Student Eligibility**

Students must have attended public elementary or secondary schools for at least 45 full-time instruction days of the school year in which they apply or been enrolled in public school for the entirety of the previous school year. All kindergarten students are eligible for a Hope Scholarship regardless of previous public school attendance.

Parents may renew their children’s Hope scholarships each year after initial approval, up to a student’s high school graduation or when they turn 21 years old.

**EdChoice Expert Feedback**

West Virginia’s Hope Scholarship Program is the most expansive ESA in the country and has the potential to help tens of thousands of students obtain the educational services that best fit their needs. It is a model for other states to emulate.

---

**Program Participation**

This program is not slated to start until the 2022–23 school year, at which time we could have preliminary participation data.

**Most Expansive ESA in the United States**

- 93% of Students Eligible Statewide
- 38% Maximum Account Value as a Percentage of Public School Per-Student Spending

**EdChoice Expert Feedback (continued)**

All West Virginia students are eligible to receive an ESA if they are switching out of a public school in grades 1-12 or entering kindergarten. If the total amount of Hope Scholarship recipients in 2024 is less than 5 percent of West Virginia’s K–12 enrollment, then all K-12 students will be eligible for ESAs beginning in July 2026, regardless of whether they had previously been enrolled in a public school.

ESAs are funded at 100 percent of the state’s per-pupil funding, absent administrative expenses. The ESA empowers families with the freedom and flexibility to customize their child’s education and the program’s rollover provision allows them to save for future educational expenses.

Administration of the Hope Scholarship Program is overseen by a nine-member board comprising state cabinet members, education leaders, as well as governor appointees. This administrative structure should give ESA families a voice to ensure that the program is run effectively. The program generally avoids counterproductive regulations.

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**For the latest program information and data updated in real time, visit edchoice.org/WV_ESA**
School Vouchers

Vouchers give parents the freedom to choose a private school for their children, using all or part of the public funding set aside for their children’s education. Under such a program, funds typically expended by a school district would be allocated to a participating family in the form of a voucher to pay partial or full tuition for their child’s private school, including both religious and non-religious options.

29 Programs 265,526 Total Students $6,263 Average Amount 47% of Public Spending (National)

Number of Students Using Vouchers

Program Index

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Watch How Vouchers Work

Hold your device’s camera over this QR code and click the link that pops up to watch a short video about how this type of program works for state budgets and for families.
Arkansas Succeed Scholarship Program

Voucher | Enacted 2015 | Launched 2016
Arkansas provides private school vouchers to students in foster care or students with disabilities. Students who fall under either category must have previously attended public school, unless they are children of an active-duty military member or receive a waiver from the superintendent of their resident school district.

Student Funding
Each student’s voucher is funded at the public school foundation funding amount for the current school year ($7,182 in 2020–21), up to but not exceeding the amount of tuition and fees at the private school.

Student Eligibility
Students must be accepted to an eligible private school and A) be in group foster care, B) have an Individualized Education Plan (IEP), (C) have an individualized service plan in accordance with IDEA, (D) be diagnosed by a physician as having a disability defined by 20 U.S.C.1401(3)(A), or (E) be the dependent of active-duty or reserve members of the U.S. military. Students that meet the aforementioned requirements must also have been enrolled in an Arkansas public school for at least one year unless they receive a waiver from their home district superintendent or are dependents of active-duty or reserve members of the U.S. military.

EdChoice Expert Feedback
The Succeed Scholarship Program helps hundreds of Arkansas students with special needs, foster kids, and the children of members of the U.S. military access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students with special needs and foster students who were enrolled in a public school for at least one year or who were the children of active-duty military personnel or received a waiver from the local superintendent, making it one of the most restrictive educational choice programs in the nation. Only 15 percent of Arkansas students are eligible for a scholarship and fewer than 0.1 percent of students statewide actually use a scholarship.

The average scholarship size is about $6,300, which is about 54 percent of the average expenditure per student at Arkansas district schools, although it is likely significantly less than the average cost per pupil for students with special needs.

In order to expand access to educational choice, Arkansas policymakers should expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Arkansas’ scholarship program generally avoids unnecessary and counterproductive regulations.
District of Columbia
Opportunity Scholarship Program

**Voucher** | **Enacted 2004** | **Launched 2004**

The District of Columbia’s Opportunity Scholarship Program provides vouchers to low-income students, is overseen by the U.S. Department of Education, and is administered by a D.C. nonprofit organization. There are $20 million in appropriations from Congress annually, which include administrative costs.

**Student Funding**

Vouchers are worth up to $9,401 for K–8 students and $14,102 for students in grades 9–12 for 2021–22. Those amounts increase annually with the Consumer Price Index. Vouchers first pay for tuition, with any leftover funds available for certain qualified fees that schools may require as well as for summer school. As the result of a 2019 reauthorization bill, Congress currently allocates $20 million for the voucher program, including administrative fees.

**Student Eligibility**

Families must be current D.C. residents. Additionally, families must either receive benefits under the Supplemental Nutrition Assistance Program (SNAP) or earn no more than 185 percent of the federal poverty level (FPL) when they enter the program ($49,025 for a family of four in 2021–22). Students may continue to receive vouchers in later years if their household income does not rise above 300 percent of the FPL ($79,500 for a family of four in 2021–22). Students are given priority if they previously attended public schools identified as one of the lowest-performing under the District of Columbia’s accountability system or if they or their siblings already are participating in the program. They may use vouchers only to attend private schools located in D.C.

**EdChoice Expert Feedback**

The D.C. Opportunity Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 185 percent of the federal poverty line initially. Only 29 percent of D.C. students are eligible for a scholarship and only 1.7 percent of students citywide actually use a scholarship.

The average scholarship size is about $10,100, which is about 45 percent of the average expenditure per student at D.C.’s district schools, though the maximum scholarship size varies by grade level ($9,401 for K–8 and $14,102 for high school). Only $17.5 million in scholarships is currently appropriated annually, which is equivalent to only 1.2 percent of D.C.’s total K–12 revenue.

For the latest program information and data updated in real time, visit edchoice.org/DC_voucher
Florida

John M. McKay Scholarships for Students with Disabilities Program

Voucher | Enacted 1999 | Launched 1999
Florida's John M. McKay Scholarships for Students with Disabilities Program allows public school students with disabilities who have an Individualized Education Plan (IEP) or 504 plans to receive vouchers to attend private schools or other public schools.

Student Funding
Vouchers are worth up to 100 percent of the Florida Education Finance Plan funding per pupil, though funding may not exceed the private school's tuition and fees. Calculations are based off the services provided by the district under the student's IEP or 504 plan. Parents may supplement vouchers with their own money for tuition.

Student Eligibility
Students with special needs who have IEPs or 504 plans and were enrolled in public school for at least one year are eligible. Students entering kindergarten may also qualify without enrolling in public school if the state's Office of Early Learning report that they received specialized instructional services in prekindergarten or if they transfer to a private school in a year during which they were previously enrolled in a public kindergarten in October. Students in foster care and dependents of active-duty military who moved to Florida from out-of-state on a military assignment are also exempt from the prior public schooling requirement.

EdChoice Expert Feedback
In order to expand access to educational choice, Florida policymakers have created the publicly funded Gardiner Scholarship Program for students with special needs and the Family Empowerment Scholarships Program to serve students who were on the scholarship waitlist.

Florida's voucher program generally avoids unnecessary and counterproductive regulations.

EdChoice Expert Feedback (continued)

Program Participation
Enrollment in Florida's John M. McKay Scholarships for Students with Disabilities Program has been declining since a peak in 2016–17.

Student Participating
24,786 Participating Students (Fall 2021)
11% of Students Eligible (Statewide)
1,519 Participating Schools (Fall 2021)
$7,549 Average Voucher Value (2020–21)
69% Value as a Percentage of Public School Per-student Spending (non-special needs specific)

Student Funding
Student Eligibility
EdChoice Expert Feedback
Additional Florida programs on pages 17, 39, 111, 113
For the latest program information and data updated in real time, visit edchoice.org/FL_McKay
Florida Family Empowerment Scholarship Program

Voucher | Enacted 2019 | Launched 2019

Florida’s Family Empowerment Scholarship Program is the state’s first voucher for low- and middle-income students. It is funded via the state’s education formula and was enacted and launched in 2019 to provide school choice options to the thousands of students on waitlists for Florida’s Tax Credit Scholarship Program.

Student Funding

Family Empowerment Scholarships are funded at 100 percent of Florida’s unweighted full-time equivalent amount ($7,403 in 2020–21), less the Exceptional Services Education expenses, or a private school’s tuition and fees, whichever amount is less. Payments are transferred quarterly from the state’s general revenue fund for parents to use at participating private schools.

Student Eligibility

Students are initially eligible for Family Empowerment Scholarships if they (a) are directly certified to receive food assistance, TANF benefits or qualify for the Food Distribution Program on Indian Reservations, (b) are from families whose income does not exceed 375 percent of the federal poverty level (FPL) ($99,375 for a family of four in 2020–21), (c) are in foster care, (d) are the dependent child of a member of the United States Armed Forces, or (e) are the sibling of a participating student. Priority is given to students whose household income does not exceed 185 percent of FPL ($48,470 for a family of four in 2020–21) and children in foster care or out-of-home care. Once a recipient of a Family Empowerment Scholarship, a student remains eligible until graduating from high school or becoming 21 years old, regardless of the family’s income level. Siblings of participating students are also eligible for the program for the duration of their K–12 education.

The program is capped at 46,500 students for the 2020–21 school year. It is allowed to grow by 1 percent of the total public school enrollment (about 28,000 students).

Florida’s voucher program helps tens of thousands of low-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

EdChoice Expert Feedback (continued)

Eligibility for the vouchers is limited to 375 percent of the federal poverty line, among other eligibility categories, with preference given to lower-income families. About 62 percent of Florida students are eligible to receive a voucher. Statewide, 4.9 percent of students participate in one of Florida’s private educational choice options (including the Florida Tax-Credit Scholarship Program, the Hope Scholarships Program, John M. McKay Scholarships for Students with Disabilities Program and the Family Empowerment Scholarship (Unique Abilities) Scholarship Program). This is the second highest EdChoice share in the nation.

The average scholarship size is about $7,300, which is about 55 percent of the average total expenditure per student at Florida’s district schools. The program is capped at 46,500 vouchers in 2020–21 but the number of available vouchers increases each year by 1 percent of the total public school enrollment (about 28,000 students).

Florida’s voucher program generally avoids unnecessary and counterproductive regulations.

Additional Florida programs on pages 17, 37, 111, 113

For the latest program information and data updated in real time, visit edchoice.org/FL_voucher
Georgia Special Needs Scholarship Program

Voucher | Enacted 2007 | Launched 2007
The Georgia Special Needs Scholarship Program allows students with a district-recognized disability whose parents are not satisfied with their assigned public school to receive a voucher to attend private school.

Student Funding
Vouchers are worth up to the cost of the educational program a student would have received in public school, as calculated by the services the student received in the local school district as well as existing state funding formulas. The voucher may not exceed the private school's tuition and fees.

Student Eligibility
To qualify, a student must have been enrolled in a Georgia public school for the entire previous school year. Preschool programs do not count toward this eligibility factor. The student must also have received special education services under an Individualized Education Plan at any point in that year, and those services must be reflected in the student's local district's October or May student count. The student's parent or guardian must live in Georgia currently and have been a resident for at least one year.

EdChoice Expert Feedback
Georgia’s voucher for students with disabilities helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students with special needs who have IEPs. About 12 percent of Georgia students are eligible to receive a scholarship. Statewide, 1 percent of students participate in one of Georgia’s private educational choice options (including the Qualified Education Expense Tax Credit).

The average scholarship size is about $6,800, which is about 57 percent of the average expenditure per student at Georgia’s district schools.

In order to expand access to educational choice, Georgia policymakers should convert the vouchers into education savings accounts and expand them to serve all students.

Georgia’s voucher program generally avoids unnecessary and counterproductive regulations.
**Indiana Choice Scholarship Program**

Indiana’s Choice Scholarship Program allows students in low- and middle-income families to receive vouchers to attend private school.

**Student Funding**

Vouchers are worth up to 90 percent of the state per-student spending amount for the sending school district. Families can supplement vouchers with additional funds. Students eligible to receive district-allocated special education funds are now eligible to use those funds for special education services at a voucher-accepting school.

**Student Eligibility**

Children must be between ages 5 and 22 to receive a Choice Scholarship. In addition to this age requirement, there are seven additional eligibility pathways which, if any one is met, qualifies a student for a voucher. These are: (1) students who have received a Choice Scholarship the previous year and are from families that earn up to (but not exceeding) 300 percent of FRL ($147,075 for a family of four in 2021–22), (2) students who are prior Choice Scholarship recipients from families that earn up to (but not exceeding) 300 percent of FRL and (a) received the voucher two or more years prior to applying or (b) received the voucher in the immediately preceding school year but exited the program prior to the end of the school year, (3) students with an Individualized Education Plan (IEP) and are from families that earn up to 300 percent of FRL, (4) students who attended or would attend a public school designated F and who are from families that earn up to (but not exceeding) 300 percent of FRL, (5) students who attended a public school (including a charter school) for the preceding two semesters and who are from families that earn up to 300 percent of FRL, (6) students or siblings of students who previously received a voucher or a tax-credit scholarship and who are from families that earn up to 300 percent of FRL, and (7) students who used an Early Education Grant to attend prekindergarten at an eligible Choice Scholarship school in which they intend to enroll for kindergarten and are from families that earn up to (but not exceeding) 300 percent of FRL.

**EdChoice Expert Feedback (continued)**

In order to expand access to educational choice, Indiana policymakers should expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Indiana’s voucher program imposes some unnecessary and counterproductive regulations. For example, the program requires voucher students to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests.

**Additional Indiana programs on pages 19, 119, 151**

For the latest program information and data updated in real time, visit edchoice.org/IN_voucher
Louisiana Scholarship Program

Voucher | Enacted 2008 | Launched 2008
Louisiana’s statewide voucher program is available to low-income students attending low-performing public schools. It launched first in New Orleans before expanding statewide in 2012.

| INCOME LIMIT | 250% x Poverty |
| GEOGRAPHIC LIMIT | Statewide |
| PRIOR YEAR PUBLIC SCHOOL REQUIREMENT | Yes, with exceptions |
| TESTING MANDATES | None |
| GOVERNANCE REQUIREMENTS | La. Rev. Stat. §§ 17:4011 through 4025 |
| GOVERNING STATUTES | § 17:4011 and 4025 |

Student Funding
The voucher is equal to the lesser of the total state allocation per student in the student’s home school district or the tuition charged by the private school. Schools that accept students using the voucher may not charge those students more than non-voucher students. Students requiring special educational services are eligible for additional voucher funds equal to the federal special education funding in their home districts.

Student Eligibility
Students are eligible if their family income is no more than 250 percent of the federal poverty line ($66,250 for a family of four in 2021–22) and they either (1) attended a public school designated as C, D or F in the previous year, (2) are entering kindergarten or (3) were enrolled at a public school in the Recovery School District. If more students apply than the program’s capacity and funding allow, participation is determined by random lottery. If a particular private school is oversubscribed under the program, the state department of education must conduct a randomized lottery to award seats in that school. In that lottery, students from public schools rated D or F receive priority over students from public schools rated C.

EdChoice Expert Feedback
Louisiana’s voucher program for low-income students helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

In order to expand access to educational choice, Louisiana policymakers should increase the voucher amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. At the very least, eligibility should not be tied to the performance of district schools on standardized tests. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Eligibility for the scholarships is limited to students from families earning up to 250 percent of the federal poverty line ($66,250 for a family of four in 2021–22) in areas that have low-performing district schools. About one-third of Louisiana students are eligible to receive a scholarship, but only 1.1 percent of students participate in one of Louisiana’s private educational choice options (including the Tuition Donation Credit Program and the School Choice Program for Certain Students with Exceptionalities).

The average scholarship size is about $6,300, which is about 50 percent of the average expenditure per student at Louisiana’s district schools.

EdChoice Expert Feedback (continued)

Additional Louisiana programs on pages 47, 125, 151
For the latest program information and data updated in real time, visit edchoice.org/LA_voucher
Louisiana

School Choice Program for Certain Students with Exceptionalities

Voucher | Enacted 2010 | Launched 2011
Louisiana allows students with certain exceptionalities who live in eligible parishes to attend schools of their parents’ choosing that provide educational services specifically addressing their needs. Eligible students are defined generally as those with special needs who have Individualized Education Plans but who are not in accelerated or gifted-and-talented programs.

Student Funding
The educational certificate (voucher) is worth a maximum of 50 percent of the state per-student expenditure within the recipient’s district (this averages to about $2,500 in 2020–21) or the cost of private school tuition, whichever is less. Families are responsible for any additional tuition charged by the school.

Student Eligibility
Students qualify if they have one of six categories of learning exceptionalities, have an Individualized Education Plan or services plan in accordance with Title 34 of the Code of Federal Regulations, reside in a parish with more than 190,000 residents, and are eligible to attend a public school and are not deemed gifted or talented.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Louisiana policymakers should increase the voucher amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Louisiana’s voucher program for students with special needs generally unnecessary and counterproductive regulations.

Program Participation
Enrollment in Louisiana’s special needs voucher program has grown 35 percent since 2016–17.

<table>
<thead>
<tr>
<th>Year</th>
<th>Students Participating</th>
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<td>2016-17</td>
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</tr>
<tr>
<td>2017-18</td>
<td>233</td>
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<td>311</td>
</tr>
<tr>
<td>2019-20</td>
<td>336</td>
</tr>
</tbody>
</table>

EdChoice Expert Feedback (continued)

Additional Louisiana programs on pages 45, 125, 151
For the latest program information and data updated in real time, visit edchoice.org/LA_voucher2
Many small towns in Maine do not operate high schools, and some do not have elementary schools. Students in those towns are eligible for vouchers to attend public schools in other towns or non-religious private schools, even outside the state. The sending towns pay tuition directly to the receiving schools. Although most towns allow parents to choose which schools will receive their students, some towns send all their students to one school.

### Student Funding

Sending towns pay tuition directly to the receiving schools. Public schools in Maine have a tuition rate that sending towns must pay when their students are tuitioned at public schools. For private schools, the tuition rate for elementary students may not exceed the average per-pupil cost on a statewide basis. For secondary pupils, the tuition rate is Maine's average per-pupil cost for secondary education in the previous year, plus an additional payment intended to cover depreciation of private schools' buildings. Parents may supplement that voucher with their own money. Voucher values vary from county to county based on current per-student funding levels. Sending towns have the option of adding on to the voucher up to an amount worth as much as 115 percent of the per-student funding in total, but may not reduce the voucher below the state's tuition rates.

### Student Eligibility

Students must live in Maine and reside in an identified sending town that does not operate a public school at their grade level. Although most towns allow parents to choose which schools will receive their students, some towns send all their students to one school.

### EdChoice Expert Feedback (continued)

Additionally, although Maine's town tuitioning program mostly avoids unnecessary and counterproductive regulations, the program prohibits families from choosing to attend religious schools. This discriminatory policy violates the First Amendment and is currently the subject of litigation.

For the latest program information and data updated in real time, visit edchoice.org/ME_voucher
Student Funding

Each student’s voucher is funded at the statewide average of the per-pupil expenditures by all local education agencies for the current school year, up to but not exceeding the amount of tuition at the private school. The program’s advisory board takes into account a student’s special needs when determining scholarship amounts and may fund these students with higher vouchers than the per-pupil average.

The Maryland legislature established the program as a budget item, and it is funded by appropriation. It appropriated $10 million from the general fund to fund vouchers for students as well as awarded rollover funds for the 2021–22 school year. Of the appropriation, $0.7 million is set aside for providing higher vouchers to students with special needs.

Student Eligibility

Students are eligible if they live in families with incomes up to, but not exceeding, 100 percent of the federal free and reduced-price lunch program ($49,025 for a family of four in 2021–22). Renewing students who remain income-eligible are entitled to vouchers as long as funding is available.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Maryland policymakers should dramatically increase funding for the scholarship and expand eligibility to all students (prioritizing scholarships based on need). Instead of funding the scholarships via an annual line-item appropriation, the scholarships should be formula funded. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Additionally, Maryland’s scholarship program has some unnecessary and counterproductive regulations. The program requires the Maryland Department of Education to “compile and certify” a list of applicants and rank them by eligibility before sending to the BOOST advisory board. Though this was likely intended to provide the most aid to the most disadvantaged students, this policy creates unnecessary invasions of privacy and forces a ranking system for students already eligible for the program. Schools participating in this program also must adhere to Maryland’s Title VI of the Civil Rights Act of 1964 as amended and Title 20 Subtitle 6 of the State Governor Article, which requires private schools eligible for vouchers to not discriminate in student admissions, retention, expulsion or otherwise based on race, color, national origin, sexual orientation or gender identity or expression. Although the program includes a protection for religious liberty (“Nothing herein shall require any school or institution to adopt any rule, regulation, or policy that conflicts with its religious or moral teachings”), the state government expelled one private religious school from participating in the program due to its stated beliefs about marriage and sexuality, even though the school fully complied with the state’s nondiscrimination policy concerning admissions. The case is currently being litigated.

For the latest program information and data updated in real time, visit edchoice.org/MD_voucher
**Mississippi**

**Dyslexia Therapy Scholarship for Students with Dyslexia Program**

<table>
<thead>
<tr>
<th>Voucher</th>
<th>Enacted 2012</th>
<th>Launched 2012</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mississippi allows children with dyslexia to receive vouchers to attend accredited special purpose private schools that provide dyslexia therapy.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Student Funding**

The maximum voucher amount is equal to the Mississippi Adequate Education Program base student cost, i.e., the per-student funding amount provided by the state to public schools. That amount is $5,829 in 2020–21.

**Student Eligibility**

Students must be in first through 12th grade and have been screened properly and diagnosed with dyslexia by a licensed psychometrist, psychologist, or speech language pathologist. Students are eligible if they attend a public school or if they attend a state-approved private school that “emphasizes instruction in dyslexia intervention.” The voucher is not available to fund home schooling, virtual schools or students in juvenile detention schools.

**EdChoice Expert Feedback**

Mississippi’s voucher program for students with dyslexia helps hundreds of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is limited to students who have been diagnosed with dyslexia, making it one of the most restrictive educational choice programs in the nation. Only 3 percent of Mississippi students are eligible for a scholarship and only 0.1 percent of students statewide actually use one of Mississippi’s three educational choice programs (including the Equal Opportunity for Students with Special Needs Program and the Nate Rogers Scholarship for Students with Disabilities).

The average voucher size is about $5,200, which is about three-fifths of the average expenditure per student at Mississippi’s district schools.

In order to expand access to educational choice, Mississippi policymakers should expand eligibility to all students.

Mississippi’s voucher program generally avoids unnecessary and counterproductive regulations.
Mississippi

Nate Rogers Scholarship for Students with Disabilities Program

Mississippi allows children with speech-language impairments to receive vouchers to attend private schools. Participating accredited private schools must be able to provide speech-language therapy.

**Voucher** | **Enacted 2013** | **Launched 2013**
---|---|---
Mississippi allows children with speech-language impairments to receive vouchers to attend private schools. Participating accredited private schools must be able to provide speech-language therapy.

**Student Funding**

The maximum voucher amount is equal to the Mississippi Adequate Education Program base student cost, i.e., the funding amount provided by the state to public schools. That amount is $5,829 in 2020–21.

**Student Eligibility**

Students must be in grades K–6 and have been screened properly and diagnosed with speech-language impairment. Students are eligible if, during the previous school year, they attended a public or state accredited special-purpose school that “emphasizes instruction in speech-language therapy and intervention.” The voucher is not available to fund homeschooling, virtual schools or students in juvenile detention centers.

**EdChoice Expert Feedback**

Mississippi’s voucher program for students with special needs helps only a handful of students access schools that are the right fit for them. Mississippi policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is limited to students in grades K–12 who have been diagnosed with a speech-language impairment, making it one of the most restrictive educational choice programs in the nation. Only 2 percent of Mississippi students are eligible for a scholarship and only 0.1 percent of students statewide actually use one of Mississippi’s three educational choice programs (including the Equal Opportunity for Students with Special Needs Program and the Dyslexia Therapy Scholarship Program).

The average voucher size is about $3,408, which is about 35 percent of the average expenditure per student at Mississippi’s district schools.

In order to expand access to educational choice, Mississippi policymakers should expand eligibility to all students.

Mississippi’s voucher program generally avoids unnecessary and counterproductive regulations.

**Program Participation**

Enrollment in Mississippi’s voucher program for students with speech-language impairments has been volatile, perhaps due to students opting into the state’s special needs ESA program.

<table>
<thead>
<tr>
<th>Year</th>
<th>Participating Student (Fall 2020)</th>
<th>Participating School (Fall 2020)</th>
<th>Average Voucher Value (2020–21)</th>
<th>Value as a Percentage of Public School Per-student Spending</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>0</td>
<td>0</td>
<td>0</td>
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<tr>
<td>2015</td>
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<td>2017</td>
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</tr>
<tr>
<td>2020</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>2021</td>
<td>1</td>
<td>1</td>
<td>$3,408</td>
<td>35%</td>
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</table>

Additional Mississippi programs on pages 21, 53

For the latest program information and data updated in real time, visit [edchoice.org/MS_NateRogers](http://edchoice.org/MS_NateRogers)
**New Hampshire Town Tuitioning Program**

**Voucher | Enacted 2017 | Launched 2017**

New Hampshire’s Town Tuitioning Program, re-enacted and launched in 2017 to include private schools, allows towns without district schools at a student’s grade level to use public dollars for students to attend any public or approved independent (private), non-religious school in or outside of New Hampshire. The “tuitioning” district pays the tuition directly to the “receiving” schools.

| INCOME LIMIT | None | PRIOR YEAR PUBLIC SCHOOL REQUIREMENT | None |
| GEOGRAPHIC LIMIT | District (w/out elementary or high school) | ENROLLMENT CAP | None |
| VOUCHER CAP | 100% of Statewide Average Local Expenditure | TESTING MANDATES | National |

**Student Funding**

When students are tuitioned at public schools, the sending town pays the receiving school district or private school an amount equal to the receiving school’s expenses of operation, as estimated by the state board of education the preceding year. That figure is calculated separately for elementary, junior high and high schools. Operation costs do not include the transportation of “tuitioning” students.

**Student Eligibility**

Students must live in New Hampshire and reside in an identified tuition town. A “tuition town” lacks a district school that offers the grade levels students need.

**EdChoice Expert Feedback**

New Hampshire’s town tuitioning program helps students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility is limited to students living in towns that do not operate public schools for student’s grade level, making it one of the most restrictive educational choice programs in the nation. Fewer than 1 percent of New Hampshire students are eligible to participate and only a handful of students statewide actually do so. The maximum voucher size is about $14,000, which is about 88 percent of per-student spending at New Hampshire’s district schools.

In order to expand access to educational choice, New Hampshire policymakers should expand eligibility to all students.

Additionally, although New Hampshire’s town tuitioning program mostly avoids unnecessary and counterproductive regulations, the program prohibits families from choosing to attend religious schools. This discriminatory policy violates the First Amendment and a similar policy in Maine is currently the subject of litigation.

**Program Participation**

Enrollment in New Hampshire’s Town Tuitioning Program nearly doubled from 2017–18 to 2018–19.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>17</td>
<td>&lt;1%</td>
<td>$14,000</td>
</tr>
<tr>
<td>of Students Eligible (Statewide)</td>
<td>of Students Eligible (Statewide)</td>
<td>Maximum Value as a Percentage of Public School Per-student Spending</td>
</tr>
<tr>
<td>&lt;1% of Students Eligible (Statewide)</td>
<td>&lt;1% of Students Eligible (Statewide)</td>
<td>88%</td>
</tr>
</tbody>
</table>

For the latest program information and data updated in real time, visit edchoice.org/NH_voucher
North Carolina

Special Education Scholarship Grants for Children with Disabilities

North Carolina allows students with special needs to receive vouchers to attend private schools of their parents’ choosing.

Student Funding

Vouchers are worth up to $4,000 per semester ($8,000 per school year) and may be used for private school tuition and special education services, including services provided to home-schooled students. A total of $13.1 million was available for vouchers in 2018–19, and that amount was set to remain available for 2019–20, pending legislative action. Any leftover funds will carry over to the next fiscal year.

Student Eligibility

To qualify, students must require an Individualized Education Plan and receive special education services on a daily basis. Additionally, students must have either (1) been enrolled in a North Carolina public school during the previous spring, (2) received special education services as a preschooler during the previous semester, (3) received a voucher under this program during the previous semester, (4) be eligible for enrollment in kindergarten or first grade or (5) be a dependent of an active-duty member of the military.

EdChoice Expert Feedback

North Carolina’s voucher program for students with special needs helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is limited to students in grades K–12 who have had an IEP. Only 10 percent of North Carolina’s students are eligible for a scholarship and only 1.0 percent of students statewide actually use one of North Carolina’s three educational choice programs (including the Opportunity Scholarships and Personal Education Savings Accounts).

The average voucher value is about $7,000, which is about 72 percent of the average expenditure per student at North Carolina’s district schools, though the maximum value is somewhat higher ($8,000). In order to expand access to educational choice, North Carolina policymakers should expand eligibility to all students.

North Carolina’s voucher program generally avoids unnecessary and counterproductive regulations.

Program Participation

Enrollment in North Carolina’s voucher program has been slowly decreasing after a peak in 2018-19, potentially due to students switching into the state’s ESA program.

Additional North Carolina programs on pages 25, 61

For the latest program information and data updated in real time, visit edchoice.org/NC_voucher1
North Carolina Opportunity Scholarships

Voucher | Enacted 2013 | Launched 2014
North Carolina awards vouchers statewide to students whose families meet certain income requirements.

**Voucher**
- **Enacted**: 2013
- **Launched**: 2014

**Student Funding**
The maximum voucher amount allowed is 90 percent of the average per-pupil state K-12 allocation based on the prior fiscal year, not to exceed the private school’s actual tuition and fees. This maximum amount is reserved for students from families earning at or below the federal free and reduced-price lunch (FRL) program ($49,025 in 2021–22). Families earning above this threshold up to 175 percent of FRL ($85,793 for a family of four in 2021–22) may qualify for vouchers worth up to 90 percent of tuition. The vouchers may be used for tuition, transportation, equipment or any other items required by qualifying private schools. Total funding increased to $84.8 million for 2021–22. Beginning in year 2023–24, funding will be appropriated at $120,540,000 and increase yearly by $15,000,000.

**Student Eligibility**
Students are eligible to receive vouchers if their household income does not exceed 175 percent of FRL ($65,203 for a family of four in 2021–22). Students must also have attended a public school during the previous semester. Kindergartners, first graders, foster children, dependents of full-time active military members and children that have been adopted in the past year qualify for vouchers without having to attend a public school.

**EdChoice Expert Feedback**
North Carolina’s voucher program for students helps more than ten thousand students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the voucher is limited to 323 percent of the federal poverty line (175% of the income limits for the federal free-and-reduced lunch program). For school year 2021–22, 42 percent of North Carolina’s students were eligible for a scholarship and only 0.8 percent of students statewide actually use one of North Carolina’s three educational choice programs (including the Special Education Scholarship Grants for Children with Disabilities and Personal Education Savings Accounts).

The average voucher value is about $4,000, which is about 41 percent of the average expenditure per student at North Carolina’s district schools.

In order to expand access to educational choice, North Carolina policymakers should expand eligibility to all students.

North Carolina’s voucher program generally avoids unnecessary and counterproductive regulations.
Ohio

Cleveland Scholarship Program

Voucher | Enacted 1995 | Launched 1996 | Declared Constitutional by U.S. Supreme Court 2002

Parents in the Cleveland Metropolitan School District can receive vouchers to send their children to private schools or public schools bordering the school district. All families are eligible, although low-income families are prioritized for both private school admissions as well as funding.

Voucher Enacted 1995 | Launched 1996 | Declared Constitutional by U.S. Supreme Court 2002

Student Funding

The maximum voucher value is $5,500 for students in grades K–8 and $7,500 for high school students. Schools must accept vouchers from K–8 recipients with a household income no greater than twice the federal poverty level as full tuition payment. Parents whose household income is more than the 200 percent threshold or whose student is in high school may pay the remaining tuition or provide in-kind services of the remaining tuition.

Student Eligibility

Children in grades K–12 who reside in the Cleveland Metropolitan School District are eligible. Priority is given to families with incomes less than 200 percent of the federal poverty level ($53,000 for a family of four in 2021–22). Children from families with incomes above 200 percent of poverty are eligible to receive vouchers if approved by the Ohio Superintendent of Public Instruction. Participating private schools must prioritize renewing scholarship recipients, siblings of enrolled students, and low-income students in admitting scholarship students; otherwise, participating private schools must accept voucher students on a random basis as space allows.

EdChoice Expert Feedback

Ohio’s Cleveland Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

All K–12 who reside in the Cleveland Metropolitan School District are eligible, but only 3.5 percent of students statewide actually use one of Ohio’s five educational choice programs (including the Autism Scholarship Program, the Educational Choice Scholarship Program, the Jon Peterson Special Needs Scholarship Program, and the Income-Based Scholarship Program).

The average voucher value is about $5,000, which is about 37 percent of the average expenditure per student at Ohio’s district schools.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide and fund the vouchers on par with the per-pupil funding at district schools. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations. Participants are required to take a nationally norm-referenced assessment.

Program Participation

The number of Cleveland students using vouchers has decreased 2 percent since its peak in 2016–17.

Student Participation

The maximum voucher value is $5,500 for students in grades K–8 and $7,500 for high school students. Schools must accept vouchers from K–8 recipients with a household income no greater than twice the federal poverty level as full tuition payment. Parents whose household income is more than the 200 percent threshold or whose student is in high school may pay the remaining tuition or provide in-kind services of the remaining tuition.

Student Eligibility

Children in grades K–12 who reside in the Cleveland Metropolitan School District are eligible. Priority is given to families with incomes less than 200 percent of the federal poverty level ($53,000 for a family of four in 2021–22). Children from families with incomes above 200 percent of poverty are eligible to receive vouchers if approved by the Ohio Superintendent of Public Instruction. Participating private schools must prioritize renewing scholarship recipients, siblings of enrolled students, and low-income students in admitting scholarship students; otherwise, participating private schools must accept voucher students on a random basis as space allows.

EdChoice Expert Feedback

Ohio’s Cleveland Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

All K–12 who reside in the Cleveland Metropolitan School District are eligible, but only 3.5 percent of students statewide actually use one of Ohio’s five educational choice programs (including the Autism Scholarship Program, the Educational Choice Scholarship Program, the Jon Peterson Special Needs Scholarship Program, and the Income-Based Scholarship Program).

The average voucher value is about $5,000, which is about 37 percent of the average expenditure per student at Ohio’s district schools.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide and fund the vouchers on par with the per-pupil funding at district schools. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations. Participants are required to take a nationally norm-referenced assessment.

Program Participation

The number of Cleveland students using vouchers has decreased 2 percent since its peak in 2016–17.

Student Participation

The maximum voucher value is $5,500 for students in grades K–8 and $7,500 for high school students. Schools must accept vouchers from K–8 recipients with a household income no greater than twice the federal poverty level as full tuition payment. Parents whose household income is more than the 200 percent threshold or whose student is in high school may pay the remaining tuition or provide in-kind services of the remaining tuition.

Student Eligibility

Children in grades K–12 who reside in the Cleveland Metropolitan School District are eligible. Priority is given to families with incomes less than 200 percent of the federal poverty level ($53,000 for a family of four in 2021–22). Children from families with incomes above 200 percent of poverty are eligible to receive vouchers if approved by the Ohio Superintendent of Public Instruction. Participating private schools must prioritize renewing scholarship recipients, siblings of enrolled students, and low-income students in admitting scholarship students; otherwise, participating private schools must accept voucher students on a random basis as space allows.

EdChoice Expert Feedback

Ohio’s Cleveland Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

All K–12 who reside in the Cleveland Metropolitan School District are eligible, but only 3.5 percent of students statewide actually use one of Ohio’s five educational choice programs (including the Autism Scholarship Program, the Educational Choice Scholarship Program, the Jon Peterson Special Needs Scholarship Program, and the Income-Based Scholarship Program).

The average voucher value is about $5,000, which is about 37 percent of the average expenditure per student at Ohio’s district schools.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide and fund the vouchers on par with the per-pupil funding at district schools. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations. Participants are required to take a nationally norm-referenced assessment.

Additional Ohio programs on pages 65, 67, 69, 71, 133, 151

For the latest program information and data updated in real time, visit edchoice.org/OH_Cleveland
Ohio students on the autism spectrum may receive vouchers for education services from a private provider, including tuition at a private school. After participating students receive education services, their parents endorse state checks for payment of special education services.

**Student Funding**

The state will compensate a student's parents or custodian for education services up to $31,500 per year in FY2022 and $32,455 per year in FY2023 and beyond. A child must be in the program for a full academic year to claim this amount. If transportation is listed on the IEP as a related service, the parent may obtain transportation from a registered private provider that is approved by the state to provide such transportation and claim it for reimbursement through the Autism Scholarship program. Parents are responsible for covering any costs in addition to the maximum amount allowed per year.

**Student Eligibility**

Students must be ages 3 to 21, diagnosed with an autism spectrum disorder, registered in a public school special education system and have a current IEP. Students may use the voucher whether or not they were enrolled previously in public schools, though students not previously enrolled in public schools must formally transfer into the public system for IEP purposes. (They do not need to leave their private schools.)

**EdChoice Expert Feedback**

Ohio’s Autism Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is limited to students ages 3 to 21 who have an IEP and have been diagnosed with autism. Only 2 percent of Ohio’s students are eligible for a scholarship and only 3.5 percent of students statewide actually use one of Ohio’s five educational choice programs (including the Cleveland Scholarship Program, the Educational Choice Scholarship Program, the Jon Peterson Special Needs Scholarship Program, and the Income-Based Scholarship Program).

The average voucher value is about $22,500 and may be worth up to $31,500 per year in FY2022 and $32,455 per year in FY2023 and beyond.

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations.
Ohio

Educational Choice Scholarship Program

Voucher | Enacted 2005 | Launched 2006
--- | --- | ---
Ohio students who attend chronically low-performing public schools are eligible for Educational Choice vouchers to attend private schools.

**Student Eligibility**

Students are eligible for the program if the student’s resident district is not a school district in which the pilot project scholarship program is operating (Cleveland) and the student satisfies one of the following conditions: The student attends a local public school that has received a grade D or F by the state’s performance index score; the student is assigned to a charter school but would otherwise attend a D- or F-rated public school; students who are in foster care or kinship care; or the student is enrolling in grades K–12 for the first time and would otherwise attend a D- or F-rated public school.

Vouchers are prioritized for prior recipients and students whose family income is less than 200 percent of FPL ($53,000 for a family of four in 2021–22). The requirement that a student in grades K–8 first be enrolled in a public school to be eligible for a scholarship is being phased out. In 2021–22, students entering K–2 are exempt from the requirement. In 2022–23, students entering K–4 will be exempt. In 2023–24, students entering K–6 will be exempt. In 2024–25, students entering K–8 will first be enrolled in a public school to be eligible for a scholarship.

Program Participation

Ohio’s EdChoice voucher program has grown every year since its inception.

<table>
<thead>
<tr>
<th>Year Ending</th>
<th>Participating Students</th>
<th>Participating Schools</th>
<th>Average Voucher Value</th>
<th>Value as a Percentage of Public School Per-student Spending</th>
</tr>
</thead>
<tbody>
<tr>
<td>2007</td>
<td>7,033</td>
<td>15,574</td>
<td>$4,912</td>
<td>36%</td>
</tr>
<tr>
<td>2008</td>
<td>11,886</td>
<td>20,608</td>
<td>$5,268</td>
<td>36%</td>
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<tr>
<td>2009</td>
<td>16,346</td>
<td>23,163</td>
<td>$5,424</td>
<td>36%</td>
</tr>
<tr>
<td>2010</td>
<td>17,666</td>
<td>23,322</td>
<td>$5,424</td>
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</tr>
<tr>
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<td>17,947</td>
<td>20,678</td>
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<td>36%</td>
</tr>
<tr>
<td>2012</td>
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<td>$5,500</td>
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</tr>
<tr>
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<tr>
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</tr>
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<td>22,608</td>
<td>$5,500</td>
<td>36%</td>
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</tbody>
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EdChoice Expert Feedback

Ohio’s Educational Choice Scholarship Program helps tens of thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is initially limited to students who attend low-performing schools. Only 36 percent of Ohio’s students are eligible for a scholarship and only 3.5 percent of students statewide actually use one of Ohio’s five educational choice programs (including the Cleveland Scholarship Program, the Autism Scholarship Program, the Income-Based Scholarship Program, and the Jon Peterson Special Needs Scholarship Program).

The average voucher value is about $5,000, which is about 36 percent of the average expenditure per student at Ohio’s district schools, and the cap on voucher values is $5,500 in grades K–8 and $7,500 in grades 9–12.

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations.

Additional Ohio programs on pages 63, 65, 69, 71, 133, 151

For the latest program information and data updated in real time, visit edchoice.org/oh.EdChoice
Ohio parents of children with special needs enrolled in public schools may receive vouchers to pay for private school tuition and additional services covered by their Individualized Education Plans from private therapists and other service providers. The number of vouchers available is capped at 5 percent of students with special needs statewide.

**Student Funding**

Vouchers are worth the lesser of fees and tuition charged by the alternative public or private school, the amount of state aid otherwise provided to the public school district, or a maximum scholarship amount ranging from $7,598 to $27,000 depending on a student’s special needs category in 2021–22. The amount is reduced proportionately if the child is not enrolled in the alternative or private school for the entire school year.

The state sets maximum funding amounts for different types of special needs. Parents of students with a category 1 disability (speech and language only) may use the voucher only to pay for services included in their child’s IEP and cannot use the voucher to pay for tuition at a private school.

**Student Eligibility**

Children with special needs must be between ages 5 and 21 and have at least an initial Individualized Education Plan (IEP) from their public school district. The state will not award vouchers if the IEP is still in development or is in litigation. Parents’ applications must certify that they have received the methods of instruction to be used with the child and qualifications of the teachers and instructors who will provide services from the alternative or private school. The number of vouchers available is capped at 5 percent of the students with special needs statewide. Eligible students may apply year-round depending on whether funding is available.

**EdChoice Expert Feedback**

Ohio’s Jon Peterson Special Needs Scholarship Program helps thousands of students with special needs access schools that are the right fit for them, but policymakers should expand eligibility to all students statewide and remove the cap on participation. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations.

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide and remove the cap on participation. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations.

The average voucher value is about $9,900, which is about 73 percent of the average expenditure per student at Ohio’s district schools.

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide and remove the cap on participation. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Ohio’s voucher program generally avoids unnecessary and counterproductive regulations.

For the latest program information and data updated in real time, visit edchoice.org/Oh_JohnPeterson
Ohio
Income-Based Scholarship Program

Voucher  |  Enacted 2013  |  Launched 2013
Income-qualified Ohio students are eligible for vouchers to attend private schools, provided they are not otherwise eligible for a voucher in Ohio. All income-qualified K–12 students became eligible starting in the 2020–21 school year.

**Student Funding**

Vouchers are worth up to $5,500 for students in K–8 and $7,500 for high school students, not to exceed the private school’s actual tuition and fees. Families may receive 75 percent ($4,125 K–8, $5,625 9–12) and 50 percent ($2,750 K–8, $3,750 9–12) vouchers if they are renewing their child’s Income-Based Scholarship and earn up to 300 percent and 400 percent, respectively, of the federal poverty level.

**Student Eligibility**

For the 2021–22 school year, students are eligible if they are from families with income no more than 250 percent of the federal poverty level ($66,250 for a family of four in 2021–22). Those at or below this income level are eligible for maximum vouchers when they first apply and renew their vouchers. All income-qualified K–12 students became eligible starting in the 2020–21 school year. Only students from low-income families who do not qualify for the Educational Choice Scholarship Program are eligible.

Once they receive a voucher, a student is eligible in future years, unless their family income exceeds 400 percent of the federal poverty level. Those who renew their Income-Based Scholarship may earn between 250 percent and 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22) to receive a 75-percent voucher. Those who renew their scholarship may earn between 300 percent and 400 percent of the federal poverty level ($106,000 for a family of four in 2021–22) to receive a 50 percent voucher.

**EdChoice Expert Feedback (continued)**

Ohio's Income-Based Scholarship Program helps thousands of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the vouchers is initially limited to 250 percent of the federal poverty line. Only 40 percent of Ohio's students are eligible for a scholarship, and only 3.5 percent of students statewide actually use one of Ohio's five educational choice programs (including the Cleveland Scholarship Program, the Autism Scholarship Program, the Educational Choice Scholarship Program and the Jon Peterson Special Needs Scholarship Program).

The average voucher value is about $4,150, which is about 31 percent of the average expenditure per student at Ohio's district schools, but the cap on voucher values is somewhat higher ($5,500 in grades K–8 and $7,500 in grades 9–12).

In order to expand access to educational choice, Ohio policymakers should expand eligibility to all students statewide. The program could also be converted into an education savings account to ensure that all students have access to the education that's the right fit for them, whether private school or a customized course of education.

Ohio's voucher program generally avoids unnecessary and counterproductive regulations.
Oklahoma

Lindsey Nicole Henry
Scholarships for Students with Disabilities

**Voucher | Enacted 2010 | Launched 2010**

Oklahoma students with an Individualized Education Plan or Individualized Service Plan, as well as those in foster care and/or those adopted out of state custody may be eligible to receive a voucher to attend private school.

**Student Funding**

The voucher is worth the amount of state and local dollars spending on the child in his or her public school or the chosen private school’s tuition and fees, whichever is less. Foster care students and other students in state placements receive scholarships worth the per-pupil state aid plus any applicable weights (such as those for gifted students or English language learners).

Vouchers may be used for a private school’s tuition, various fees and special education programs and therapies offered by the private school to students with disabilities. The child’s resident school district can keep up to 2.5 percent of the funds for administrative purposes, and the state department of education may retain an equivalent amount for the same purposes.

**Student Eligibility**

Any student with an active Individualized Education Plan (IEP) or Individualized Service Plan (ISP) and who either spent the prior year attending an Oklahoma public school or is the child of an active-duty member of the armed forces who has been stationed in Oklahoma is eligible. Students in out-of-home placement or who were adopted out of state custody are also eligible for scholarships and are exempt from the prior public schooling requirement, as are students who were previously provided services under an Individual Family Service Plan through the SoonerStart program and, during transition, were evaluated and determined to be eligible for school district services. After receiving a voucher, the child will continue to qualify for the scholarship until the student graduates from high school graduation, turns 22 years of age, or returns to a public school.

**EdChoice Expert Feedback (continued)**

Eligibility for the scholarships is limited to students with certain special needs who have an IEP. About 18 percent of Oklahoma students are eligible to receive a scholarship. Statewide, only 0.5 percent of students participate in one of Oklahoma’s private educational choice options (including the Equal Opportunity Education Scholarships).

The average scholarship size is about $7,200, which is about 77 percent of the average expenditure per student at Oklahoma’s district schools.

In order to expand access to educational choice, Oklahoma policymakers should increase funding for the scholarships and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Oklahoma’s voucher program generally avoids unnecessary and counterproductive regulations.

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**Program Participation**

Participation in Oklahoma’s voucher program has grown each year since it launched.

![Participation in Oklahoma’s voucher program has grown each year since it launched.](image)

**INCOME LIMIT** None  
**PRIOR YEAR PUBLIC SCHOOL REQUIREMENT** Yes, with exceptions  
**GOVERNMENT STATUTES** Okla. Stat. tit. 70 § 13-101.2

<table>
<thead>
<tr>
<th><strong>Participating Students</strong></th>
<th><strong>Participating Schools</strong></th>
<th><strong>Average Voucher Value</strong></th>
<th><strong>Value as a Percentage of Public School Per-student Spending</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>1,023 Students (2020–21)</td>
<td>58 Schools (2020–21)</td>
<td>$7,182 (2020–21)</td>
<td>77%</td>
</tr>
</tbody>
</table>

**EdChoice Expert Feedback**

Eligibility for the scholarships is limited to students with certain special needs who have an IEP. About 18 percent of Oklahoma students are eligible to receive a scholarship. Statewide, only 0.5 percent of students participate in one of Oklahoma’s private educational choice options (including the Equal Opportunity Education Scholarships).

The average scholarship size is about $7,200, which is about 77 percent of the average expenditure per student at Oklahoma’s district schools.

In order to expand access to educational choice, Oklahoma policymakers should increase funding for the scholarships and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Oklahoma’s voucher program generally avoids unnecessary and counterproductive regulations.

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**Additional Oklahoma program on page 185**

For the latest program information and data updated in real time, visit edchoice.org/OK_LindseyNicole
Puerto Rico Free School Selection Program

Students living in Puerto Rico who have been enrolled in public or charter schools for at least two consecutive years qualify for school vouchers that may be used at private and public schools. Gifted students may also use vouchers to supplement their learning at institutions of higher education.

**Voucher**
- **Enacted**: 2018
- **Launched**: 2019

**Student Funding**
The maximum amount for private school vouchers is set at 70 percent of the island’s baseline per-pupil funding amount. Puerto Rico Department of Education has the ability to set specific funding amounts depending on a student’s status. No more than 3 percent of the program’s funding may be used for administrative purposes.

**Student Eligibility**
Students in grades 2–12 who have been enrolled in a public district or charter school for at least two years and are enrolled in a public school the semester immediately before applying are eligible for vouchers. The department of education prioritizes vouchers for low-income families (defined as qualifying for the federal free and reduced-price lunch program, or earning $48,470 for a family of four in 2020–21), students with severe disabilities, gifted students, students who have been adopted or are in shelters or foster homes, and victims of bullying or sexual harassment. When determining students to accept, the department of education uses a lottery weighted by these priorities.

The program’s total enrollment is capped at 1 percent of Puerto Rico’s total student population in 2020–21, which is about 3,000 students. The secretary of education has the discretion to lower the rate prior to a given school year, though.

**EdChoice Expert Feedback (continued)**
In order to expand access to educational choice, Puerto Rico policymakers should dramatically increase the available vouchers and expand eligibility to all students (prioritizing scholarships based on need). They should also eliminate the requirement that students first attend a district or charter school to be eligible, or at least reduce the two-year minimum to one year. Students should not have to spend longer than necessary in an environment that is not working before gaining access to a voucher to attend a school that is a better fit. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

For the latest program information and data updated in real time, visit edchoice.org/PRvoucher
Tennessee Education Savings Account Pilot Program

Voucher | Enacted 2019 | Launching 2021
Tennessee passed a voucher program for low-income students in the Shelby County (Memphis) and Metro Nashville Public Schools systems. Originally scheduled to launch by the 2021–22 school year, the program is currently inoperable pending litigation.

Student Funding
The voucher amount is equal to the state and local Basic Education Program (BEP) per-pupil amount of a student’s home district or the statewide average BEP (about $7,300 in 2020–21), whichever amount is less. Families may pay for tuition and educational services in excess of the maximum voucher amount.

Funds are deposited into families’ Education Savings Accounts at least four times per school year to help parents pay for private school tuition and fees. Funds may also be used for textbooks, state-approved tutoring and therapy services, transportation to educational institutions or services, computer hardware and software, school uniforms, summer education programs and higher education expenses.

Student Eligibility
Students must be eligible to enroll in either the Shelby County (Memphis) or Metro Nashville school districts, or the Achievement School District. In addition, students must have attended a Tennessee public school during the prior school year or be newly eligible to attend a Tennessee public school and come from households earning less than 200 percent of the federal free lunch program ($68,900 for a family of four in 2021–22).

Participating students must be enrolled in a state-approved private school in order to continue receiving Education Savings Account funds. If students move into a different school district while receiving a voucher, they are no longer eligible. Absent this stipulation and annual income verification, returning students are guaranteed vouchers.

For the first year, there is a 5,000-student enrollment cap. If there are more applications than 75 percent of that figure, the cap is allowed to grow by 2,500 students a year until reaching 15,000 students. If there are more applications than vouchers available, the state will conduct a lottery that prioritizes (1) siblings of voucher recipients, (2) students zoned to a priority school as designated by the Tennessee Department of Education, (3) students directly certified to receive benefits from the Supplemental Nutrition Assistance Program (SNAP) program, and then (4) all other eligible students.

EdChoice Expert Feedback
Although billed as an Education Savings Account, unlike ESA programs in other states, students participating in Tennessee’s pilot voucher for low-income students in Memphis and Nashville must be enrolled in a private school. Policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students in Memphis and Nashville from households earning less than 200 percent of the federal free lunch program ($68,900 for a family of four in 2021–22). About 68 percent of students in Memphis and Nashville are eligible to receive a scholarship. Statewide, only 0.2 percent of students participate in this program. The voucher program is currently on hold pending a lawsuit. Statewide, less than 0.1 percent of students participate in Tennessee’s Individualized Education Account program.

The maximum scholarship size is projected to be about $7,300, which is about 74 percent of the average expenditure per student at Tennessee’s district schools. Enrollment is capped at 5,000 students, which is less than 3 percent of the K–12 student population in Memphis and Nashville. In order to expand access to educational choice, Tennessee policymakers should dramatically increase funding for the scholarships and expand eligibility to all students (prioritizing scholarships based on need).

Tennessee’s voucher program imposes some unnecessary and counterproductive regulations. For example, the program requires voucher students to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests.

Program Participation
This program is has yet to launch and is currently inoperable pending litigation.

1st
Tennessee’s First School Voucher Program
68%
of Families in Nashville and Shelby County (Memphis)
Income Eligible
$7,300
Maximum Voucher Value (2020–21)
74%
Maximum Value as a Percentage of Public School Per-student Spending

Additional Tennessee program on page 27
For the latest program information and data updated in real time, visit edchoice.org/TN_Voucher
Most Utah students who have disabilities are eligible to receive vouchers to attend private school. However, participation is limited by the amount of money appropriated to the $7 million program fund.

**Student Funding**

Vouchers are based on the state’s weighted pupil unit, an element of its school financing formula. Students who receive three or more hours of special education services per day get vouchers worth 2.5 times the weighted pupil unit, whereas students receiving fewer than three hours per day get vouchers worth 1.5 times the weighted pupil unit. In 2021–22, those values amount to $9,522.50 and $5,713.50, respectively. The voucher may not exceed the private school’s actual tuition and fees.

**Student Eligibility**

Public school students between ages 3 and 21 identified as disabled under federal disability rights law are eligible to receive vouchers, as well as students with special needs in private schools that served students with disabilities prior to participating in the program. Participation is limited by the amount of money appropriated each year to the fund ($7 million in 2020–21), with applications subject to random lottery.

Although a student technically must have been enrolled in a public school in the year prior to using a scholarship, the statute exempts students who both: (1) have a disability that would qualify for special education services in a public school, and (2) are enrolled or have obtained acceptance for admission to an eligible private school that has previously served students with disabilities.

**EdChoice Expert Feedback**

In order to expand access to educational choice, Utah policymakers should dramatically increase funding for the scholarships and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Utah’s voucher program generally avoids unnecessary and counterproductive regulations.

**Program Participation**

Enrollment in Utah’s Carson Smith Special Needs Scholarship Program has decreased 32 percent since a high in 2018–19.

<table>
<thead>
<tr>
<th>School Year Ending</th>
<th>Students Participating (Fall 2022)</th>
<th>% of Students Eligible (Statewide)</th>
<th>Schools Participating (2020–21)</th>
<th>Average Voucher Value (2020–21)</th>
<th>Value as a Percentage of Public School Per-student Spending</th>
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<tr>
<td>2006</td>
<td>749</td>
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<td>72</td>
<td>$5,650</td>
<td>60%</td>
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<tr>
<td>2020</td>
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<td>13%</td>
<td>72</td>
<td>$5,650</td>
<td>60%</td>
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<tr>
<td>2021</td>
<td>749</td>
<td>13%</td>
<td>72</td>
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<tr>
<td>2022</td>
<td>749</td>
<td>13%</td>
<td>72</td>
<td>$5,650</td>
<td>60%</td>
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</tbody>
</table>

**EdChoice Expert Feedback (continued)**

For the latest program information and data updated in real time, visit edchoice.org/UT.CarsonSmith

Additional Utah program on page 147
Many towns in Vermont, particularly in rural areas, do not operate public high schools and/or elementary schools. Students in those towns may use public dollars to attend any public or approved independent (private), non-religious school in or outside of Vermont. The “tuitioning” towns pay tuition directly to the “receiving” schools.

Voucher | Launched 1869

Student Funding
When students are tuitioned at public schools, the sending town pays the receiving school district an amount equal to the receiving district’s average per-pupil costs, as calculated by the Vermont Agency of Education. When students are tuitioned at private schools, the voucher is worth up to the average announced tuition for Vermont public schools, calculated each year by the state, or the private school’s tuition (whichever is less). For 2021–22, tuition amounts equal $15,295 for grades K–6 and $16,752 for grades 7–12.

Student Eligibility
Students must live in Vermont and reside in identified tuitioning town (i.e. towns that do not operate a public school at a given grade level range). Although most tuitioning towns allow parents to choose which schools will receive their students, some towns send all their students to one school.

EdChoice Expert Feedback
Vermont’s town tuitioning program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility is limited to students living in towns that do not operate public schools for student’s grade level, making it one of the most restrictive educational choice programs in the nation. Only 4 percent of Vermont students are eligible to participate and 3.7 percent of students statewide actually do so.

The average voucher size is about $16,000, which is about 79 percent of per-student spending at Vermont’s district schools, though the cap of the voucher size is somewhat higher, at least for grades 7–12 ($15,295 for grades K–6 and $16,752 for grades 7–12).

In order to expand access to educational choice, Vermont policymakers should expand eligibility to all students. Additionally, although Vermont’s town tuitioning program mostly avoids unnecessary and counterproductive regulations, the program prohibits families from choosing to attend religious schools. This discriminatory policy violates the First Amendment and a similar policy in Maine is currently the subject of litigation.

For the latest program information and data updated in real time, visit edchoice.org/VT_voucher
Milwaukee Parental Choice Program

Voucher | Enacted 1990 | Launched 1990
Milwaukee families that earn up to 300 percent of the federal poverty guidelines qualify to receive vouchers. Once a student receives a voucher, that student is able to keep it, regardless of his or her family’s future income. Voucher students are allowed to attend any in-state private school participating in the program.

Student Funding
In 2021–22, the maximum voucher amounts are $8,336 for grades K–8 and $8,982 for grades 9–12. Each school year, maximum voucher payments increase by a dollar amount equal to the dollar-amount increase in general school aid to Wisconsin public schools. Parents of students in grades 9–12 that have an income greater than 220 percent of the federal poverty level ($58,300 for a family of four in 2021–22) may be charged additional tuition exceeding the voucher amount.

Student Eligibility
Students who live in Milwaukee and whose family income does not exceed 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22) are eligible. Moreover, a family’s income limit increases by $7,000 if the student’s parents/legal guardians are married. Students who are continuing the program from previous years and those who were on a school’s waiting list in the prior year because the school did not have space available do not need to demonstrate income eligibility. Once a student receives a voucher, that student is able to keep it, regardless of his or her family’s future income.

EdChoice Expert Feedback
Wisconsin’s voucher for low-income students in Milwaukee helps tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students from families in Milwaukee earning up to 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22). About 74 percent of Milwaukee students are income-eligible to receive a scholarship. Statewide, 4.53 percent of students participate in one of Wisconsin’s private educational choice options (including the Racine Parental Choice Program, the Statewide Parental Choice Program the Special Needs Scholarship Program, and the K-12 Private School Tuition Deduction). This is the third highest EdChoice share in the nation. The average scholarship size is about $8,478, which is about 67 percent of the average expenditure per student at Wisconsin’s district schools.
Wisconsin
Parental Private School Choice Program (Racine)

Voucher | Enacted 2011 | Launched 2011
Wisconsin’s Parental Private School Choice Program (Racine) is open to any income-qualified child who attended Racine Unified Public Schools in the prior year or any current or entering private school student in kindergarten (including 4- and 5-year-old students) or first grade. Ninth-graders entering private school are also eligible.

Voucher
Enacted 2011
Launched 2011

Student Funding
In 2021–22, the maximum voucher amount is $8,336 for grades K–8 and $8,982 for grades 9–12. Each school year, maximum voucher payments increase by the dollar amount equal to the dollar amount increase in general school aid to Wisconsin public schools. Parents of students in grades 9–12 that have an income greater than 220 percent of the federal poverty level ($58,300 for a family of four in 2021–22) may be charged additional tuition exceeding the voucher amount.

Student Eligibility
Students from families with household incomes up to 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22) are eligible for vouchers. Moreover, a family’s income limit eligibility increases by $7,000 if the student’s parents or legal guardians are married. Students who are continuing the program from previous years and those who were on a school’s waiting list in the prior year because the school did not have space available do not need to demonstrate income eligibility. Students must have been either (1) enrolled in a public school or home school in the previous year, (2) not enrolled in school in the previous year, (3) enrolled in a private school under the voucher program in the previous year or (4) be entering kindergarten, first grade or ninth grade. If an applying student has a sibling already in the private school the applicant wishes to attend, he or she will receive preference in the event of an enrollment lottery.

EdChoice Expert Feedback (continued)
The average scholarship size is about $8,459, which is about 67 percent of the average expenditure per student at Wisconsin’s district schools. In order to expand access to educational choice, Wisconsin policymakers should increase the voucher amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

The Racine voucher program has some unnecessary and counterproductive regulations. For example, the program requires voucher students in certain grades to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests. Policymakers should also amend the program so that it no longer interferes with schools’ admissions standards.

Additional Wisconsin programs on pages 83, 87, 89, 151
For the latest program information and data updated in real time, visit edchoice.org/WI_Racine
Wisconsin

Parental Choice Program (Statewide)

Voucher | Enacted 2013 | Launched 2013
Wisconsin’s statewide Parental Choice Program is open to any income-qualified child who resides outside of the attendance zones for Milwaukee Public Schools and the Racine Unified School District.

Student Funding
In 2021–22, the maximum voucher amount is $8,336 for grades K–8 and $8,982 for grades 9–12. Each school year, maximum voucher payments increase by the dollar amount increase equal to the dollar amount increase in general school aid to Wisconsin public schools.

Student Eligibility
Wisconsin families with income no more than 220 percent of the federal poverty level ($58,300 for a family of four in 2021–22) and who do not reside in the Milwaukee Public Schools or the Racine Unified school districts are eligible. Moreover, a family’s income limit increases by $7,000 if the student’s parents or legal guardians are married. Each district currently has an enrollment cap of 5 percent of its public school district enrollment able to participate in the program. This cap will increase by 1 percentage point each year until the enrollment limit reaches 10 percent, then there will no longer be a cap. Students previously on a voucher wait list because of this cap will be eligible after it is expanded.

Students must have been either (1) enrolled in a public school or homeschool in the previous year, (2) not enrolled in school in the previous year, (3) enrolled in a private school under the voucher program in the previous year, (4) being entering kindergarten, first grade or ninth grade, or (5) attended school in a different state in the previous year.

EdChoice Expert Feedback
Wisconsin’s statewide voucher program has some unnecessary and counterproductive regulations. For example, the program requires voucher students in certain grades to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests. Policymakers should also amend the program so that it no longer interferes with schools’ admissions standards.

EdChoice Expert Feedback (continued)
In order to expand access to educational choice, Wisconsin policymakers should increase the voucher amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Wisconsin’s statewide voucher program has some unnecessary and counterproductive regulations. For example, the program requires voucher students in certain grades to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests. Policymakers should also amend the program so that it no longer interferes with schools’ admissions standards.

Additional Wisconsin programs on pages 83, 85, 89, 151
For the latest program information and data updated in real time, visit edchoice.org/WI_Statewide
Wisconsin Special Needs Scholarship Program

Voucher  |  Enacted 2015  |  Launched 2016
Wisconsin began providing vouchers designated specifically for students with disabilities to attend private school in the 2016–17 school year.

Student Funding
For 2021–22, the maximum voucher amount is $13,013. Annually, voucher payments increase by the dollar amount equal to the dollar amount increase in general school aid to Wisconsin public schools.

Student Eligibility
Participating students must have an active Individualized Education Plan (IEP). Students may continue participating in the program as long as they have an IEP and attend an eligible school until they turn 21 or graduate high school, whichever comes first.

EdChoice Expert Feedback
Wisconsin’s voucher for students with disabilities helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students with special needs who have IEPs. About 13 percent of Wisconsin students are eligible to receive a scholarship. Statewide, 4.5 percent of students participate in one of Wisconsin’s private educational choice options (including the Milwaukee Parental Choice Program, the Racine Parental Choice Program, the Statewide Parental Choice Program, and the K-12 Private School Tuition Deduction). This is the third highest EdChoice share in the nation. The average scholarship size is about $12,851, which is 102 percent of the average expenditure per student at Wisconsin’s district schools.

In order to expand access to educational choice, Wisconsin policymakers should dramatically expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Wisconsin’s voucher program for students with special needs has some unnecessary and counterproductive regulations. For example, the program requires voucher students in certain grades to take the state's standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests.

Program Participation
Enrollment in Wisconsin’s voucher program for students with special needs grew by 23 percent between its fifth and sixth year.

Additional Wisconsin programs on pages 83, 85, 87, 151
For the latest program information and data updated in real time, visit edchoice.org/WI_voucher
Tax-Credit Education Savings Accounts (ESA’s)

Tax-credit ESAs allow taxpayers to receive full or partial tax credits when they donate to nonprofit organizations that fund and manage parent-directed K-12 education savings accounts. Families may use those funds to pay for multiple education-related expenses, including private school tuition and fees, online learning programs, private tutoring, community college costs, higher education expenses and other approved customized learning services and materials, and roll over unused funds from year to year to save for future educational expenses. Some tax-credit ESAs, but not all, even allow students to use their funds to pay for a combination of public school courses and private services.

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Watch How Tax-Credit ESAs Work
Hold your device’s camera over this QR code and click the link that pops up to watch a short video about how this type of program works for state budgets and for families.
Kentucky
Education Opportunity Account Program

Tax-Credit Education Savings Account  |  Enacted 2021  |  Launched Fall 2021
Kentucky's Educational Opportunity Account Program is an education savings account (ESA) that allows eligible parents to use money donated to account-granting organizations (AGOs) to pay for private school tuition or other educational expenses, including tutoring, individual public school classes and extracurricular activities, instructional materials, technology, transportation, therapies and higher education courses. Individuals and businesses may receive tax credits for donations to AGOs, nonprofits that administer Education Opportunity Accounts (EOAs).

Student Funding
Students may use Education Opportunity Accounts (EOAs) for private school tuition fees or a variety of la carte educational services, including public school classes and non-athletic extracurricular activities, instructional materials, technology, transportation, school uniforms, testing fees, summer and after-school programs therapies, and higher education courses.

For private school students, EOAs are worth the lesser of tuition and fees or financial need to attend the school as assessed by an independent organization approved by the Kentucky Department of Education.

For those intending to use EOAs for services other than private school tuition, funding is equal to the lesser of the cost of services or the previous year's base per-pupil funding amount (about $4,700 in 2020–21) minus one-fourth of the percentage by which the family's household income exceeds the federal threshold for free and-reduced-price lunch (FRL) ($49,025 for a family of four in 2021–22). For example, if a family of four had a household income of $60,000, they exceed the threshold for reduced price lunch by about 24 percent. A quarter of that percentage is about 6 percent, so the base EOA funding amount of about $4,700 would be reduced by 6 percent, or about $282, for a total of about $4,418. Parents may roll over unused EOA funds each quarter until a student graduates or turns 21.

Student Eligibility
Students must come from families earning no more than 175 percent of FRL ($85,794 for a family of four in 2021–22). Previous EOA recipients and siblings of EOA recipients are also eligible.

If a student’s family’s household income rises over 250 percent of the income threshold for the federal reduced-price lunch program ($122,563 for a family of four in 2021–22), that student is ineligible to receive further state deposits in their EOA. Only families residing in counties with populations over 90,000 may use EOAs for nonpublic school tuition. Currently, these include Jefferson, Fayette, Kenton, Boone, Campbell, Hardin, Daviess and Warren counties.

EdChoice Expert Feedback
Kentucky's Education Opportunity Account Program is the country's first tax credit-funded ESA and has the potential to help thousands of Kentuckians obtain the educational services that best fit their needs. However, policymakers could do more to expand educational opportunity.

Eligibility for the ESAs is limited to students from families earning up to 175 percent of the federal free and reduced-price lunch program (the equivalent of 323.75 percent of the federal poverty line), and only those currently living in the state's eight largest counties may use EOAs for private school tuition. This limitation hampers potential growth of educational options in rural areas of Kentucky.

The value of each ESA is only about $4,600 at most and declines as income rises. That’s less than one-third of the average expenditure per student at Kentucky’s district schools. Moreover, the program provides only $25 million in tax credits for donations to the account-granting organizations. At most, the program will be able to serve only about 5,000 students, or about 0.8 percent of Kentucky’s K–12 student population.

To expand access to educational choice, Kentucky policymakers should increase the ESA amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. The tax credits for the donations that fund the ESAs are also set to expire after 2026. The Kentucky legislature should work quickly to make the ESA policy permanent. Additionally, the program does not allow private school students to use funds to fully customize their education, and potentially funds them at a lesser amount than other students.

Kentucky’s ESA program generally avoids counterproductive regulations. Administration of the program is overseen by nonprofit account-granting organizations, which should give ESA families a voice to ensure that the program is run effectively.

For the latest program information and data updated in real time, visit edchoice.org/KY_TCESA

Program Participation
This program just started, and we hope to have access to preliminary participation data in the coming months.

| 1st Tax Credit-Funded Education Savings Account | 49% of Families Income Eligible in Applicable Kentucky Counties | 40% Maximum Account Value as a Percentage of Public School Per-student Spending |

Program Participation

For the latest program information and data updated in real time, visit edchoice.org/KY_TCESA
**Missouri Empowerment Scholarship Accounts Program**

The Missouri Empowerment Scholarship Accounts Program allows eligible parents to receive a portion of state funding to pay for tuition at the school of their choice, as well as other educational expenses such as tutoring, educational therapies, individual classes and extracurricular programs. Individuals and businesses may receive tax credits for donations to educational assistance organizations (EAOs), nonprofits that administer ESAs.

**Tax-Credit Education Savings Account**
- **Enacted 2021**
- **Launched Fall 2021**

The Missouri Empowerment Scholarship Accounts Program allows eligible parents to receive a portion of state funding to pay for tuition at the school of their choice, as well as other educational expenses such as tutoring, educational therapies, individual classes and extracurricular programs. Individuals and businesses may receive tax credits for donations to educational assistance organizations (EAOs), nonprofits that administer ESAs.

**Student Funding**
Students may use Empowerment Scholarship Accounts (ESAs) for private school tuition fees or a variety of a la carte educational expenses, including textbooks, educational therapies, tutoring services, curriculum, virtual school tuition, standardized tests, public school classes and extracurricular activities, certain approved computer hardware and technological devices, summer education programs, after-school programs, and transportation to and from school.

EAOs determine ESA amounts, up to the annual state adequacy target ($6,375 in 2020–21), which is about 52 percent of average total per-pupil funding in Missouri. EAOs must distribute funds quarterly or, at the request of a participating parent, in one lump sum at the beginning of the school year. The total credits claimed for donations to educational assistance organizations cannot exceed $25 million (adjusted annually for inflation).

**Student Eligibility**
Only students from charter counties or cities with more than 30,000 residents are eligible for ESAs. These include Clay, Jackson, Jefferson, St. Charles, and St. Louis counties, as well as the cities of Columbia, St. Joseph, Joplin, Jefferson City, Cape Girardeau, and the City of St. Louis. Additionally, a student must be enrolled in a public school at least one semester during the previous 12 months or just starting kindergarten or the first grade and must be either (1) have an Individualized Education Program (IEP) for students with special needs, or (2) be from a family whose income does not exceed 200 percent of the federal poverty line ($98,050 for a family of four in 2021–22). Once enrolled in the program, students remain eligible for ESAs until withdrawing from school or graduating high school.

**EdChoice Expert Feedback**
Missouri’s Empowerment Scholarship Accounts Program is the country’s second tax credit-funded ESA and has the potential to help thousands of Missouri students obtain the educational services that best fit their needs. However, policymakers could do more to expand educational opportunity.

Missouri’s ESA program generally avoids counterproductive regulations. Administration of the program is overseen by nonprofit educational assistance organizations, which should give ESA families a voice to ensure that the program is run effectively.

**Program Participation**
- **This program just started, and we hope to have access to preliminary participation data in the coming months.**

- **2nd Tax Credit-Funded Education Savings Account**

- **51% of Families Income Eligible in Applicable Missouri Cities and Counties**

- **52% Maximum Account Value as a Percentage of Public School Per-student Spending**

**For the latest program information and data updated in real time, visit edchoice.org/MO_TCESA**
Tax-Credit Scholarships

Tax-credit scholarships allow taxpayers to receive full or partial tax credits when they donate to nonprofits that provide private school scholarships. Eligible taxpayers can include both individuals and businesses. In some states, scholarship-giving nonprofits also provide innovation grants to public schools and/or transportation assistance to students who choose alternative public schools.

26 Programs 325,168 Total Students/ Scholarships $3,715 Average Amount 28% of Public Spending (National)

Number of Students Using Tax-Credit Scholarships

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Watch How Tax-Credit Scholarships Work

Hold your device’s camera over this QR code and click the link that pops up to watch a short video about how this type of program works for state budgets and for families.
Alabama Education Scholarship Program

Tax-Credit Scholarship  | Enacted 2013  | Launched 2013

Alabama’s Education Scholarship Program was enacted and launched in 2013. The program, a tax-credit scholarship, allows taxpayers who donate to nonprofit scholarship-granting organizations to receive dollar-for-dollar tax credits for their contributions.

Student Funding

Scholarship amounts are determined by SGOs. Scholarships are capped at the lesser of the private school tuition and fees or $6,000 in grades K–5, $8,000 in grades 5–8 and $10,000 in grades 9–12.

Student Eligibility

Children are eligible to receive scholarships if their families qualify for the federal free and reduced-price lunch (FRL) program ($49,025 for a family of four in 2021–22). Also, qualifying students must be younger than 19 years of age. Once a student receives a scholarship, the family’s income may not exceed 375 percent of the federal poverty level ($72,875 for a family of four in 2021–22). Public and private school students assigned to failing schools receive first priority for scholarships. Alabama defines a public school as failing if it meets one or more of the following requirements: 1) The school is designated as a failing school by the state Superintendent of Education, or 2) the school does not exclusively serve a special population of students and is listed in the lowest 6 percent of public K–12 schools on the state standardized assessment in reading and math. If an SGO has scholarship funds unaccounted for on July 31 of each year, scholarships may be made available to eligible students in public school, regardless of whether or not their assigned public school is considered failing. No more than a quarter of first-time recipients may have already been enrolled in a private school the previous year.

EdChoice Expert Feedback

Alabama’s tax-credit scholarship program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 185 percent of the federal poverty line. Only 35 percent of Alabama students are eligible for a scholarship, and only 0.6 percent of students statewide actually use a scholarship. The average scholarship size is about $4,721, which is about half of the average expenditure per student at Alabama’s district schools, but the cap on scholarship values is somewhat higher ($6,000 in grades K–5, $8,000 in grades 5–8 and $10,000 in grades 9–12). Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $30 million in tax credits are available annually, which is equivalent to only 0.4 percent of Alabama’s total K–12 revenue.

Additional Alabama program on page 151
For the latest program information and data updated in real time, visit edchoice.org/AL_scholarship
The Arizona legislature passed this program in 1997, and it launched in the same year. This tax-credit 
scholarship program allows taxpayers to receive tax credits for their donations to nonprofit 
organizations that provide school scholarships to K–12 students. Students are able to receive more 
than one scholarship from STOs in a given year.

**Student Funding**

School tuition organizations (STOs) determine scholarship amounts. In tax year 2021, individual 
taxpayers that contribute to STOs may claim a dollar-for-dollar credit of up to $611, and married 
couples filing jointly may claim up to $1,221. The amount an individual can claim for a credit increases 
each year by the amount of the Consumer Price Index.

**Student Eligibility**

Students must be in grades K–12 or be a preschool enrollee identified by the school district as having 
a disability under the Individuals with Disabilities Education Act or Section 504 of the Rehabilitation 
Act. STOs must consider financial need when awarding scholarships and cannot make decisions based 
solely on donor recommendations. Individual taxpayers may not make STO contributions earmarked 
for their own dependents, nor may donors make agreements among one another to “trade” donations 
for their respective dependents.

**EdChoice Expert Feedback** (continued)

The average scholarship size is only about $1,942, which is only about 23 percent of the average 
spending per student at Arizona's district schools, but there is no cap on scholarship values and 
students may receive multiple scholarships. Students with special needs, students in foster care, 
students from low-income families, and those who have switched from the public school system can 
also receive scholarships via the other tax-credit scholarship programs. Tax credits are worth 100 
percent of the value of the contributions to scholarship organizations, but donors can only claim up to 
$611 in tax credits annually (or up to $1,221 for married couples filing jointly).

In order to expand access to educational choice, Arizona policymakers should increase the amount of 
tax credits that individual donors can receive.

Arizona's scholarship program generally avoids unnecessary and counterproductive regulations.

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**Program Participation**

The number of scholarships awarded through Arizona's Original Individual Income Tax Credit 

- **32,824** Scholarships Awarded (2019–20)
- **100%** of Families with Children Eligible (Statewide)
- **345** Participating Schools (2019–20)
- **53** Scholarship Organizations Awarding Scholarships (2019–20)
- **$1,942** Average Scholarship Value (2019–20)
- **23%** Value (Average Scholarship) as a Percentage of Public School Per-student Spending

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**Additional Arizona programs on pages 15, 103, 105, 107**

For the latest program information and data updated in real time, visit edchoice.org/AZ_scholarship1
Arizona

Low-Income Corporate Income Tax Credit Scholarship Program

**Tax-Credit Scholarship** | Enacted 2006 | Launched 2006

Arizona’s Low-Income Corporate Income Tax Credit Scholarship Program allows corporate taxpayers to receive tax credits for their donations to nonprofit organizations that provide school scholarships to K–12 students from low-income families. Students are able to receive more than one scholarship from school tuition organizations (STOs) in a given year.

| INCOME LIMIT | 185% x FRL |
| PRIOR YEAR PUBLIC SCHOOL REQUIREMENT | Yes, with exceptions |
| GEOGRAPHIC LIMIT | Statewide |
| ENROLLMENT CAP | None |
| SCHOLARSHIP CAP | $5,600 (K–8) / $7,500 (9–12) |
| TESTING MANDATES | None |
| BUDGET CAP | 123.0 million (escalator) |
| GOVERNAN STATUTES | Ariz. Rev. Stat. §§ 43-1183; 43-1501 through 1507; and 20-224.06 |

### Student Funding

Each school tuition organization (STO) determines the amount of scholarships it distributes. Scholarships are capped at $5,600 in grades K–8 and $7,500 in grades 9–12 for 2021–22. Those amounts increase annually by $200. Corporate taxpayers that contribute to STOs may claim a tax credit equal to the full amount of their contribution. The program is limited to a total of $135 million in available tax credits in 2021–22.

### Student Eligibility

All students who receive scholarships under this program must come from families whose household incomes are equal to or below 185 percent of the federal free and reduced-price lunch program guidelines (the equivalent of 342.25 percent of the federal poverty line, or $90,696 for a family of four in 2021–22). Additionally, students must either be (1) enrolled in private school kindergarten, (2) enrolled in a private preschool program for students with disabilities, (3) a public school enrollee for at least 90 days in the previous year or one full semester of the current school year, (4) a dependent of an active-duty member of the military stationed in Arizona, (5) a prior scholarship recipient under this program or the individual tax-credit scholarship program, (6) homeschooled prior to enrolling in a private school, (7) moved to Arizona from out of state before enrolling in a private school, or (8) previously participated in the Empowerment Scholarship Account program (but is no longer participating in that program).

### EdChoice Expert Feedback

Arizona’s low-income corporate-donor tax-credit scholarship program helps tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

EdChoice Expert Feedback (continued)

Eligibility for the scholarships is limited to 342.25 percent of the federal poverty line. About 56 percent of Arizona students are eligible to receive a scholarship via this program, and all students are eligible to receive a scholarship via the individual-donor scholarship program. Statewide, 7 percent of students participate in one of Arizona’s private educational choice options (including the universal-eligibility Original Individual-Donor Tax-Credit Scholarship Program, the “Switcher” Tax-Credit Scholarship Program, Lexie’s Law for Disabled and Displaced Students Tax-Credit Scholarship Program, and the Empowerment Scholarship Account Program). This is the highest EdChoice share in the nation.

The average scholarship size is only about $2,928, which is only about 34 percent of the average expenditure per student at Arizona’s district schools, but there is no cap on scholarship values and students may receive more than one scholarship. Students with special needs, students in foster care, and those who have switched from the public school system can also receive scholarships via the other tax-credit scholarship programs, in addition to the original scholarship program that is available to all students. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $123 million in tax credits are available annually, which is equivalent to only 1.3 percent of Arizona’s total K–12 revenue.

In order to expand access to educational choice, Arizona policymakers should increase the amount of tax credits available and restore the automatic “escalator” that allowed the total tax credit cap to grow over time to meet demand. Arizona’s scholarship program generally avoids unnecessary and counterproductive regulations.

For the latest program information and data updated in real time, visit edchoice.org/AZ_scholarship...
Arizona

Lexie’s Law for Disabled and Displaced Students Tax Credit Scholarship Program

**Tax-Credit Scholarship**  |  **Enacted 2009**  |  **Launched 2009**

Arizona allows corporations, including stockholders of S-Corporations, to receive tax credits for donating to school tuition organizations (STOs), nonprofits that provide private school scholarships to children with special needs and students who are currently, or have ever been, part of the Arizona foster care system. Depending on eligibility, students are able to receive more than one scholarship from STOs in a given year.

**Student Funding**

STOs may award scholarships up to the lesser of the private school tuition or 90 percent of the state funding that otherwise would go to that pupil had he or she remained in public school. That amount varies depending on the services the student’s disability requires. The total credits claimed cannot exceed $6 million in a given year.

**Student Eligibility**

Students are eligible if they (1) have a Multidisciplinary Evaluation Team (MET) or Individualized Education Plan from an Arizona public school district, (2) have a 504 plan from an Arizona public school district or (3) are now or have ever been in the Arizona foster care system.

**EdChoice Expert Feedback**

Arizona’s tax-credit scholarship program for disabled and displaced students helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Students with special needs and foster kids are eligible to receive a tax-credit scholarship. About 11 percent of Arizona students are eligible to receive a scholarship via this program, and all students are eligible to receive a scholarship via the individual-donor scholarship program. Statewide, 7 percent of students participate in one of Arizona’s private educational choice options (including the universal-eligibility Original Individual-Donor Tax-Credit Scholarship Program, the Low-Income Corporate-Donor Tax-Credit Scholarship Program, “Switcher” Tax-Credit Scholarship Program, and the Empowerment Scholarship Account Program). This is the highest EdChoice share in the nation.

**Program Participation**

The number of scholarships awarded through Arizona’s Law for Disabled and Displaced Students Tax Credit Scholarship Program has been decreasing since a peak in 2017–18, potentially due to students switching into the state’s ESA program.

**Student Funding**

STOs may award scholarships up to the lesser of the private school tuition or 90 percent of the state funding that otherwise would go to that pupil had he or she remained in public school. That amount varies depending on the services the student’s disability requires. The total credits claimed cannot exceed $6 million in a given year.

**Student Eligibility**

Students are eligible if they (1) have a Multidisciplinary Evaluation Team (MET) or Individualized Education Plan from an Arizona public school district, (2) have a 504 plan from an Arizona public school district or (3) are now or have ever been in the Arizona foster care system.

**EdChoice Expert Feedback**

Arizona’s tax-credit scholarship program for disabled and displaced students helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Students with special needs and foster kids are eligible to receive a tax-credit scholarship. About 11 percent of Arizona students are eligible to receive a scholarship via this program, and all students are eligible to receive a scholarship via the individual-donor scholarship program. Statewide, 7 percent of students participate in one of Arizona’s private educational choice options (including the universal-eligibility Original Individual-Donor Tax-Credit Scholarship Program, the Low-Income Corporate-Donor Tax-Credit Scholarship Program, “Switcher” Tax-Credit Scholarship Program, and the Empowerment Scholarship Account Program). This is the highest EdChoice share in the nation.
Arizona

“Switcher” Individual Income Tax Credit Scholarship Program

Tax-Credit Scholarship | Enacted 2012 | Launched 2012

Arizona’s “switcher” tax-credit scholarship program supplements its Original Individual Income Tax Credit Scholarship Program. The switcher program provides a credit on individual income taxes for donations to school tuition organizations (STOs), nonprofits that provide private school scholarships. Students may receive more than one scholarship from STOs.

More Credit Details

In tax year 2021, individual taxpayers that contributed to STOs under this switcher may claim a dollar-for-dollar credit of up to $608, and married couples filing jointly may claim up to $1,214. However, taxpayers must first donate the maximum credit amount for the Original Individual Income Tax Credit ($611 individual, $1,211 joint) in tax year 2021 before they may claim the switcher credit.

Student Funding

STOs determine scholarship amounts. These amounts may vary depending on the STO to which a student applies for a scholarship. Students may receive more than one scholarship from STOs.

Student Eligibility

Students must be in grades K–12 and have previously attended a public school for at least a full semester or 90 days or be a preschool enrollee identified by the school district as having a disability under the Individuals with Disabilities Education Act or Section 504 of the Rehabilitation Act. Additionally, students who are in kindergarten, children of active military members stationed in Arizona and previous recipients of a Low-Income Corporate Income Tax Credit Scholarship or “Switcher” Individual Income Tax Credit Scholarship who have remained in private school are eligible. Although students are not means-tested for eligibility, STOs must consider financial need when awarding scholarships and cannot make decisions based solely on donor recommendations. Individual taxpayers may not make STO contributions earmarked for their own dependents, nor may donors make agreements among one another to “trade” donations for their respective dependents.

EdChoice Expert Feedback

Arizona's individual-donor tax-credit scholarship program for “switchers” helps tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

EdChoice Expert Feedback (continued)

Eligibility for the scholarships is limited to students who have switched out of a public school or who are entering kindergarten (or preschool for students with special needs). About 93 percent of Arizona students are eligible to receive a scholarship via this program, and all students are eligible to receive a scholarship via the individual-donor scholarship program. Statewide, 7 percent of students participate in one of Arizona’s private educational choice options (including the universal-eligibility Original Individual-Donor Tax-Credit Scholarship Program, the Low-Income Corporate-Donor Tax-Credit Scholarship Program, Lexie’s Law for Disabled and Displaced Students Tax-Credit Scholarship Program, and the Empowerment Scholarship Account Program). This is the highest EdChoice share in the nation.

The average scholarship size is only about $1,472, which is only about 17 percent of the average expenditure per student at Arizona’s district schools, but there is no cap on scholarship values and scholarships can be combined. Students with special needs, students in foster care, and students from low-income families can also receive scholarships via the other tax-credit scholarship programs, in addition to the original scholarship program that is available to all students. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but donors can only claim up to $608 in tax credits annually (or up to $1,214 for married couples filing jointly) after first donating the maximum credit amount for the Original Individual Income Tax Credit ($611 individual, $1,211 joint in tax year 2021).

In order to expand access to educational choice, Arizona policymakers should increase the amount of tax credits that individual donors can receive.

Arizona’s scholarship program generally avoids unnecessary and counterproductive regulations.

EdChoice Expert Feedback (continued)

Additional Arizona programs on pages 15, 101, 103, 105

For the latest program information and data updated in real time, visit edchoice.org/AZ_Switcher
Arkansas
Phlanthropic Investment in Arkansas Kids Scholarship Program

Tax-Credit Scholarship | Enacted 2021 | Launched 2022
Arkansas's Philanthropic Investment in Arkansas Kids Scholarship Program allows individuals and corporations to claim a 100 percent tax credit for contributions to approved scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships to low-income students. The total amount of tax credits awarded annually statewide is limited to $2 million.

Student Funding
Average scholarship amounts per SGO cannot exceed 80 percent of Arkansas's foundation funding amount (about $5,614 in 2020–21) for students in grades K–8, and 90 percent of this amount (about $6,316 in 2020–21) for high school students. Scholarships fund tuition and fees at participating private schools. Tax credits for scholarships are limited to $2 million per year.

Student Eligibility
Students may be eligible if they are from families with household incomes less than 200 percent of the federal poverty level ($53,000 for a family of four in 2021–22). They also must have been enrolled in an Arkansas public school the previous school year, enrolling in an Arkansas school for the first time, or is a previous scholarship recipient.

If a student was previously enrolled in another state, and was enrolled in an Arkansas private school for less than half the academic year for which their family is applying for a scholarship, they may also be eligible.

EdChoice Expert Feedback
Arkansas's tax-credit scholarship program has the potential to help hundreds of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.
Florida
Tax Credit Scholarship Program

Florida provides a tax credit on corporate income taxes and insurance premium taxes for donations to scholarship-funding organizations (SFOs), nonprofits that provide scholarships to low- and middle-income students and children in foster care and offer funds for transportation to public schools outside a child’s district. Businesses get a dollar-for-dollar tax credit for SFO contributions, with total credits capped at $873.6 million in 2021–22.

Student Funding
Scholarships can be worth up to the state’s unweighted Fulltime Equivalency (FTE) funding (less the Exceptional Services Education expenses), though they may not exceed private school tuition and fees. This maximum scholarship amount is $9,979 in 2021–22, but most students receive awards averaging around $6,239. Transportation grants for students attending out-of-district public schools are worth up to $750.

Student Eligibility
Students in households earning up to 375 percent of the federal poverty level ($99,375 for a family of four in 2021–22) are eligible for scholarships. Students who qualify under 200 percent of poverty ($53,000 for a family of four) are eligible for full scholarships worth up to $9,979. First priority is given to renewal students and to new students eligible for the federal free and reduced-price lunch program ($49,025 for a family of four in 2021–22). Siblings of current scholarship recipients who live in the same household are also eligible. Additionally, students placed in foster care or out-of-home care, as well as dependents of active-duty military, are able to apply for a scholarship at any time.

EdChoice Expert Feedback
Florida’s tax-credit scholarship program—the largest choice program in the nation—helps more than a hundred thousand low-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 375 percent of the federal poverty line, with preference given to lower-income families. About 62 percent of Florida families have at least one student eligible to receive a scholarship. Statewide, 6 percent of students participate in one of Florida’s private educational choice options (including the Family Empowerment Scholarship (Educational Opportunity Voucher) Program, the Hope Scholarships Program, John M. McKay Scholarships for Students with Disabilities Program, and the Family Empowerment Scholarship (Unique Abilities ESA) Program). This is the second highest EdChoice share in the nation.

EdChoice Expert Feedback (continued)
The average scholarship size is about $6,239, which is about 65 percent of the average expenditure per student at Florida’s district schools. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations. There is $873.6 million in tax credits available annually, which is equivalent to 2.9 percent of Florida’s total K-12 revenue. The tax credit cap automatically increases by 25 percent each year if at least 90 percent of the cap was reached in the previous year.

In order to expand access to educational choice, Florida policymakers have created the publicly funded Family Empowerment Scholarships Program to serve students who were on the scholarship waitlist.

Florida’s scholarship program generally avoids unnecessary and counterproductive regulations.

Additional Florida programs on pages 17, 37, 39, 113
For the latest program information and data updated in real time, visit edchoice.org/FL_scholarship
Purchasers of motor vehicles in Florida may donate their sales tax to scholarship-funding organizations (SFOs), nonprofits that provide private school scholarships to victims of bullying and violence in public schools as well as fund transportation scholarships to be used to attend other public schools.

Tax-Credit Scholarship  |  Enacted 2018  |  Launched 2018

Purchasers of motor vehicles in Florida may direct up to $105 per vehicle purchased to Hope Scholarships, not to exceed the total state sales tax of the purchase. Taxes applied to leases or rentals are not eligible for Hope Scholarship contributions, nor are those paid for heavy trucks, trailers, tractor trailers and motorcycles.

Scholarship funding organizations must fund cap scholarships using a rate (between 85 and 96 percent) of Florida’s unweighted full-time equivalent amount. These maximum scholarship amounts range between $6,673 and $7,169 depending on a student’s school district and grade level in 2020–21. Students who use the program to transfer to an out-of-district public school are eligible for transportation reimbursement up to $750. SFOs will award scholarships on a first-come, first-served basis, with priority granted to renewing students.

Student Eligibility
Students in grades K–12 who are victims of bullying or violence in public district schools are eligible for Hope Scholarships. Public school officials must notify parents of bullying victims about their Hope Scholarship eligibility after the parent reports a qualifying incident to school officials. Qualifying incidents include battery, harassment, bullying, kidnapping, physical attack, robbery, sexual assault, threat and intimidation, assault and fighting in school.

Qualifying incidents may occur within a school building, on school property, at any school-related or school-sponsored program or activity, while riding the bus or while waiting at a bus stop. Students must be Florida residents. Students who receive other scholarships from a Florida SFO are not eligible for Hope Scholarships.

EdChoice Expert Feedback
Florida’s Hope Scholarship Program helps hundreds of students who had been the victims of bullying or abuse access schools that are the right fit for them, but policymakers could do more to expand educational opportunity. This is the first educational choice program specifically for bullied students.

Florida’s scholarship program generally avoids unnecessary and counterproductive regulations.
Georgia provides dollar-for-dollar tax credits for individual and corporate donations to student scholarship organizations (SSOs), nonprofits that provide private school scholarships. More Credit Details
Individuals may claim up to $1,000, and married couples filing jointly may claim up to $2,500 (married couples filing separately may claim up to $1,250 each). An individual who is a member of an LLC, a shareholder of an S-Corporation or a partner in a partnership may claim up to $10,000 of their tax actually paid as a member, shareholder or partner. Corporate taxpayers may claim up to 75 percent of their total tax liability. The program is capped at $100 million in tax credits per year.

Student Funding
Scholarship amounts are determined by SSOs, capped only by the average state and local expenditures per child for public elementary and secondary education in the entire state. For 2021, scholarships were capped at $11,359 per year.

Student Eligibility
All Georgia public school students are eligible if they attended a public school for at least six weeks immediately prior to receiving a scholarship, as are students who are enrolling in prekindergarten, kindergarten or first grade. Eligibility continues until a student graduates high school, reaches age 20 or returns to public school. SSOs may set their own additional eligibility guidelines.

EdChoice Expert Feedback
In order to expand access to educational choice, Georgia policymakers should dramatically increase the amount of available tax credits so that every Georgia child is able to receive a scholarship. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Georgia’s voucher program generally avoids unnecessary and counterproductive regulations.
Illinois Invest in Kids Program

Tax-Credit Scholarship  |  Enacted 2017  |  Launched 2018

Illinois’s Invest in Kids Program gives 75 percent tax credits to individuals and businesses for their donations to scholarship-granting organizations (SGOs), nonprofits that provide school scholarships to low- and middle-income students.

<table>
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<th>INCOME LIMIT</th>
<th>300% x Poverty (400% for renewals)</th>
<th>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</th>
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<td>TESTING MANDATES</td>
<td>Credit Value 75%</td>
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<td>BUDGET CAP</td>
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<tr>
<td>PARENT REQUIREMENTS</td>
<td>pg. 161</td>
<td></td>
<td></td>
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<tr>
<td>SGO REQUIREMENTS</td>
<td>pg. 169</td>
<td></td>
<td></td>
</tr>
<tr>
<td>GOVERNING STATUTES</td>
<td>35 ILCS 40/1-65 and 35 ILCS 5/224</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Student Funding

Each SGO determines the amount of the scholarships it distributes, but the baseline scholarship amount cannot exceed the lesser of the state’s average operating expense per pupil (OEPP; $14,747 in 2019–20) and the necessary costs and fees for attendance at the qualified school. Exceptions include:

- Students identified as gifted and talented children may receive a scholarship worth up to 110 percent of the state’s average OEPP.
- Students who are English Language Learners may receive a scholarship worth up to 120 percent of the state’s average OEPP.
- Students who are eligible to receive services under IDEA may receive a scholarship worth up to 200 percent of the state’s average OEPP.

Additionally, maximum scholarship values are segmented by income level unless students meet one of the above exceptions:

- Students whose household income is less than 185 percent of the poverty level ($49,025 for a family of four in 2021–22) may receive a scholarship worth up to 100 percent of the state’s average OEPP.
- Students whose household income is between 185 percent and 250 percent of the poverty level ($66,250 for a family of four in 2021–22) may receive, on average, a scholarship worth up to 75 percent of the state’s average OEPP.
- Students whose household income is 250 percent or more of the federal poverty level may receive, on average, a scholarship worth up to 50 percent of the state’s average OEPP.

SGOs are required to grant priority to the following students who applied by April 1 of the preceding school year: (1) eligible students who previously received a tax-credit scholarship, (2) students from households whose prior year’s income does not exceed 185 percent of the federal poverty level (FPL; $49,025 for a family of four in 2021–22), (3) students who reside in districts that have a school with at least one subgroup whose average student performance is at or below the state average for the lowest 10 percent of student performance in that subgroup or with a school with an average graduation rate of less than 60 percent and (4) siblings of current scholarship recipients. All other eligible students are eligible to receive scholarships beginning April 1 of the same year.

Student Eligibility

Students are eligible to receive scholarships if their family income does not exceed 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22). Once a student has received a scholarship, families may earn up to 400 percent of the FPL ($106,000 for a family of four in 2021–22) for the duration of the scholarship or scholarship renewal while retaining eligibility.

EdChoice Expert Feedback

Illinois’ tax-credit scholarship program helps tens of thousands of low- and middle-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 300 percent of the federal poverty line ($79,500 for a family of four in 2021–22). About 41 percent of Illinois students are eligible for a scholarship though only 0.4 percent of students statewide actually use a scholarship. (Additionally, Illinois families are eligible for a very modest tax credit for certain education expenses.)

The average scholarship size is about $7,132, which is only about 44 percent of the average expenditure per student at Illinois’ district schools, though the cap on scholarship values is slightly higher (the state’s operating expense per pupil, which was almost $15,000 in 2019–20, and up to twice that for students with special needs). Tax credits are worth 75 percent of the value of the contributions to scholarship organizations. Only $75 million in tax credits are available annually, which is equivalent to just 0.20 percent of Illinois’ total K-12 revenue.

In order to expand access to educational choice, Illinois policymakers should eliminate the sunset provision so the program can continue beyond 2022–23, dramatically increase the available tax credits, increase the credit value to 100 percent, and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

The Illinois Invest in Kids tax-credit scholarship program imposes some unnecessary and counterproductive regulations. For example, the program requires scholarship students to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests. Additionally, disbursing credits in a manner that is “geographically proportionate to enrollment in recognized non-public schools in Illinois” does not incentivize the opening of private schools in small town and rural areas that do not already have a significant number of private school students.

Program Participation

Enrollment in Illinois’s Invest in Kids Tax-Credit Scholarship Program increased 3 percent from its second year to third.

![Program Participation](https://example.com/program-participation)

Additional Illinois program on page 151

For the latest program information and data updated in real time, visit edchoice.org/IL_scholarship
Indiana’s School Scholarship Tax Credit program allows individuals and corporations to claim a 50 percent tax credit for contributions to approved scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships. There is no limit on the dollar amount of the tax credit donors can claim, although the total amount of tax credits awarded statewide is limited to $17.5 million in 2021–22 and $18.5 million in 2022–23.

**Tax-Credit Scholarship**
- **Enacted 2009**
- **Launched 2009**

Charitable donations made to scholarship-granting organizations fund the scholarships. Individuals and corporations may receive 50 percent tax credits for their donations to SGOs, and Indiana allocated $17.5 million for tax credits meant for SGO donations in 2021–22 and $18.5 million in 2022–23. SGOs determine scholarship amounts.

**Student Funding**

Children are eligible to receive scholarships if their family income does not exceed 300 percent of the guidelines needed to qualify for the federal free and reduced-price lunch program ($147,075 for a family of four in 2021–22). Children must be between ages 5 and 22 to participate. Current private school students can qualify.

**EdChoice Expert Feedback**

Indiana’s tax-credit scholarship program helps thousands of low- and middle-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 300 percent of the federal poverty line (about $147,075 for a family of four in 2021–22). About 80 percent of Indiana students are eligible for a scholarship but only 3.8 percent of students statewide actually participate in one of Indiana’s private educational choice options (including the Choice Scholarship Program and the Education Scholarship Account Program).

The average scholarship size is about $2,350, which is only 22 percent of the average expenditure per student at Indiana’s district schools. Tax credits are worth 50 percent of the value of the contributions to scholarship organizations. Only $17.5 million in tax credits are available annually, which is equivalent to only 0.2 percent of Indiana’s total K–12 spending.

**Student Eligibility**

In order to expand access to educational choice, Indiana policymakers should dramatically increase the available tax credits and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Indiana’s tax-credit scholarship program generally avoids unnecessary and counterproductive regulations.

**Additional Indiana programs on pages** 19, 43, 151

For the latest program information and data updated in real time, visit edchoice.org/IN_scholarship
Iowa
School Tuition Organization
Tax Credit

Tax-Credit Scholarship  |  Enacted 2006  |  Launched 2006
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Iowa provides a credit on individual income taxes for individual and corporate donations to school tuition organizations (STOs), nonprofits that provide private school scholarships.

More Credit Details
The credit is worth 75 percent of the donation’s value, which also is limited by a statewide cap. A maximum of $20 million in tax credits is available in 2022. Each STO may grant tax credits to its donors up to its pro rata credit allotment based on the number of participating students it serves.

Student Funding
STOs determine scholarship amounts, which are capped at a participating student’s tuition figure. A maximum of $20 million in tax-credit funding for scholarships will be available in 2022.

Student Eligibility
Children are eligible to receive scholarships if their family income does not exceed 400 percent of federal poverty guidelines ($106,000 for a family of four in 2021–22).

EdChoice Expert Feedback
In order to expand access to educational choice, Iowa policymakers should dramatically increase the available tax credits, increase the credit value to 100 percent, and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Iowa’s scholarship program avoids unnecessary and counterproductive regulations.

Program Participation
Participation in Iowa’s tax-credit scholarship program decreased by 4 percent from 2019–20 to 2020–21.
Kansas

Tax Credit for Low Income Students Scholarship Program

Tax-Credit Scholarship | Enacted 2014 | Launched 2014

Kansas’s Tax Credit for Low-Income Students Scholarship Program allows individuals and corporations to claim a 70 percent tax credit for contributions to approved scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships to students from lower-income families. The limit on the dollar amount of the contributions a taxpayer is eligible to claim tax credits against is $500,000 per year, and the total amount of tax credits awarded annually statewide is limited to $10 million.

Student Funding

Each SGO determines the amount of the scholarships it distributes, but no scholarship amount can exceed the cost of tuition, fees, expenses and transportation by a qualified school. The maximum scholarship amount is $8,000.

Student Eligibility

Children are eligible to receive scholarships if their family income does not exceed 100 percent of the guidelines needed to qualify for the free or reduced-price lunch program ($49,025 for a family of four in 2021–2022). Children must be between ages 5 and 21 to participate. In addition, children must have been enrolled in any public school the previous school year, unless the child is younger than 6.

EdChoice Expert Feedback

Kansas’ tax-credit scholarship program helps hundreds of students access schools that are the right fit for them, but policymakers could do much more to expand educational opportunity.

Eligibility for the scholarships is limited to students from families earning up to 185 percent of the federal poverty line, making it one of the most restrictive educational choice programs in the nation. Only 23 percent of Kansas families are income-eligible for a scholarship and less than 0.1 percent of students statewide actually use a scholarship.

The average scholarship size is just over $4,600, which is about 39 percent of the average expenditure per student at Kansas’ district schools, but the cap on scholarship values is significantly higher ($8,000). Tax credits are worth only 70 percent of the value of the contributions to scholarship organizations. Policymakers should consider raising the credit value to make it easier for SGOs to raise money and distribute scholarships. Additionally, only $10 million in tax credits are available annually, which is equivalent to only 0.15 percent of Kansas’ total K-12 revenue.

For the latest program information and data updated in real time, visit edchoice.org/KS_scholarship

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Kansas policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Kansas’ tax-credit scholarship program generally avoids unnecessary and counterproductive regulations.
Louisiana
Tuition Donation Credit Program

**Tax-Credit Scholarship** | **Enacted 2012** | **Launched 2012**
Louisiana taxpayers can receive dollar-for-dollar tax credits for donations they make to school tuition organizations (STOs), nonprofits that provide private school scholarships. There is no cap on available credits.

**Student Funding**
For students in grades K–8, scholarships can be worth up to 80 percent of the state average Minimum Foundation Program (MFP) funding per pupil for the previous year ($4,436 in 2020–21). For grades 9–12, scholarships can be worth up to 90 percent of that same figure ($4,991 in 2020–21).

**Student Eligibility**
Students must come from families whose household income is less than 250 percent of the federal poverty line ($66,250 for a family of four in 2021–22). Additionally, they either must be entering kindergarten, have attended a public school in both semesters during the previous school year or have previously received a scholarship. Students who received a voucher under the Louisiana Scholarship Program in the previous school year are also eligible.

**EdChoice Expert Feedback**
Louisiana’s tax-credit scholarship program helps thousands of low-income students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 250 percent of the federal poverty line ($66,250 for a family of four in 2021–22). About 46 percent of Louisiana students are eligible for a scholarship but only 1.1 percent of students participate in one of Louisiana’s private educational choice options (including the Louisiana Scholarship Program and the School Choice Program for Certain Students with Exceptionalities).

The average scholarship size is about $4,200, which is only about 24 percent of the average expenditure per student at Louisiana’s district schools.

In order to expand access to educational choice, Louisiana policymakers should increase the voucher amounts to be comparable with the per-pupil spending at district schools and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

**EdChoice Expert Feedback (continued)**
Louisiana’s tax-credit scholarship program has some unnecessary and counterproductive regulations. For example, the program requires scholarship students in certain grades to take the state’s standardized test. Instead of mandating a single test, policymakers should allow parents and schools to choose from a variety of nationally norm-referenced tests. Policymakers should also amend the program so that it no longer interferes with schools’ admissions standards.

**Program Participation**
Enrollment in Louisiana’s tuition credit program increased by 12 percent from 2017–18 to 2018–19.

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<td>as a Percentage of Public School Per-student Spending</td>
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</table>

**Additional Louisiana programs on pages 45, 47, 151**
For the latest program information and data updated in real time, visit edchoice.org/LA_scholarship
Montana

Tax Credits for Contributions to Student Scholarship Organizations

Tax-Credit Scholarship  | Enacted 2015  | Launched 2015
Montana allows individuals and corporations to claim a tax credit for contributions to approved student scholarship organizations (SSOs), nonprofits that provide scholarships for private school and tutoring. A 2018 state court decision rendered the program temporarily inoperable, but the ruling was appealed to the United States Supreme Court, which overturned the state court’s ruling in June 2020.

More Credit Details
Donors may claim a 100 percent credit. The total amount of tax credits awarded statewide is limited to $2 million, a limit that increases 20 percent each year if the cap is reached. No taxpayer may receive a credit larger than $200,000.

Student Funding
Scholarship amounts are determined by SSOs. The maximum scholarship is 100 percent of the average per-pupil expenditure for the second most recently completed fiscal year ($12,563 for 2019–20).

Student Eligibility
All students between the ages of 5 and 18 in Montana are eligible.

EdChoice Expert Feedback
Montana’s tax-credit scholarship program currently only helps a small number of participating students, but policymakers recently fixed several design flaws that should allow for significantly greater participation.

All Montana students are eligible to participate but fewer than 0.01 percent of students statewide actually use a scholarship. The main limiting factor was a tax credit cap of only $150 per donor, but that has been lifted to $200,000 per donor.

EdChoice Expert Feedback (continued)

The average scholarship size was only $500, which is just 4 percent of the average expenditure per student at Montana’s district schools, though the cap on scholarship values is somewhat higher (30% of the average per-pupil expenditures at district schools, or about $3,300). However, the law’s recent changes, including raising the maximum scholarship size from 50 percent to 100 percent of the state’s per-student funding, should result in higher scholarship values. Still, only $2 million in tax credits are available in 2023, which is equivalent to only 0.16 percent of Montana’s total K–12 revenue.

In order to expand access to educational choice, Montana policymakers should dramatically increase the available tax credits and eliminate the cap on credits per donor. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Montana’s tax-credit scholarship program generally avoids unnecessary and counterproductive regulations.

Program Participation
Enrollment in Montana’s Tax Credits for Contributions to Student Scholarship Organizations Program has remained low following the program’s 2020 Supreme Court reinstatement.

15 Participating Students (Full 2020)
100% of Students Eligible (Statewide)
2 Scholarship Organizations (2020–21)
$500 Average Scholarship Value (2016–17)
4% Average Value as a Percentage of Public School Per-student Spending

For the latest program information and data updated in real time, visit edchoice.org/MT_scholarship
**Nevada**

**Nevada Educational Choice Scholarship Program**

**Tax-Credit Scholarship** | **Enacted 2015** | **Launched 2015**
---|---|---
Nevada allows corporations paying the state's Modified Business Tax to claim a 100 percent tax credit for contributions to approved scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships. Taxpayers may carry forward a tax credit under this program for five years. The total amount of tax credits awarded statewide is limited to $14.2 million in 2021–22.

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**Student Funding**

Scholarship amounts are determined by SGOs. The maximum scholarship is worth $8,469 in 2021–22, a limit that increases by the Consumer Price Index increase each year.

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**Student Eligibility**

All students that receive scholarships under this program must come from families whose household incomes are at or below 300 percent of the federal poverty line ($79,500 for a family of four in 2021–22).

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**EdChoice Expert Feedback**

Nevada’s tax-credit scholarship program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 300 percent of the federal poverty line. Only 50 percent of Nevada students are eligible for a scholarship and 0.2 percent of students statewide actually use a scholarship.

The average scholarship size is about $6,400, which is about 59 percent of the average expenditure per student at Nevada’s district schools, though the cap on scholarship values is significantly higher (about $8,450) and automatically increases with the Consumer Price Index. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $14.2 million in tax credits are available annually, which is equivalent to less than 0.4 percent of Nevada’s K-12 revenue.

In order to expand access to educational choice, Nevada policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Nevada’s scholarship program avoids unnecessary and counterproductive regulations.

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**For the latest program information and data updated in real time, visit edchoice.org/NV_scholarship**
New Hampshire Education Tax Credit Program

**Tax-Credit Scholarship | Enacted 2012 | Launched 2012**

New Hampshire offers tax credits to individuals subject to the state's interest and dividends tax as well as businesses for donations to nonprofits that provide private school scholarships as well as home school funding assistance. Available tax credits are capped at $5.1 million and are worth 85 percent of the donation amount.

**Student Funding**

Individuals subject to New Hampshire's interest and dividends tax and businesses may receive 85 percent tax credits for donations to scholarship organizations (SOs). The average value of all non-homeschooling scholarships an SO awards cannot exceed $2,882 in 2020–21, except for students with special needs, whose scholarships cannot be less than $5,043. That amount is adjusted each year to reflect the changes in the Consumer Price Index. Homeschooling students may receive reimbursements for educational expenses.

**Student Eligibility**

Students must be between ages 5 and 20 and come from households where family income is less than 300 percent of the federal poverty level ($79,500 for a family of four in 2021–22). In the first two years of the program, scholarship organizations were required to award 70 percent of scholarship funds to students who previously attended a public school ("switchers") or to switchers who already received a scholarship. However, beginning in the third year, the percentage of required switchers reduced by 5 percent each year. In 2021–22, the program will require at least 30 percent of scholarship recipients to be switchers. Additionally, at least 40 percent of the total scholarships SOs award must be given to students who qualify for the federal free and reduced-price lunch program.

**EdChoice Expert Feedback (continued)**

The average scholarship size is about $2,900, which is about 17 percent of the average expenditure per student at New Hampshire’s district schools, though the cap on scholarship values is somewhat higher. Tax credits are worth 85 percent of the value of the contributions to scholarship organizations. Only $5.1 million in tax credits are available annually, which is equivalent to only 0.16 percent of New Hampshire’s total K–12 revenue.

New Hampshire’s tax-credit scholarship program deserves credit for being the most expansive in the nation in terms of how parents may use scholarship funds to customize their child’s education. It more closely resembles education savings accounts than other tax-credit scholarship programs. The program also avoids unnecessarily burdensome school regulations.

In order to expand access to educational choice, New Hampshire policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). Increasing the credit value to attract more contributions and restoring the “escalator” that allowed the cap to increase over time to meet demand would be a good start.

**Program Participation**

Enrollment in New Hampshire’s tax-credit scholarship program has increased 74 percent since 2018–19.

<table>
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<tr>
<th>Year</th>
<th>Participants</th>
<th>Scholarships</th>
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<tbody>
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<td>103</td>
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<td>2019–20</td>
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<td>2020–21</td>
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**Participating Students (2020-21)**

**Scholarship Organizations (2020-21)**

**Participating Schools (2020-21)**

**Average Scholarship Value (2020-21)**

**Value as a Percentage of Public School Per-student Spending**

Additional New Hampshire program on page 23, 57

For the latest program information and data updated in real time, visit edchoice.org/NH_scholarship
Ohio offers tax credits to individuals supporting scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships to students in need. This tax-credit scholarship program allows taxpayers to receive dollar-for-dollar tax credits up to $750 for their donations to SGOs.

**Student Funding**

Scholarship-granting organizations determine scholarship amounts. Taxpayers that contribute to SGOs may claim a dollar-for-dollar credit of up to $750.

**Student Eligibility**

All K–12 students residing in Ohio are eligible. SGOs must prioritize students from low-income families and may set their own additional eligibility guidelines.

**EdChoice Expert Feedback**

Ohio’s tax-credit scholarship program has the potential to help tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

All students are eligible to receive a tax-credit scholarship, making this among the most expansive educational choice programs in the nation. Statewide, only 3.5 percent of students statewide actually use one of Ohio’s five other educational choice programs (including the Autism Scholarship Program, the Educational Choice Scholarship Program, the Jon Peterson Special Needs Scholarship Program, the Income-Based Scholarship Program and the Cleveland Scholarship Program).

The average scholarship size has not yet been determined, but there is no cap on scholarship values. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but donors can only claim up to $750 in tax credits annually.

In order to expand access to educational choice, Ohio policymakers should increase the amount of tax credits that donors may receive.

Ohio’s scholarship program generally avoids unnecessary and counterproductive regulations.
**Oklahoma Equal Opportunity Education Scholarships**

**Tax-Credit Scholarship** | **Enacted 2011** | **Launched 2013**
---
Oklahoma provides tax credits for donations to scholarship-granting organizations (SGOs), nonprofits that coordinate private school scholarships.

<table>
<thead>
<tr>
<th>INCOME LIMIT</th>
<th>300% x FRL</th>
</tr>
</thead>
<tbody>
<tr>
<td>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</td>
<td>None</td>
</tr>
<tr>
<td>GEOGRAPHIC LIMIT</td>
<td>Statewide</td>
</tr>
<tr>
<td>SCHOLARSHIP CAP</td>
<td>Conditional</td>
</tr>
<tr>
<td>TESTING MANDATES</td>
<td>None</td>
</tr>
<tr>
<td>CREDIT VALUE</td>
<td>50% / 75%</td>
</tr>
<tr>
<td>PER DONOR CREDIT CAP</td>
<td>$1,000 (single) / $2,000 (married) / $100,000 (business)</td>
</tr>
<tr>
<td>BUDGET CAP</td>
<td>$25 million</td>
</tr>
<tr>
<td>GOVERNING STATUTES</td>
<td>Okla. Stat. tit. 68 § 2357.206</td>
</tr>
</tbody>
</table>

**More Credit Details**
The allowable tax credit is 50 percent of the amount of contributions made during a taxable year, up to $1,000 for single individuals, $2,000 for married couples and $100,000 for corporations, now including S-Corporations. The program is capped at $5 million, of which $3.5 million is dedicated to private school scholarships with a separate $1.5 million in tax credits available for donations made to organizations that distribute “educational improvement grants” to public schools. If donations exceed the statewide cap in a given year, the Oklahoma Tax Commission will allocate the tax credits to individuals (or corporations) on a pro-rata basis. Any taxpayer who makes a written commitment to contribute the same amount to an SGO for two consecutive years shall have their credit worth 75 percent of their total contribution, as opposed to 50 percent for a single year.

**Student Funding**
For students without an Individualized Education Plan (IEP), scholarships may be worth up to $5,000, or 80 percent of the average per-pupil expenditure in the assigned public school district, whichever is greater. For students with special needs who attended a public school with an IEP, the scholarship is worth up to $25,000.

**Student Eligibility**
Students are eligible if they either live in households with incomes up to 300 percent of the free and reduced-price lunch program ($147,075 for a family of four in 2021–22) or attend or live in the attendance zone of a public school designated by the state as “in need of improvement.” Once a student has received a scholarship, that student and his or her siblings remain eligible until high school graduation or age 21.

**EdChoice Expert Feedback**
Oklahoma’s tax-credit scholarship program for low- and middle-income students helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

**Program Participation**
Participation in Oklahoma’s tax-credit scholarship program remained steady from 2017–18 to 2018–19.

<table>
<thead>
<tr>
<th>Students Participating</th>
<th>Participation Students</th>
<th>of Families</th>
<th>Scholarship</th>
<th>Scholarships</th>
<th>Average Scholarship</th>
</tr>
</thead>
<tbody>
<tr>
<td>(Statewide)</td>
<td>(2018–19)</td>
<td>with Children</td>
<td>Organizations</td>
<td>Participating Schools</td>
<td>Value (2018–19)</td>
</tr>
<tr>
<td>2,555</td>
<td>82%</td>
<td>Income-eligible</td>
<td>6</td>
<td>102</td>
<td>$2,017</td>
</tr>
<tr>
<td></td>
<td></td>
<td>(Statewide)</td>
<td></td>
<td>(2018–19)</td>
<td>22%</td>
</tr>
</tbody>
</table>

**EdChoice Expert Feedback (continued)**
Students are eligible to receive a scholarship if they are from a household earning up to 300 percent of the free and reduced-price lunch program (the equivalent of 555 percent of the federal poverty line, or $147,075 for a family of four in 2021–22) or attend or live in the attendance zone of a public school designated by the state as “in need of improvement.” About 82 percent of Oklahoma students are eligible to receive a scholarship via this program. Statewide, only 0.5 percent of students participate in one of Oklahoma’s private educational choice options (including the Lindsey Nicole Henry Scholarships for Students with Disabilities).

The average scholarship size is about $2,000, which is only about 22 percent of the average expenditure per student at Oklahoma’s district schools, though the cap on scholarship values is somewhat higher ($5,000 for most students and $25,000 for students with special needs). Tax credits are worth 50 percent to 75 percent of the value of the contributions to scholarship organizations, but only $25 million in tax credits are available annually, which is equivalent to only 0.84 percent of Oklahoma’s total K–12 revenue.

In order to expand access to educational choice, Oklahoma policymakers should significantly increase the amount of available tax credits and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Oklahoma’s scholarship program generally avoids unnecessary and counterproductive regulations.

Additional Oklahoma program on page 73
For the latest program information and data updated in real time, visit edchoice.org/OK_scholarship
Pennsylvania
Educational Improvement Tax Credit Program

Tax-Credit Scholarship | Enacted 2001 | Launched 2001

Pennsylvania provides tax credits for corporate contributions to the following nonprofit organizations: scholarship organizations (SOs), nonprofits that provide private school scholarships; educational improvement organizations (EIOs), nonprofits that support innovative programs in public schools; and/or prekindergarten scholarship organizations (PKSOs).

INCOME LIMIT | $96,676 + $17,017/child | PRIOR YEAR PUBLIC SCHOOL REQUIREMENT | None

GOVERNMENT LIMIT | Statewide | ENROLLMENT CAP | None | SCHOLARSHIP CAP | Full Tuition

TESTING MANDATES | None | CREDIT VALUE | 75% / 90% | PER DONOR CREDIT CAP | $750,000

BUDGET CAP | $175 million | PARENT REQUIREMENTS | pg. 161 | 500 REQUIREMENTS | pg. 169

More Credit Details
Tax credits equal to 75 percent of its contribution up to a maximum of $750,000 per taxable year. Credit values can be increased to 90 percent of the contribution if business agrees to provide same amount for two consecutive tax years. For contributions to Pre-Kindergarten Scholarship Organizations, a business may receive a tax credit equal to 100 percent of the first $10,000 contributed and up to 90 percent of the remaining amount contributed up to a maximum credit of $200,000 annually.

Student Funding
Each approved organization determines scholarship amounts. Tax credits are worth 75 percent of the contribution; however, a 90 percent credit can be claimed if the corporation commits to two consecutive annual contributions (with recent pandemic-related legislation allowing companies more time to donate to benefit from the 90 percent credit as well as carry credits forward two additional years). In either case, the maximum tax credit is $750,000 per company; however, this cap is lifted from October 1 through November 30 during years where there are unclaimed credits. Credits are awarded to companies on a first-come, first-served basis until the $185 million cap is reached.

Student Eligibility
Children are eligible for scholarships if their household incomes are less than $96,676 plus $17,017 for each child in the family in 2021–22. For example, a family with one child must have an income below $108,382, whereas a family with three children must have an income below $140,826. The figures increase in subsequent years to account for inflation. Students with special needs are eligible for scholarships if they come from families who earn 150 percent of the baseline income level (for example, a family with one child may earn up to $170,540 in 2021–22) or less, and those with the most severe special needs who are enrolled in special education-specific schools are eligible if they come from families who earn 299 percent of the baseline income level ($339,942 for a one-child family in 2021–22) or less.

Pennsylvania’s scholarship program generally avoids unnecessary and counterproductive regulations. In order to expand access to educational choice, Pennsylvania policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

EdChoice Expert Feedback
Pennsylvania’s Educational Improvement Tax Credit program helps tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students from low- and middle-income families. About 68 percent of Pennsylvania students are eligible for a scholarship but only 3 percent of students statewide actually use a scholarship from one of Pennsylvania’s two tax-credit scholarship programs (including the Opportunity Scholarship Tax Credit program).

The average scholarship size is about $2,000, which is only about 13 percent of the average expenditure per student at Pennsylvania’s district schools. Tax credits are worth 75 percent to 90 percent of the value of the contributions to scholarship organizations, but only $175 million in tax credits are available for K–12 scholarships annually, which is equivalent to only 0.42 percent of Pennsylvania’s total K–12 revenue.

In order to expand access to educational choice, Pennsylvania policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

EdChoice.org Expert Feedback
Pennsylvania’s scholarship program generally avoids unnecessary and counterproductive regulations. Additional Pennsylvania program on page 139
For the latest program information and data updated in real time, visit edchoice.org/PA_scholarship1

Program Participation
The number of scholarships awarded in Pennsylvania’s second tax-credit scholarship program has remained relatively steady since 2016–17.

45,882 Scholarships Awarded (2018–19)
68% of Families with Children Income-eligible (Statewide)
258 Scholarship Organizations (2017–18)
$1,990 Average Scholarship Value (2018–19)
13% Value as a Percentage of Public School Per-student Spending
### Pennsylvania Opportunity Scholarship Tax Credit Program

**Tax-Credit Scholarship** | **Enacted 2012** | **Launched 2012**
--- | --- | ---
Pennsylvania provides tax credits for corporate contributions to opportunity scholarship organizations (OSOs), nonprofits that provide private school scholarships.

### More Credit Details

Tax credits equal to 75 percent of its contribution up to a maximum of $750,000 per taxable year. Credit values can be increased to 90 percent of the contribution if business agrees to provide same amount for two consecutive tax years. Tax credits are available on a first-come, first-served basis. The total funding amount of tax credits is capped at $65 million. OSOs also are required to give preference to students who received scholarships the previous year, those eligible for free and reduced-price lunch (FRL) and FRL students in certain school districts (a “first class” school district, a district with more than 7,500 students that receives an advance of its basic education subsidy or a school district that has both received an advance of its subsidy and is either in financial distress or is involved in a school finance lawsuit against the state).

### EdChoice Expert Feedback

Pennsylvania’s Opportunity Tax-Credit Scholarship program helps tens of thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students assigned to “low-achieving” schools (the bottom 15% on state tests). Only 10 percent of Pennsylvania students are eligible for a scholarship and only 3 percent of students statewide actually use a scholarship from one of Pennsylvania’s two tax-credit scholarship programs (including the Educational Improvement Tax Credit program).

In order to expand access to educational choice, Pennsylvania policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Pennsylvania’s scholarship program generally avoids unnecessary and counterproductive regulations.

### Program Participation

The number of scholarships awarded in Pennsylvania’s second tax-credit scholarship program increased 45 percent from 2018–19 to 2019–20.

<table>
<thead>
<tr>
<th>School Year Ending</th>
<th>Scholarships Awarded (2019–20)</th>
<th>% of Students Eligible (Statewide)</th>
<th>Scholarship Organizations (2020–21)</th>
<th>Average Scholarship Value (2019–20)</th>
<th>Value as a Percentage of Public School Per-student Spending</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>1,315</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2014</td>
<td>7,601</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td>14,987</td>
<td>10%</td>
<td>177</td>
<td>$1,982</td>
<td>12%</td>
</tr>
<tr>
<td>2016</td>
<td>11,417 (Statewide)</td>
<td>11%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2017</td>
<td>14,556</td>
<td>11%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2018</td>
<td>14,419</td>
<td>11%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2019</td>
<td>14,505</td>
<td>11%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2020</td>
<td>21,042</td>
<td>10%</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

For the latest program information and data updated in real time, visit edchoice.org/PA_scholarship2

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### Student Funding

Scholarship organizations determine scholarship amounts, which are capped at the amount of a school’s tuition and fees or $8,500. Students attending “economically disadvantaged schools”—those where 75 percent or more of their student population are on scholarship—may receive scholarships worth up to $9,500. Students with special needs may receive up to $15,000, and special needs students attending economically disadvantaged schools may receive up to $16,000. Public school boards may set up tuition grant programs that allow students to attend a public or private school. For private schools under such programs, the tuition grant is limited to the state’s per-pupil subsidy amount.

Of the $55 million available for Opportunity Scholarships, at least $5 million be used for students from economically disadvantaged schools.

### Student Eligibility

Students must live in a “low-achieving” school zone, with low-achieving defined as the state’s bottom 15 percent of public schools based on standardized test scores. Also, families are eligible only if their household incomes are less than $96,676 plus $17,017 for each child in the family in 2021–22, adjusted annually for inflation. Students with special needs are eligible for scholarships if they come from families who earn 150 percent of the baseline income level (for example, a family with one child may earn up to $170,540 in 2021–22) or less, and those with the most severe special needs are eligible if they come from families who earn 299 percent of the baseline income level ($339,942 for a one-child family in 2021–22) or less.
Rhode Island

Tax Credits for Contributions to Scholarship Organizations

**Tax-Credit Scholarship** | **Enacted 2006** | **Launched 2006**
Rhode Island provides a credit on corporate income taxes for donations to scholarship-granting organizations (SGOs), nonprofits that provide private school scholarships.

| INCOME LIMIT | 250% x Poverty |
| GEOFGRAPHIC LIMIT | Statewide |
| TESTING REQUIREMENTS | None |
| BUDGET CAP | $1.5 million |
| GOVERNMENT STATUTES | 44 R.I. Gen. Laws §§ 62-1 through 62-7 |

**More Credit Details**

Tax credits are worth 75 percent of the contribution or 90 percent if donated for two consecutive years and the second year’s donation is worth at least 80 percent of the first year’s donation. The total amount of tax credits is capped at $1.5 million. Each corporate donor can receive only $100,000 in tax credits each year and cannot use surplus donations in one year to generate tax credits in future years.

**Student Funding**

Scholarships are funded by donations to scholarship-granting organizations. Businesses may receive tax credits for donations to SGOs. Those committing to donate for two consecutive years with the second year’s donation equal to or exceeding 80 percent of the first year’s donation may receive 90 percent credits. Otherwise, tax credits are worth 75 percent of donations to SGOs. Rhode Island allocates $1.5 million for tax credits meant for SGO donations. SGOs determine scholarship amounts.

**Student Eligibility**

Students must have family incomes at or below 250 percent of the poverty level ($66,250 for a family of four in 2021–22).

**EdChoice Expert Feedback**

Rhode Island’s tax-credit scholarship program helps hundreds of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to 250 percent of the federal poverty line. Only 34 percent of Rhode Island students are eligible for a scholarship and only 0.3 percent of students statewide actually use a scholarship.

EdChoice Expert Feedback (continued)

In order to expand access to educational choice, Rhode Island policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

Rhode Island’s scholarship program generally avoids unnecessary and counterproductive regulations.

For the latest program information and data updated in real time, visit edchoice.org/RI_scholarship
South Carolina

Educational Credit for Exceptional Needs Children Fund

Tax-Credit Scholarship | Enacted 2013 | Launched 2014

South Carolina allows individuals, partnerships, corporations and similar entities to claim a 100 percent tax credit for contributions to a dedicated fund for scholarships. Individuals, partnerships, corporations and similar entities can claim tax credits up to 60 percent of their tax liability. The total amount of tax credits awarded statewide is limited to $12 million.

Student Funding

The maximum scholarship amount a student may receive is $11,000 or the cost of tuition and qualified expenses, whichever is less. Scholarships may be used for tuition, transportation, textbook expenses or any combination of these at qualifying private schools.

Student Eligibility

Students are eligible to receive scholarships if they have been designated by the South Carolina Department of Education as meeting the federal definition of a “child with a disability.” Additionally, a student’s parents must believe the assigned public school district does not sufficiently meet the student’s needs. If a licensed speech-language pathologist; psychiatrist or medical; mental health, or other comparable licensed healthcare provider has diagnosed a student with one of the following impairments within the last three years—a neurodevelopmental disorder, a substantial sensory or physical impairment (such as deafness, blindness or orthopedic disability) or some other disability or acute or chronic condition that significantly impedes the student’s ability to learn and succeed in school without specialized instructional and associated supports and services tailored to the child’s unique needs—then that student is eligible for this program. Returning scholarship recipients are prioritized for awards.

EdChoice Expert Feedback

South Carolina’s tax-credit scholarship program for students with special needs helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

EdChoice Expert Feedback (continued)

Eligibility for the scholarships is limited to students with special needs whose needs cannot be met by the child’s assigned school. About 13 percent of South Carolina students are eligible to receive a scholarship via this program. Statewide, only 0.4 percent of students participate in one of South Carolina’s private educational choice options (including the Refundable Educational Credit for Exceptional Needs Children).

The average scholarship size is about $3,750, which is only about 34 percent of the average expenditure per student at South Carolina’s district schools, though the maximum scholarship values are significantly higher ($11,000). Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $12 million in tax credits are available annually, which is equivalent to only 0.12 percent of South Carolina’s total K–12 revenue.

In order to expand access to educational choice, South Carolina policymakers should significantly increase the amount of available tax credits and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

South Carolina’s scholarship program generally avoids unnecessary and counterproductive regulations.

Additional South Carolina program on page 151
For the latest program information and data updated in real time, visit edchoice.org/SC_scholarship
South Dakota
Partners in Education Tax Credit Program

Tax-Credit Scholarship  |  Enacted 2016  |  Launched 2016
South Dakota’s Partners in Education Tax Credit Program offers tax credits to companies that donate to scholarship-granting organizations (SGOs), nonprofits that provide students private school scholarships.

More Credit Details
The allowable tax credit is 100 percent of the amount of contributions made. Only companies that are liable to pay the insurance premium and annuity tax may claim the credit, although no credit may be claimed for the portion of the tax that is collected and set aside for workers’ compensation coverage or for the tax that is levied on fire insurance premiums. The program is capped at $2 million.

Student Funding
The average value of all scholarships awarded by an SGO may be worth up to 82.5 percent of the state’s share of the per-pupil allocation ($4,956 in 2020–21), although SGOs otherwise have discretion to determine scholarship amounts based on variables such as grade level and family income. Scholarships may be used for tuition and fees at qualifying schools.

Student Eligibility
Students are eligible if they live in families with incomes up to, but not exceeding, 150 percent of the federal free and reduced-price lunch (FRL) program ($73,538 for a family of four in 2021–22). Once a student has received a scholarship, that student remains eligible for three years or, if the student is entering high school, until high school graduation, regardless of income. After the initial period of income eligibility, scholarship students remain eligible if their family income in the prior year does not exceed 200 percent of the FRL program ($98,050 for a family of four in 2021–22).

EdChoice Expert Feedback (continued)
The average scholarship size is about $1,975, which is only about 20 percent of the average expenditure per student at South Dakota’s district schools, though the cap on scholarship values is somewhat higher (82.5 percent of the state’s share of the per-pupil allocation, or about $5,000 in 2020–21). Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $2 million in tax credits are available annually, which is equivalent to only 0.12 percent of South Dakota’s total K–12 revenue.

In order to expand access to educational choice, South Dakota policymakers should dramatically increase the available tax credits and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education.

South Dakota’s scholarship program generally avoids unnecessary and counterproductive regulations.

For the latest program information and data updated in real time, visit edchoice.org/SD_scholarship
**Utah Special Needs Opportunity Scholarship Program**

**Tax-Credit Scholarship | Enacted 2020 | Launched 2021**

Utah's Special Needs Opportunity Scholarship Program allows individuals to claim a dollar-for-dollar tax credit for contributions to approved scholarship-granting organizations (SGOs), nonprofits that provide scholarships to students with special needs to pay for private school tuition and therapies. There is no limit on the dollar amount of the tax credit donors can claim, although the total amount of tax credits awarded statewide is limited to $5.9 million.

**Student Funding**

Scholarships may be used to pay for tuition, fees, textbooks, testing costs, supplemental and online materials at private schools as well as educational therapies from licensed physicians and therapists.

SGOs determine scholarship values, with maximum amounts determined by a student's family income and IEP status. Students in grades 1-12 with IEPs coming from families earning up to 185 percent ($49,025 for a family of four in 2021–22) of the federal poverty level (FPL) are eligible for scholarships worth up to two-and-a-half times Utah's weighted pupil unit ($9,522.50 in 2021–22). Students in grades 1-12 with IEPs whose families earn between 185 and 555 percent of FPL ($147,075 for a family of four in 2021–22) may receive scholarships worth up to twice the weighted pupil unit ($7,618 in 2021–22). Students in grades 1-12 with IEPs whose family income exceeds 555 percent of FPL are eligible for scholarships up to one-and-a-half times Utah's weighted pupil unit ($5,713.50 in 2021–22).

Eligible students in grades 1-12 without IEPs and eligible kindergartners with an IEP are eligible for scholarships up to one-and-a-half times Utah's weighted pupil unit ($3,809 in 2021–22). Kindergarten students without IEPs may receive scholarships worth up to half of Utah's weighted pupil unit ($1,904.50 in 2021–22).

**Student Eligibility**

Students are eligible for scholarships if they have special needs and meet one of the following categories: (a) have a current IEP, (b) if they are a kindergarten student without a current IEP but have an individualized family service plan in accordance with IDEA or (c) have been determined by a multidisciplinary evaluation team to be eligible for services under IDEA. To be eligible, students must not be a public school student or a recipient of the state’s Carson Smith Special Needs Scholarship Program.

**EdChoice Expert Feedback**

Utah's tax-credit scholarship program for students with special needs has the potential to help hundreds of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Students with special needs and foster kids are eligible to receive a tax-credit scholarship. About 13 percent of Utah students are eligible to receive a scholarship via this program. Statewide, only 0.1 percent of students participate in one of Utah’s private educational choice options (including the Carson Smith Special Needs Scholarship Program).

The maximum scholarship size is projected to be about $9,523, which is 119 percent of the average expenditure per student at Utah's district schools. Tax credits are worth 100 percent of the value of the contributions to scholarship organizations, but only $5.9 million in tax credits are available annually, which is equivalent to only 0.09 percent of Utah's total K-12 expenditures.

In order to expand access to educational choice, Utah policymakers should significantly increase the amount of available tax credits and expand eligibility to all students. The program could also be converted into an education savings account to ensure that all students have access to the education that's the right fit for them, whether private school or a customized course of education.

Utah’s scholarship program generally avoids unnecessary and counterproductive regulations.

**Program Participation**

<table>
<thead>
<tr>
<th>13% of Students</th>
<th>$9,523</th>
<th>119%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Eligible (Statewide)</td>
<td>Maximum Scholarship Value (2020–21)</td>
<td>Maximum Value as a Percentage of Public School Per-student Spending</td>
</tr>
</tbody>
</table>

For the latest program information and data updated in real time, visit [edchoice.org/UT.SpecialNeeds](http://edchoice.org/UT.SpecialNeeds)

Additional Utah program on page 79

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**INCOME LIMIT** None  
**PRIOR YEAR PUBLIC SCHOOL REQUIREMENT** None  
**GEOGRAPHIC LIMIT** Statewide  
**ENROLLMENT CAP** None  
**SCHOLARSHIP CAP** Conditional  
**TESTING MANDATES** None  
**CREDIT VALUE** 100%  
**PER DONOR CREDIT CAP** None  
**BUDGET CAP** $5.9 million (escalator)  
**PARENT REQUIREMENTS** pg. 161  
**SGO REQUIREMENTS** pg. 169  
**GOVERNING STATUTES** Utah Code §§ 53E-7-402 through 410; 59-7-109.1; 59-7-625; and 59-10-1041
Virginia

Education Improvement Scholarships Tax Credits Program

Tax-Credit Scholarship | Enacted 2012 | Launched 2013

Individual and business taxpayers in Virginia can receive tax credits worth 65 percent of their donations to scholarship foundations, nonprofits that provide private school scholarships.

More Credit Details
An individual must donate at least $500 and may not donate more than $125,000 per year. There is no limit or minimum on the size of business donations. The number of available tax credits is capped at $25 million a year. Donors can take the credit against the same year’s tax obligation.

Student Funding
The total scholarship funding for students without special needs cannot exceed the actual education expenses of the student or 100 percent of the per-pupil amount distributed to the local public school by the state, whichever is less. Students may receive more than one scholarship from scholarship foundations. Students with special needs may be funded with scholarships worth up to 300 percent of the commonwealth’s per-pupil amount if they attend specially licensed schools specifically for students with special needs. Otherwise, special needs students receive up to 100 percent of the per-pupil amount.

Student Eligibility
Students must come from households where family income is less than 300 percent of the federal poverty line ($79,500 for a family of four in 2021–22). Students with special needs also are eligible and have an income limitation of 400 percent FPL ($106,000 for a family of four in 2021–22). Students must either: A) be enrollees in kindergarten or first grade, or B) be a public school student the previous school year, a previous scholarship recipient or a new resident of Virginia. Prekindergartners are also eligible if they are deemed an at-risk 4-year-old unable to obtain public early childhood services and meet the income requirements.

Program Participation

EdChoice Expert Feedback
Virginia’s tax-credit scholarship program helps thousands of students access schools that are the right fit for them, but policymakers could do more to expand educational opportunity.

Eligibility for the scholarships is limited to students from families earning up to 300 percent of the federal poverty line or students with special needs. Only 37 percent of Virginia students are eligible for a scholarship and only 0.3 percent of students statewide actually use a scholarship.

The average scholarship size is about $2,799, which is about 22 percent of the average expenditure per student at Virginia’s district schools, though the cap on scholarship values is pegged to the state’s average per-pupil allocation to district schools (or 300% for students with special needs). Tax credits are worth only 65 percent of the value of the contributions to scholarship organizations and only $25 million in tax credits are available annually, which is equivalent to only 0.15 percent of Virginia’s total K–12 revenue.

In order to expand access to educational choice, Virginia policymakers should dramatically increase the available tax credits, raise the credit value to make it easier for scholarship organizations to raise funds, and expand eligibility to all students (prioritizing scholarships based on need). The program could also be converted into an education savings account to ensure that all students have access to the education that’s the right fit for them, whether private school or a customized course of education. Virginia’s scholarship program generally avoids unnecessary and counterproductive regulations.

For the latest program information and data updated in real time, visit edchoice.org/VA_scholarship

| Income Limit | 300% x Poverty (400% for students w/ special needs) |
| Prior Year Public School Requirement | Yes, with exceptions |
| Geographic Limit | Statewide |
| Enrollment Cap | None |
| Scholarship Cap | 100% of State Funding |
| Testing Mates | National |
| Credit Value | 65% |
| Per Donor Credit Cap | $125,000 (individual) / None (business) |
| Budget Cap | $25 million |
| Parent Requirements | pg. 161 |
| SGO Requirements | pg. 169 |

| Participating Students (2020-21) | 4,592 |
| Participating Scholarship Organization (2020-21) | 32 |
| Participating Schools (2020-21) | 184 |
| Average Scholarship Value (2020-21) | $2,799 |
| Value as a Percentage of Public School Per-student Spending | 22% |

<table>
<thead>
<tr>
<th>School Year Ending</th>
<th>Students Participating</th>
</tr>
</thead>
<tbody>
<tr>
<td>2013</td>
<td>536</td>
</tr>
<tr>
<td>2014</td>
<td>2,419</td>
</tr>
<tr>
<td>2015</td>
<td>3,281</td>
</tr>
<tr>
<td>2016</td>
<td>4,335</td>
</tr>
<tr>
<td>2017</td>
<td>4,498</td>
</tr>
<tr>
<td>2018</td>
<td>4,392</td>
</tr>
<tr>
<td>2019</td>
<td>4,498</td>
</tr>
<tr>
<td>2020</td>
<td>4,505</td>
</tr>
<tr>
<td>2021</td>
<td>4,592</td>
</tr>
</tbody>
</table>
Individual Tax Credits & Deductions

Individual tax credits and deductions allow families to receive state income tax relief for approved educational expenses, which can include private school tuition, books, supplies, computers, tutors and transportation. Tax credits lower the total taxes a person owes; a deduction reduces a person’s total taxable income.

11 Programs
388,189 Total Tax Returns Claiming Credits
343,314 Total Tax Returns Claiming Deductions

Number of Individual Tax-Credits & Deductions
A 529 savings plan is a specialized savings account designed to help families save money to pay for future educational expenses. 529 plans are sponsored by states, state agencies or educational institutions and are authorized by Section 529 of the Internal Revenue Code.

Anyone can open a 529 account with anyone you can be own beneficiary as a beneficiary. Most commonly, parents or other relatives start a 529 plan with a child as the beneficiary. This means the money is to be used for the child’s education, but the parent or other account custodian actually controls the funds.

Historically, 529 plans operated as college savings accounts, only allowing funds to be used for postsecondary educational expenses. The Tax Cuts and Jobs Act, passed in 2017, expanded the allowable uses of these accounts to include up to $10,000 in annual private K–12 tuition expenses. That’s why we are including them in this year’s ABCs of School Choice.

One of the benefits of 529 plans is the tax-free earnings that grow over a period of time. The longer your money is invested, the more time it has to grow and the greater your tax benefits. You will lose some of these potential benefits if you withdraw money from a 529 plan account within a short period of time after it is contributed.

The special tax benefits offered under a 529 plan vary depending on the state and the 529 plan. In addition, state and federal laws that affect 529 plans could change. You should make sure you understand the tax implications of investing in a 529 plan and consider whether to consult a tax adviser before doing so.

The expansion of 529 accounts to include K–12 educational expenses could be helpful for some parents who want to send their children to private elementary or secondary schools, but it’s important to note that these plans are only available to those with money to invest—they are not a substantive school choice program where public funds set aside for a child follow that child to the educational setting that works best for him or her.

That being said, these savings accounts do provide options to those families who are able to contribute, which is why we have included them in the same fashion as individual tax credits and deductions.

For more information about 529 plans please visit edchoice.org/529

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**529 Savings Accounts**

## Education Savings Accounts
### Rules & Regulations

<table>
<thead>
<tr>
<th>STATE</th>
<th>PROGRAM NAME</th>
<th>INCOME LIMIT</th>
<th>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</th>
<th>GEOGRAPHICAL LIMIT</th>
<th>ENROLLMENT CAP</th>
<th>ACCOUNT CAP</th>
<th>TESTING MANDATES</th>
</tr>
</thead>
<tbody>
<tr>
<td>AZ</td>
<td>Empowerment Scholarship Accounts*†‡§**</td>
<td>None</td>
<td>Yes</td>
<td>Statewide</td>
<td>None</td>
<td>100/90% Charter/District Funding</td>
<td>None</td>
</tr>
<tr>
<td>FL</td>
<td>Family Empowerment Scholarship Program (Unique Abilities ESA)</td>
<td>None</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>90% State and Local Funding</td>
<td>State or National</td>
</tr>
<tr>
<td>IN</td>
<td>Education Scholarship Account Program</td>
<td>300% x FRL</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>90% State Funding</td>
<td>State</td>
</tr>
<tr>
<td>MS</td>
<td>Equal Opportunity for Students with Special Needs Program*</td>
<td>None</td>
<td>Yes, with exceptions</td>
<td>Statewide</td>
<td>$3,000</td>
<td>$5,236</td>
<td>None</td>
</tr>
<tr>
<td>NC</td>
<td>Personal Education Savings Account*</td>
<td>None</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$9,000</td>
<td>National</td>
</tr>
<tr>
<td>NH</td>
<td>Education Freedom Account Program</td>
<td>300% x Poverty</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>Adequate education grants</td>
<td>State or National</td>
</tr>
<tr>
<td>NV</td>
<td>Education Savings Accounts</td>
<td>None</td>
<td>Yes</td>
<td>Statewide</td>
<td>None</td>
<td>90% or 100% State Funding</td>
<td>State or National</td>
</tr>
<tr>
<td>TN</td>
<td>Individualized Education Account Program*</td>
<td>None</td>
<td>Yes, with exceptions</td>
<td>Statewide</td>
<td>None</td>
<td>100% State and Local Funding</td>
<td>State or National</td>
</tr>
<tr>
<td>WV</td>
<td>Hope Scholarship Program</td>
<td>None</td>
<td>Yes</td>
<td>Statewide</td>
<td>None</td>
<td>100% State Funding</td>
<td>National</td>
</tr>
</tbody>
</table>

* Limited to students with special needs  
† Limited to students in low-performing schools  
‡ Priority given to families up to 200% x Poverty  
§ Limited to children of active military members stationed in the state  
# Limited to students previously in foster care  
ф Limited to victims of bullying attending public schools  
FRL = Federal free and reduced-price lunch program  
** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations

## Tax-Credit ESA
### Rules & Regulations

<table>
<thead>
<tr>
<th>STATE</th>
<th>PROGRAM NAME</th>
<th>INCOME LIMIT</th>
<th>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</th>
<th>GEOGRAPHICAL LIMIT</th>
<th>ENROLLMENT CAP</th>
<th>ACCOUNT CAP</th>
<th>TESTING MANDATES</th>
</tr>
</thead>
<tbody>
<tr>
<td>KY</td>
<td>Education Opportunity Account Program</td>
<td>175% x FRL</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$4,700</td>
<td>None</td>
</tr>
<tr>
<td>MO</td>
<td>Missouri Empowerment Scholarship Accounts Program</td>
<td>200% x FRL</td>
<td>Yes, with exceptions</td>
<td>Charter government counties and cities with &gt;30,000 residents</td>
<td>None</td>
<td>$6,375</td>
<td>State or National</td>
</tr>
</tbody>
</table>

* Limited to students with special needs  
† Priority given to families up to 200% x Poverty  
§ Limited to children of active military members stationed in the state  
# Limited to students previously in foster care  
ф Limited to victims of bullying attending public schools  
FRL = Federal free and reduced-price lunch program  
** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations
### School Vouchers
#### Rules & Regulations

<table>
<thead>
<tr>
<th>STATE</th>
<th>VOUCHERS</th>
<th>ENROLLMENT CAP</th>
<th>GEOGRAPHICAL LIMIT</th>
<th>INCOME LIMIT</th>
<th>VOUCHER CAP</th>
<th>TESTING MANDATES</th>
<th>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>AR</td>
<td>Succeed Scholarship Program for Students with Disabilities*#</td>
<td>Foster care students: 20</td>
<td>Statewide</td>
<td>None</td>
<td>$7,182</td>
<td>National</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>DC</td>
<td>Opportunity Scholarship Program</td>
<td>None</td>
<td>District (D.C.)</td>
<td>185% x FRL (90% x Poverty to remain eligible year-to-year)</td>
<td>$9,401 (K–8) / $14,102 (9–12)</td>
<td>State (D.C.)</td>
<td>None</td>
</tr>
<tr>
<td>FL</td>
<td>John M. McKay Scholarships for Students with Disabilities Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>100% of Florida Education Finance Plan funding</td>
<td>None</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>FL</td>
<td>Family Empowerment Scholarship Program</td>
<td>None</td>
<td>Statewide</td>
<td>300% x Poverty</td>
<td>95% unweighted state funding</td>
<td>National</td>
<td>Yes</td>
</tr>
<tr>
<td>GA</td>
<td>Georgia Special Needs Scholarship Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>Conditional</td>
<td>Pre- and Post-Assessments</td>
<td>Yes</td>
</tr>
<tr>
<td>IN</td>
<td>Choice Scholarship Program</td>
<td>None</td>
<td>Statewide</td>
<td>300% x FRL</td>
<td>50% or 30% of State Expenditure</td>
<td>State</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>LA</td>
<td>Student Scholarships for Educational Excellence Program†</td>
<td>None</td>
<td>Statewide</td>
<td>250% x FRL</td>
<td>100% of State Allocation</td>
<td>State</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>LA</td>
<td>School Choice Program for Certain Students with Exceptionalities*</td>
<td>None</td>
<td>Parish (population &gt; 190,000)</td>
<td>None</td>
<td>Conditional</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>ME</td>
<td>Town Tuitioning Program</td>
<td>None</td>
<td>District (without elementary or high school)</td>
<td>None</td>
<td>$9,724 (K–4) / $11,952 (5–12)</td>
<td>Conditional – State</td>
<td>None</td>
</tr>
<tr>
<td>MD</td>
<td>Broadening Options and Opportunities for Students Today (BOOST) Program</td>
<td>None</td>
<td>Statewide</td>
<td>100% x FRL</td>
<td>100% of Statewide Average Local Expenditure</td>
<td>State</td>
<td>None</td>
</tr>
<tr>
<td>MS</td>
<td>Mississippi Dyslexia Therapy Scholarship for Students with Dyslexia Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$5,829</td>
<td>None</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>MS</td>
<td>Nate Rogers Scholarship for Students with Disabilities Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$5,829</td>
<td>None</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>NH</td>
<td>Town Tuitioning Program</td>
<td>None</td>
<td>District (without elementary or high school)</td>
<td>None</td>
<td>100% of Statewide Average Local Expenditure</td>
<td>National</td>
<td>None</td>
</tr>
<tr>
<td>NC</td>
<td>Special Education Scholarship Grants for Children with Disabilities*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$4,000 per semester</td>
<td>National</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>NC</td>
<td>Opportunity Scholarships</td>
<td>None</td>
<td>Statewide</td>
<td>133% x FRL</td>
<td>$4,200</td>
<td>National</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>OH</td>
<td>Cleveland Scholarship Program</td>
<td>None</td>
<td>District (Cleveland)</td>
<td>None‡</td>
<td>$5,500 (K–8) / $7,500 (9–12)</td>
<td>State</td>
<td>None</td>
</tr>
<tr>
<td>OH</td>
<td>Autism Scholarship Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$33,500</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>OH</td>
<td>Educational Choice Scholarship Program†</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$5,500 (K–8) / $7,500 (9–12)</td>
<td>National</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>OH</td>
<td>Jon Peterson Special Needs Scholarship Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$27,000</td>
<td>None</td>
<td>Yes</td>
</tr>
<tr>
<td>OH</td>
<td>Income-Based Scholarship Program</td>
<td>None</td>
<td>Statewide</td>
<td>250% x FRL (up to 400% for minorities)</td>
<td>$5,500 (K–8) / $7,500 (9–12)</td>
<td>National</td>
<td>None</td>
</tr>
<tr>
<td>OK</td>
<td>Lindsey Nicole Henry Scholarships for Students with Disabilities*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>Lesser of State &amp; local funds or tuition</td>
<td>None</td>
<td>Yes, with exceptions</td>
</tr>
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<td>PR</td>
<td>Free School Selection Program</td>
<td>None</td>
<td>Territory-wide</td>
<td>None</td>
<td>70% of per-pupil funding</td>
<td>None</td>
<td>Yes</td>
</tr>
<tr>
<td>TN</td>
<td>Tennessee Education Savings Account Pilot Program</td>
<td>None</td>
<td>Memphis and Nashville</td>
<td>200% x Free Lunch</td>
<td>~$7,300</td>
<td>State</td>
<td>Yes</td>
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<td>UT</td>
<td>Carson Smith Special Needs Scholarship Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>Conditional</td>
<td>Annual Assessment of Student’s Progress</td>
<td>Yes, with exceptions</td>
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<tr>
<td>VT</td>
<td>Town Tuitioning Program</td>
<td>None</td>
<td>District (without elementary or high school)</td>
<td>None</td>
<td>$15,295 (K–4) / $16,752 (5–12)</td>
<td>None</td>
<td>None</td>
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<tr>
<td>WI</td>
<td>Milwaukee Parental Choice Program</td>
<td>None</td>
<td>District (Milwaukee)</td>
<td>300% x Poverty</td>
<td>$8,336 (K–8) / $8,982 (9–12)</td>
<td>State</td>
<td>None</td>
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<tr>
<td>WI</td>
<td>Parental Private School Choice Program (Racine)</td>
<td>None</td>
<td>District (Racine)</td>
<td>300% x Poverty</td>
<td>$8,336 (K–8) / $8,982 (9–12)</td>
<td>State</td>
<td>Yes, with exceptions</td>
</tr>
<tr>
<td>WI</td>
<td>Parental Choice Program (Statewide)</td>
<td>None</td>
<td>Statewide (except for Milwaukee and Racine)</td>
<td>250% x FRL</td>
<td>$8,336 (K–8) / $8,982 (9–12)</td>
<td>State</td>
<td>Yes, with exceptions</td>
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<tr>
<td>WI</td>
<td>Special Needs Scholarship Program*</td>
<td>None</td>
<td>Statewide</td>
<td>None</td>
<td>$13,013</td>
<td>State Civics Exam</td>
<td>Yes</td>
</tr>
</tbody>
</table>

* Limited to students with special needs
† Priority given to families up to 200% x Poverty
‡ Limited to students in low-performing schools
§ Limited to children of active military members stationed in the state
# Limited to students previously in foster care
& Limited to students in low-performing schools
○ Limited to victims of bullying attending public schools
FRL = Federal free and reduced-price lunch program

** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations
### Tax-Credit Scholarships: Rules & Regulations

<table>
<thead>
<tr>
<th>STATE</th>
<th>PROGRAM NAME</th>
<th>PRIOR YEAR PUBLIC SCHOOL REQUIREMENT</th>
<th>ENROLLMENT CAP</th>
<th>TESTING MANDATES</th>
<th>CREDIT VALUE</th>
<th>SCHOLARSHIP CAP</th>
<th>PER DONOR CREDIT CAP</th>
<th>BUDGET CAP</th>
<th>INCOME LIMIT</th>
</tr>
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<tbody>
<tr>
<td>AL</td>
<td>Education Scholarship Program</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>State or National</td>
<td>100%</td>
<td>$6,000 (K–8) / $8,000 (9–12) / $10,000 (10–12)</td>
<td>50% liability up to $50,000 (individual) / 50% liability (business)</td>
<td>$30 million</td>
<td>100% x FRL</td>
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<tr>
<td>AR</td>
<td>Philanthropic Investment in Arkansas Kids Scholarship Program</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>National</td>
<td>100%</td>
<td>$5,614 (K–8) / $6,316 (9–12)</td>
<td>None</td>
<td>$2 million</td>
<td>200% x Poverty</td>
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<tr>
<td>AZ</td>
<td>Original Individual Income Tax Credit Scholarships</td>
<td>None</td>
<td>None</td>
<td>None</td>
<td>100%</td>
<td>None</td>
<td>None</td>
<td>None</td>
<td>None</td>
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<tr>
<td>AZ</td>
<td>Low-Income Corporate Income Tax Credit Scholarships</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>None</td>
<td>100%</td>
<td>$5,600 (K–8) / $7,500 (9–12)</td>
<td>None</td>
<td>$135.0 million (escalator)</td>
<td>185% x FRL</td>
</tr>
<tr>
<td>AZ</td>
<td>Lexie’s Law**</td>
<td>None</td>
<td>None</td>
<td>None</td>
<td>100%</td>
<td>90% State Funding</td>
<td>None</td>
<td>$6 million</td>
<td>None</td>
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<tr>
<td>AZ</td>
<td>“Switcher” Individual Income Tax Credit Scholarships</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>None</td>
<td>100%</td>
<td>None</td>
<td>$608 (individual) / $1,214 (married)</td>
<td>None</td>
<td>None</td>
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<tr>
<td>FL</td>
<td>Florida Tax Credit Scholarship Program</td>
<td>None</td>
<td>None</td>
<td>State or National</td>
<td>100%</td>
<td>$9,979</td>
<td>None</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>FL</td>
<td>Florida Hope Scholarship Program</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>National</td>
<td>100%</td>
<td>$7,169</td>
<td>$105</td>
<td>$873.6 million (escalator)</td>
<td>260% x Poverty</td>
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<tr>
<td>GA</td>
<td>Qualified Education Expense Tax Credit</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>None</td>
<td>100%</td>
<td>$1,159 (2021)</td>
<td>$1,000 (individual) / $2,000 (married) / 75% liability (business)</td>
<td>$100 million</td>
<td>None</td>
</tr>
<tr>
<td>IL</td>
<td>Invest in Kids Program</td>
<td>No</td>
<td>None</td>
<td>State</td>
<td>75%</td>
<td>$14,747 (2019-20)</td>
<td>$1 million</td>
<td>$75 million</td>
<td>300% x Poverty (400% for renewals)</td>
</tr>
<tr>
<td>IN</td>
<td>School Scholarship Tax Credit</td>
<td>No</td>
<td>None</td>
<td>National</td>
<td>50%</td>
<td>Full Tuition</td>
<td>None</td>
<td>$17.5 million</td>
<td>300% x FRL</td>
</tr>
<tr>
<td>IA</td>
<td>School Tuition Organization Tax Credit</td>
<td>No</td>
<td>None</td>
<td>None</td>
<td>75%</td>
<td>Full Tuition</td>
<td>None</td>
<td>$20 million</td>
<td>400% x Poverty</td>
</tr>
<tr>
<td>KS</td>
<td>Tax Credit for Low Income Students Scholarship Program†</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>None</td>
<td>70%</td>
<td>$8,000</td>
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<td>185% x Poverty</td>
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<td>Tuition Donation Credit Program</td>
<td>Yes, with exceptions</td>
<td>None</td>
<td>State</td>
<td>100%</td>
<td>$4,436 (K–8) / $4,491 (9–12)</td>
<td>None</td>
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<td>Tax Credits for Contributions to Student Scholarship Organizations</td>
<td>None</td>
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<td>100% of State Expenditure</td>
<td>$200,000</td>
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<td>Educational Choice Scholarship Program</td>
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<td>$8,469</td>
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<td>None</td>
<td>None</td>
<td>85%</td>
<td>$2,882, on average / $5,034 (special needs minimum)</td>
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<td>None</td>
<td>None</td>
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<td>Conditional</td>
<td>$1,000 (single) / $2,000 (married) / $10,000 (business)</td>
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<td>Tax Credit Scholarship</td>
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<td>None</td>
<td>$750</td>
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<td>Educational Improvement Tax Credit Program</td>
<td>None</td>
<td>None</td>
<td>None</td>
<td>75% / 90%</td>
<td>Full Tuition</td>
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<td>Opportunity Scholarship Tax Credit Program†</td>
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<td>None</td>
<td>None</td>
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<td>$8,000 / $9,500 (near school), $15,000 / $16,000 (special needs)</td>
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<td>$55 million</td>
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<td>100% of State Funding</td>
<td>$125,000 (individual) / None (business)</td>
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* Limited to students with special needs
† Limited to students in low-performing schools
‡ Limited to students in foster care
§ Limited to children of active military members stationed in the state
¶ Limited to children of students previously in foster care
∥ Limited to victims of bullying attending public schools
FRL = Federal free and reduced-price lunch program

** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations

---

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<th>STATE</th>
<th>PUBLIC SCHOOL REQUIREMENT</th>
<th>SCHOLARSHIP CAP</th>
<th>PER DONOR CREDIT CAP</th>
<th>BUDGET CAP</th>
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** Please note: The information provided is subject to change and should be verified directly with the relevant authorities or organizations.
## Parents & Families

### Requirements

<table>
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<tr>
<th>State</th>
<th>Program Type</th>
<th>Program Name</th>
<th>Enrollment Prohibited?</th>
<th>Supplement W/ Parent Funds/Scholarships?</th>
<th>Education Requirements</th>
<th>Use of Funds</th>
<th>Misc.</th>
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<tr>
<td>AZ</td>
<td>ESA</td>
<td>Empowerment Scholarship Accounts†§**</td>
<td>Y</td>
<td>Y</td>
<td>Reading, Grammar, Math, Social Studies, &amp; Science</td>
<td>Basic education subjects and otherwise specified by law</td>
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<td>FL</td>
<td>ESA</td>
<td>Gardiner Scholarship Program*</td>
<td>Y</td>
<td>Y</td>
<td>Ensure students take standardized assessments</td>
<td>Prohibited: other beneficiaries, billing others for same services</td>
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<td>MS</td>
<td>ESA</td>
<td>Equal Opportunity for Students with Special Needs Program*</td>
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<td>Y</td>
<td>Sign agreement for &quot;appropriate&quot; educational program</td>
<td>Prohibited: homeschooling costs</td>
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<td>Personal Education Savings Account*</td>
<td>Y</td>
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<td>ELA, Math, Social Studies, &amp; Science</td>
<td>Prohibited: consumable education supplies</td>
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<td>ESA</td>
<td>Individualized Education Account Program*</td>
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<td>Y</td>
<td>E,LA, Math, Social Studies, &amp; Science</td>
<td>Allowed for transportation</td>
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<td>AR</td>
<td>SPP</td>
<td>Second Scholarship Program for Students with Disabilities†</td>
<td>Y</td>
<td>Y</td>
<td>Comply with school’s parental involvement requirements</td>
<td>Tuition &amp; fees</td>
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<td>Opportunity Scholarship Program</td>
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<td>John M. McKay Scholarships for Students with Disabilities Program*</td>
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<td>Y</td>
<td>Review of private school’s academic programs</td>
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<td>Choice Scholarship Program</td>
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<td>Broadening Options and Opportunities for Students Today (BOOST) Program</td>
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<td>Missouri Dyslexia Therapy Scholarship for Students with Dyslexia Program*</td>
<td>Y</td>
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<td>Have proper dyslexia screening conducted</td>
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<td>MS</td>
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<td>Nate Rogers Scholarship for Students with Disabilities Program*</td>
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<td>Have proper speech language screening conducted</td>
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<td>Reevaluate child with district when appropriate</td>
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* Limited to students with special needs
† Limited to students in low-performing schools
§ Limited to children of active military members stationed in the state
¶ Limited to children previously in foster care
** Limited to students in low-performing schools
§§ Limited to students with special needs
¶¶ Limited to students with special needs
†† Priority given to families up to 200% x Poverty
‡‡ Limited to victims of bullying attending public schools
FRL = Federal free and reduced-price lunch program
** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations
## Parents & Families
### Requirements (continued)

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<td>Private School Homeschool Deduction</td>
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<td>K-12 Education Credit</td>
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<td>Provide certification that student has special needs</td>
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<td>N/A</td>
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</table>

* Limited to students with special needs
† Limited to students in low-performing schools
‡ Limited to students up to 200% Poverty
§ Limited to families up to 200% Poverty
¶ Limited to students previously in foster care
# Limited to victims of bullying attending public schools
FRL = Federal free and reduced-price lunch program

** Limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations

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# School Requirements

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<th>STATE</th>
<th>PROGRAM TYPE</th>
<th>PROGRAM NAME</th>
<th>ACCREDITATION/ Approval</th>
<th>EMPLOYMENT</th>
<th>NON- DISCRIMINATION</th>
<th>ENROLLMENT</th>
<th>CALENDAR/ CURRICULUM</th>
<th>FINANCIAL</th>
<th>MISC</th>
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<tbody>
<tr>
<td>AZ</td>
<td>ESA</td>
<td>Empowerment Scholarship Accounts*§**</td>
<td>State, regional, or national</td>
<td>Bachelor's degrees for teachers</td>
<td>State</td>
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<td>Complete course of study for content / grade</td>
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<td>ESA</td>
<td>Gardner Scholarship Program*</td>
<td>State</td>
<td>Background checks, bachelor's degrees for teachers or 3+ years experience</td>
<td>Federal</td>
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<td>Required progress assessments</td>
<td>CPA audit when &lt;$100,000 in scholarships</td>
<td>Offer national test</td>
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<td>MS</td>
<td>ESA</td>
<td>Equal Opportunity for Students with Special Needs Program*</td>
<td>State</td>
<td>Background checks</td>
<td>Federal</td>
<td>Autonomous</td>
<td>English and math achievement reflected in testing</td>
<td>Audit upon state request</td>
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<td>NC</td>
<td>ESA</td>
<td>Personal Education Savings Account*</td>
<td>State, regional, or national</td>
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<td>Federal</td>
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<td>Submit calendar to state</td>
<td>Proof of sustainability for schools &lt;5 years old</td>
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<td>ESA</td>
<td>Individualized Education Account Program*</td>
<td>State</td>
<td>Background checks</td>
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<td>Submit calendar to state</td>
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<td>Bachelor's degrees for teachers</td>
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<td>Bachelor's degrees for teachers</td>
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<td>Comply with attendance laws</td>
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<td>John M. McKay Scholarships for Students with Disabilities Program*</td>
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<td>Background checks, bachelor's degrees for teachers or 3+ years experience</td>
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<td>Georgia Special Needs Scholarship Program*</td>
<td>State or regional</td>
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<td>Subject to state review, provide civic &amp; character education</td>
<td>Demonstrable financial soundness</td>
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<td>Choice Scholarship Program</td>
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<td>School Choice Program for Certain Students with Exceptionalities*</td>
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<td>Background checks</td>
<td>Federal</td>
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<td>ND</td>
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<td>Broadening Options and Opportunities for Students Today (BOOST) Program</td>
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<td>Certified teachers</td>
<td>State and federal</td>
<td>Have at least 1 grade &gt; kindergarten</td>
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<td>State or regional</td>
<td>State-licensed Dyslexia therapists, background checks</td>
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<td>Note-Roger Scholarship for Students with Disabilities Program*</td>
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<td>Licensed speech language pathologists, background checks</td>
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<td>Free School Selection Program</td>
<td>Territory or regional</td>
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<td>Maintain a social worker</td>
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<td>Background checks, bachelor's degrees for teachers or 3+ years experience</td>
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<td>Autonomous</td>
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</tbody>
</table>

* Limited to students with special needs  
† Limited to students in low-performing schools  
§ Limited to students in low-performing schools  
§§ Limited to children of active military members  
¶ Limited to students previously in foster care  
|| Limited to children of active military members stationed in the state  
¶¶ Limited to children of active military members stationed in the state  
** Limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations  

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### School Requirements (continued)

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<thead>
<tr>
<th>STATE</th>
<th>PROGRAM TYPE</th>
<th>PROGRAM NAME</th>
<th>ACCREDITATION/APPROVAL</th>
<th>EMPLOYMENT</th>
<th>NON-DISCRIMINATION</th>
<th>ENROLLMENT</th>
<th>CALENDAR/CURRICULUM</th>
<th>FINANCIAL</th>
<th>MISC.</th>
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<tbody>
<tr>
<td>AL</td>
<td>TCS</td>
<td>Education Scholarship Program</td>
<td>State or regional</td>
<td>Background checks for teachers</td>
<td>Federal</td>
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<td>85% daily attendance</td>
<td>&gt;3 years of operation</td>
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<td>AZ</td>
<td>TCS</td>
<td>Original Individual Income Tax Credit Scholarships</td>
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<td>TCS</td>
<td>Leave’s Law*</td>
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<td>Florida Tax Credit Scholarship Program</td>
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<td>Background checks for teachers</td>
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<td>TCS</td>
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<td>State or regional</td>
<td>Background checks for teachers</td>
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<td>GA</td>
<td>TCS</td>
<td>Qualified Educational Expense Tax Credit</td>
<td>State</td>
<td>Background checks</td>
<td>Federal</td>
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<td>N/A</td>
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<td>IL</td>
<td>TCS</td>
<td>Invest in Kids Program</td>
<td>State</td>
<td>No background checks</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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</tr>
<tr>
<td>IN</td>
<td>TCS</td>
<td>School Scholarship Tax Credit</td>
<td>State or regional</td>
<td>Background checks</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>IA</td>
<td>TCS</td>
<td>School Tuition Organization Tax Credit</td>
<td>State or regional</td>
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<td>Federal</td>
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<td>N/A</td>
<td>N/A</td>
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<td>KS</td>
<td>TCS</td>
<td>Tax Credit for Low Income Students Scholarship Program†</td>
<td>State or regional</td>
<td>Background checks for teachers</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>LA</td>
<td>TCS</td>
<td>tuition tax credit program</td>
<td>State</td>
<td>Background checks</td>
<td>Federal</td>
<td>Lottery</td>
<td>Curriculum of quality public school</td>
<td>Independent Audit</td>
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<tr>
<td>MT</td>
<td>TCS</td>
<td>Tax Credits for Contributions to Student Scholarship Organizations</td>
<td>State or regional</td>
<td>Background checks</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>NV</td>
<td>TCS</td>
<td>Educational Choice Scholarship Program</td>
<td>State or regional</td>
<td>No background checks</td>
<td>Federal</td>
<td>Autonomous</td>
<td>Quarterly attendance reporting</td>
<td>N/A</td>
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<td>NH</td>
<td>TCS</td>
<td>Education Tax Credit Program</td>
<td>State</td>
<td>Staff non-affiliated with SGO</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>OK</td>
<td>TCS</td>
<td>Oklahoma Equal Opportunity Education Scholarships</td>
<td>State</td>
<td>Background checks for teachers in 3 years experience</td>
<td>State</td>
<td>Autonomous</td>
<td>N/A</td>
<td>Demonstrate fiscal soundness</td>
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<tr>
<td>PA</td>
<td>TCS</td>
<td>Educational Improvement Tax Credit Program</td>
<td>State or regional</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>PA</td>
<td>TCS</td>
<td>Opportunity Scholarship Tax Credit Program†</td>
<td>State or regional</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>RI</td>
<td>TCS</td>
<td>Tax Credits for Contributions to Scholarship Organizations</td>
<td>State</td>
<td>Background checks for teachers in 3 years experience</td>
<td>State</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
<td></td>
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<tr>
<td>SC</td>
<td>TCS</td>
<td>Educational Credit for Exceptional Needs Children*</td>
<td>State</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
<td>Financial audit</td>
</tr>
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<td>SD</td>
<td>TCS</td>
<td>Partners in Education Tax Credit Program</td>
<td>State or regional</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>UT</td>
<td>TCS</td>
<td>Special Needs Opportunity Scholarship Program*</td>
<td>State or regional</td>
<td>Background checks for teachers in 3 years experience</td>
<td>Federal</td>
<td>Autonomous</td>
<td>Drone Special Ed. costs to parents</td>
<td>CPA audit</td>
<td></td>
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<tr>
<td>VA</td>
<td>TCS</td>
<td>Educational Opportunity Tax Credit Program</td>
<td>State or regional</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>N/A</td>
<td>N/A</td>
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<tr>
<td>WI</td>
<td>C/D</td>
<td>K-12 Private School Tuition Deduction</td>
<td>State or regional</td>
<td>N/A</td>
<td>Federal</td>
<td>Autonomous</td>
<td>Provide at least 85% hours in core institution</td>
<td>N/A</td>
<td></td>
</tr>
</tbody>
</table>

* Limited to students with special needs
† Limited to students in low-performing schools
‡ Priority given to families up to 200% poverty
§ Limited to children of active military members stationed in the state
¶ Limited to students previously in foster care
** Limited to victims of bullying attending public schools
FRL = Federal free and reduced-price lunch program

** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations
### Scholarship-Granting Organizations (SGOs)

#### Requirements

<table>
<thead>
<tr>
<th>STATE</th>
<th>PROGRAM TYPE</th>
<th>PROGRAM NAME</th>
<th>STATE REPORTING</th>
<th>SCHOLARSHIP TO CONTRIBUTION RATIO</th>
<th>FINANCIAL</th>
<th>AWARD PRIORITY</th>
<th>MISC.</th>
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<tbody>
<tr>
<td>FL</td>
<td>ESA</td>
<td>Gardiner Scholarship Program*</td>
<td>Quarterly reporting</td>
<td>N/A</td>
<td>Financial and participatory auditing</td>
<td>Renewing students and wait-listed</td>
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<tr>
<td>DC</td>
<td>Y</td>
<td>Opportunity Scholarship Program</td>
<td>Annual reporting</td>
<td>N/A</td>
<td>Financial and participatory auditing</td>
<td>Financial need</td>
<td></td>
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<tr>
<td>FL</td>
<td>Y</td>
<td>John W. McKeen Scholarships for Students with Disabilities Program*</td>
<td>Quarterly reporting</td>
<td>N/A</td>
<td>Financial and participatory auditing</td>
<td>Financial need</td>
<td></td>
</tr>
<tr>
<td>FL</td>
<td>Y</td>
<td>Family Empowerment Scholarship Program</td>
<td>Quarterly reporting</td>
<td>N/A</td>
<td>Financial and participatory auditing</td>
<td>Financial need</td>
<td></td>
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<tr>
<td>AL</td>
<td>TCS</td>
<td>Education Scholarship Program</td>
<td>Contributions &amp; scholarships awarded &amp; funded</td>
<td>95%</td>
<td>CPA audit</td>
<td>Renewal students</td>
<td></td>
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<tr>
<td>AZ</td>
<td>TCS</td>
<td>Original Individual Income Tax Credit Scholarships</td>
<td>Officials’ salaries, contributions &amp; scholarships awarded &amp; funded</td>
<td>90%</td>
<td>CPA audit</td>
<td>Financial need</td>
<td></td>
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<tr>
<td>AZ</td>
<td>TCS</td>
<td>Low-Income Corporate Income Tax Credit Scholarships</td>
<td>Officials’ salaries, contributions &amp; scholarships awarded &amp; funded</td>
<td>90%</td>
<td>CPA audit</td>
<td>Financial need</td>
<td></td>
</tr>
<tr>
<td>AZ</td>
<td>TCS</td>
<td>Little’s Law™</td>
<td>Officials’ salaries, contributions &amp; scholarships awarded &amp; funded</td>
<td>90%</td>
<td>CPA audit</td>
<td>N/A</td>
<td></td>
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<tr>
<td>AZ</td>
<td>TCS</td>
<td>“Switcher” Individual Income Tax Credit Scholarships</td>
<td>Officials’ salaries, contributions &amp; scholarships awarded &amp; funded</td>
<td>90%</td>
<td>CPA audit</td>
<td>Financial need</td>
<td></td>
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<tr>
<td>FL</td>
<td>TCS</td>
<td>Florida Tax Credit Scholarship Program</td>
<td>Quarterly reporting</td>
<td>95%</td>
<td>Financial and participatory auditing</td>
<td>N/A</td>
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<tr>
<td>FL</td>
<td>TCS</td>
<td>Florida Hope Scholarship Program**</td>
<td>Quarterly reporting</td>
<td>97%</td>
<td>Financial and participatory auditing</td>
<td>Renewing students</td>
<td></td>
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<tr>
<td>GA</td>
<td>TCS</td>
<td>Qualified Educational Expense Tax Credit</td>
<td>Contributions &amp; scholarships awarded &amp; funded</td>
<td>90%</td>
<td>CPA audit</td>
<td>Students served in low-income families</td>
<td></td>
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<tr>
<td>IL</td>
<td>TCS</td>
<td>Invest in Kids Program</td>
<td>Annual reporting</td>
<td>95%</td>
<td>CPA audit</td>
<td>Renewals, 185% FPL, low-performing districts, siblings</td>
<td></td>
</tr>
<tr>
<td>IN</td>
<td>TCS</td>
<td>School Scholarship Tax Credit</td>
<td>Annual reporting</td>
<td>90%</td>
<td>Independent audit</td>
<td>N/A</td>
<td></td>
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<tr>
<td>IA</td>
<td>TCS</td>
<td>School Tuition Organization Tax Credit</td>
<td>Contributions, grants awarded, &amp; participating schools</td>
<td>90%</td>
<td>Independent review of financial statements</td>
<td>N/A</td>
<td></td>
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<tr>
<td>KS</td>
<td>TCS</td>
<td>Tax Credit for Low Income Students Scholarship Program†</td>
<td>Scholarship receipts, contributions, scholarship amounts</td>
<td>90%</td>
<td>CPA audit, surety bond</td>
<td>N/A</td>
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<tr>
<td>LA</td>
<td>TCS</td>
<td>Student Donation Credit Program</td>
<td>Tuition and fees, individual contributions</td>
<td>95%</td>
<td>CPA audit</td>
<td>Renewal students</td>
<td></td>
</tr>
<tr>
<td>MT</td>
<td>TCS</td>
<td>Tax Credits for Contributions to Student Scholarship Organizations</td>
<td>Donations and expenditures</td>
<td>90%</td>
<td>CPA audit</td>
<td>N/A</td>
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<tr>
<td>NV</td>
<td>TCS</td>
<td>Educational Choice Scholarship Program</td>
<td>Annual reporting</td>
<td>95%</td>
<td>CPA audit</td>
<td>N/A</td>
<td></td>
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<tr>
<td>NH</td>
<td>TCS</td>
<td>Education Tax Credit Program</td>
<td>Contributions, admin expenses, camper fees, parental satisfaction</td>
<td>90%</td>
<td>Independent audit</td>
<td>Switchers, FRL</td>
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<tr>
<td>OK</td>
<td>TCS</td>
<td>Oklahoma Equal Opportunity Education Scholarships</td>
<td>Contributions and expenditures</td>
<td>90%</td>
<td>CPA audit</td>
<td>N/A</td>
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<tr>
<td>PA</td>
<td>TCS</td>
<td>Educational Improvement Tax Credit Program</td>
<td>Contributions, scholarships awarded</td>
<td>80%</td>
<td>CPA audit</td>
<td>Renewing students</td>
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<tr>
<td>PA</td>
<td>TCS</td>
<td>Opportunity Scholarship Tax Credit Program†</td>
<td>Contributions, scholarships awarded, low-income scholarship amounts</td>
<td>80%</td>
<td>CPA audit</td>
<td>Renewing students</td>
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<td>RI</td>
<td>TCS</td>
<td>Tax Credits for Contributions to Scholarship Organizations</td>
<td>Scholarships, recipient ZIP codes</td>
<td>90%</td>
<td>Independent Audit</td>
<td>N/A</td>
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<tr>
<td>SC</td>
<td>TCS</td>
<td>Educational Credit for Exceptional Needs Children*</td>
<td>Annual reporting</td>
<td>98%</td>
<td>CPA audit</td>
<td>N/A</td>
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<tr>
<td>SD</td>
<td>TCS</td>
<td>Partners in Education Tax Credit Program</td>
<td>Contributions, contributing companies, scholarships, FRL students</td>
<td>90%</td>
<td>CPA audit</td>
<td>Renewing students</td>
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<tr>
<td>UT</td>
<td>TCS</td>
<td>Special Needs Opportunity Scholarship Program*</td>
<td>Annual reporting</td>
<td>92%</td>
<td>Use all investment interest for scholarships</td>
<td>N/A</td>
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<td>VA</td>
<td>TCS</td>
<td>Educational Opportunity Scholarships Tax Credit Program</td>
<td>Contributions, dates of contributions, scholarships</td>
<td>90%</td>
<td>CPA audit</td>
<td>Renewing students</td>
<td></td>
</tr>
</tbody>
</table>

* Limited to students with special needs  
† Limited to students in low-performing schools  
‡ Priority given to families up to 200% x Poverty  
§ Limited to children of active military members stationed in the state  
¶ Limited to students previously in foster care  
‖ Limited to victims of bullying attending public schools  
FRL = Federal free and reduced-price lunch program  
** Or limited to children of military members killed in the line of duty, siblings of current or previous ESA recipients, students eligible to enroll in a program for preschool children with disabilities and students living on Native American reservations
Legal History

The U.S. Supreme Court has declared educational choice constitutional: *Mueller v. Allen* (Minnesota 1983); *Zelman v. Simmons-Harris* (Ohio 2002); *Arizona Christian Sch. Tuition Org. v. Winn* (Arizona 2011); and *Espinoza v. Montana Dept of Revenue* (Montana 2020). However, legal challenges to school choice have not yet been deterred.

**ALABAMA**

Alabama Accountability Act of 2013 Parent-Taxpayer Refundable Tax Credits and Education Scholarship Program


On March 2, 2015, the Alabama Supreme Court ruled, in an 8-1 decision, that the Alabama Accountability Act enacted in 2013, which includes Alabama's refundable tax credit and tax-credit scholarship program, is constitutional. The high court overturned a May 2014 lower court ruling by the Montgomery County Circuit court which initially struck down the Alabama Accountability Act. *Magee v. Boyd*, 175 So.3d 79 (Ala. 2015)

**ARIZONA**

Original Individual Income Tax Credit Scholarship Program

On January 26, 1999, the Arizona Supreme Court upheld the constitutionality of this tax-credit scholarship program. This decision was appealed to the U.S. Supreme Court, which, in October 1999, declined to review the case. The Arizona Supreme Court ruling was allowed to stand. *Kotterman v. Killian*, 972 P.2d 606 (Ariz. 1999), cert. denied, 528 U.S. 921 (1999)

On April 4, 2011, the U.S. Supreme Court, in a landmark decision, upheld Arizona's personal tax-credit scholarships, ruling that taxpayers do not have standing under the U.S. Constitution's First Amendment Establishment Clause to challenge a tax-credit scholarship program. The court rejected opponents' position that personal income is government property, declaring: "Respondents' contrary position assumes that income should be treated as if it were government property even if it has not come into the tax collector's hands. That premise finds no basis in standing jurisprudence. Private bank accounts cannot be equated with the Arizona State Treasury." *Arizona Christian Sch. Tuition Org. v. Winn*, 131 S. Ct. 1436, 179 L. Ed. 2d 523 (2011)

Low-Income Corporate Income Tax Credit Scholarship Program


Empowerment Scholarship Accounts

On March 21, 2014, the Arizona Supreme Court in *Niehaus v. Huppenthal* declined to review a Court of Appeals' ruling upholding the state's education savings accounts (ESA). The Arizona Court of Appeals ruled ESAs are neutral toward religion. Although a prior 2009 decision by the Arizona Supreme Court in *Cain v. Horne* 202 P.3d 1178 (Ariz. 2009) (en banc) found vouchers to be unconstitutional in Arizona, the appellate court distinguished ESAs, said they did not violate the state constitution because funding can be used for a variety of educational resources in addition to private school tuition. *Niehaus v. Huppenthal*, 310 P.3d 983 (Ariz. App. 2013)

**FLORIDA**

John M. McKay Scholarships for Students with Disabilities Program and Florida Tax Credit Scholarship Program

On January 4, 2019, the Florida Supreme Court in *Citizens for Strong Schools v. Florida State Board of Education* rejected a claim that the state did not adequately fund education, marking the end of a 10-year litigation effort. The high court also preserved Florida's school choice programs due to plaintiffs' failure to adequately preserve their arguments throughout the litigation. The high court affirmed two lower court rulings (*Citizens for Strong Schools, Inc. v. Florida State Board of Education*, No. CA-4534 (Fla. 2d. Jud. Cir. May 24, 2016; and *Citizens for Strong Schools v. Florida State Board of Education*, No. 1D16-2862 (Fla. Dist. Ct. App. Dec. 13, 2017) holding that plaintiffs had no standing to sue regarding the tax-credit scholarship program, and that Florida's school choice programs did not divert state funding or have any detrimental effect on Florida's system of public schools. Notwithstanding the Florida Supreme Court's prior ruling against vouchers (*Bush v. Holmes*, 886 So. 2d 340 (Fla. 1st DCA. 2004), aff'd on other grounds, 919 So. 2d 392 (Fla. 2006), the Court also held that the McKay voucher program was beneficial and constitutional. *Citizens for Strong Schools v Florida State Board of Education*, case No. SC18-67 (FL. Jan 4, 2019)

Florida Tax Credit Scholarship Program

On January 18, 2017, the Florida Supreme Court in *McCall v. Scott* declined to accept appeal of *McCall v. Scott*, a case brought by teachers' unions challenging the state's tax-credit scholarship program. The Florida Education Association (FEA) and other plaintiffs filed a lawsuit in August of 2014, challenging the Florida Tax Credit Scholarship as a voucher program (in 2006 vouchers ruled unconstitutional by the Florida Supreme Court). In May 2015, the Circuit Court of the Second Judicial Circuit in Leon County dismissed the FEA lawsuit, finding that plaintiffs had no legal standing to sue. Plaintiffs appealed. Prior to the appeal, the Florida Association of School Administrators and Florida School Boards Association withdrew from the case. In August 2016, the First District Court of Appeals affirmed the Circuit Court ruling, holding that plaintiffs suffered no special injury from the tax-credit scholarship program and the state legislature did not exceed its authority under the constitution. *McCay v. Scott*, 199 So.3d 359 (Fla. Dist. Ct. App. 2016). In September of 2016, plaintiffs filed notice to invoke discretionary jurisdiction of the Florida Supreme Court, asking the court to accept their appeal. By refusing to allow rehearing of the case, the Florida Supreme Court effectively ended this litigation. *McCay v. Scott*, cert. denied 2017 WL 192043, Case No. SC16-1668 (Fla. Jan. 18, 2017)

Gardiner Scholarship Program

On December 30, 2014, the Circuit Court, Second Judicial Circuit, Leon County, Florida, dismissed, with prejudice, a case challenging the Gardiner Scholarship. The plaintiff, a high school social studies teacher in the Lee County Public Schools, in July of 2014 alleged the law violated the state constitution's "single subject matter" rule. There was no appeal. *Fausee v. Scott*, No. 2014 CA 1859 (Fla. 2d Cir. Dec. 30, 2014)
Legal History (continued)

GEORGIA

Qualified Education Expense Tax Credit

On June 26, 2017, the Georgia Supreme Court in Gaddy v. Georgia Department of Revenue rejected
a challenge to Georgia’s tax-credit scholarship program and ruled that plaintiffs had no standing to
sue. The original complaint, Gaddy v. Georgia Department of Revenue, No. 2014 CV 2445538 (Fulton
County Super. Ct. Feb. 5, 2016), brought by four Georgia residents backed by the Southern Education
Foundation, alleged that the tax-credit scholarship program violated the state constitution’s ban on
providing public support to religious institutions, and several other constitutional provisions. The
trial court affirmed the program’s constitutionality, observing that the tax credit would not “increase
their taxes or drain the state treasury” and that “the Program may actually save the State money.”
Gaddy v. Georgia Department of Revenue, 802 S.E.2d 225 (2017)

ILLINOIS

Tax Credits for Educational Expenses

On February 8, 2001, the Illinois Supreme Court refused to grant appeals from two lower court decisions
upholding constitutionality of the state’s two tax credits for education programs. The Illinois Federation
of Teachers, Teachers Union Education Association, and the People for the American Way brought the two
lawsuits in state court arguing the program violated the First Amendment of the U.S. Constitution
and religion clauses of the Illinois Constitution. Illinois appellate courts upheld the programs. Toney

INDIANA

Choice Scholarship Program

On March 26, 2013, the Indiana Supreme Court ruled in Meredith v. Pence, a landmark 5-0 decision,
that the Choice Scholarship Program does not violate the state constitution and that constitutional
prohibitions against government funding of religious entities does not apply to entities providing
primary and secondary education. The case began July 1, 2011, when teachers’ union officials and
others challenged Indiana’s voucher program in state court, alleging the Indiana Constitution
prohibits funding of religious schools. In Meredith v. Daniels, 49107-1107-PL-025402 (2012) a
Marion County Superior Court denied a motion for preliminary injunction, then granted summary
judgment January 13, 2012, in favor of the program.

On direct appeal to the Indiana Supreme Court, the justices opined, “First, the voucher program
expenditures do not directly benefit religious schools but rather directly benefit lower-income
families with school-children by providing an opportunity for such children to attend non-public
schools if desired. Second, the prohibition against government expenditures to benefit religious or
theological institutions does not apply to institutions and programs providing primary and secondary
education.” Meredith v. Pence, 984 N.E.2d 1213 (Ind. 2013)

IOWA

Tuition and Textbook Tax Credit

On March 17, 1992, the U.S. District court for the Southern District of Iowa in Lathens v. Bair held that
Iowa’s newly enacted Tuition and Textbook Tax Credit program was constitutional. Citing a
previous ruling of the U.S. Supreme Court, Mueller v. Allen, 463 U.S. 388, 103 S. Ct. 3062, 77 L. Ed. 2d
721, 1983 U.S. 96, upholding Minnesota’s Education Tax Deduction, the court ruled that Iowa’s tax
credit for private school educational expenses does not violate the Establishment Clause of the First

KENTUCKY

Education Opportunity Accounts

On October 8, 2021, the Franklin County Circuit Court in Council for Better Education v. Johnson
and the Commonwealth of Kentucky found that Education Opportunity Accounts, a tax-credit
funded education savings account program (ESA), is unconstitutional. The court held that the ESA
wrongfully targets only particular locales and that the law must have a provision allowing for a vote of
the people to accept or reject this new legislation. The program is enjoined; it cannot be implemented
until a higher court overturns this ruling. This case was filed by an association of almost all public
school districts in Kentucky against the first in the nation tax-credit-funded ESA, named Education
Opportunity Accounts (BOA). Appeal of this ruling is expected. Council for Better Education v. Johnson
and the Commonwealth of Kentucky, Franklin Circuit Court, Div. 1, Civil Action No. 21-CI-00461

LOUISIANA

Louisiana Scholarship Program

On May 7, 2013, the Louisiana Supreme Court in Louisiana Federation of Teachers v. State ruled that
the state constitution’s Minimum Foundation Program cannot be used to pay tuition costs at nonpublic
schools. The court declined to rule whether a voucher program funded through other means would
be constitutional, which had the effect of leaving the voucher program intact, but unfunded. This
case began when teachers’ unions and others filed suit to stop Louisiana’s New Orleans-focused
school voucher program from expanding statewide. In November 2012, Judge Timothy Kelley of the
19th Judicial Circuit, ruled the program’s funding method, which used the constitutionally created
Minimum Foundation Program, was unconstitutional. Louisiana Federation of Teachers v. State, No.
in the program during appeal to the Louisiana Supreme Court.

After the Louisiana Supreme Court struck down the voucher’s funding mechanism, in June 2013, Go.
Bobby Jindal and the state legislature passed a budget that would fund, through general
appropriations, the nearly 8,000 students approved for vouchers in the 2013-14 school year, and the
voucher program continues to be funded. Louisiana Federation of Teachers v. State, 118 So. 3d 1033
(La. 2013)

On November 11, 2015, the Fifth Circuit Court of Appeals in Brumfield v. La. State Bd. of Education
by a 2-1 decision overturned a district court ruling that granted the U.S. Department of Justice (DOJ)
pre-clearance review of the Louisiana Scholarship Program (LSP), arguing that the lower court
exceeded its scope of authority. The Department of Justice, in September 2014, used a 1975 federal
desegregation order, Brumfield v. Dodd, 405 F. Supp. 338 (E.D. La. 1975), to prohibit children in
affected schools from participating in the voucher program on the grounds that they left the schools
less integrated. The department was unable to produce evidence to support their claim, and the Fifth
Circuit Court of Appeals observed, “DOJ’s attempt to shoehorn its regulation of the voucher program
into an entirely unrelated forty-year-old case represents more than ineffective lawyering.” The
Court said DOJ attempted “to regulate the program without any legal judgment against the state.” The
November 2015 ruling by the Fifth Circuit reversed this infringement on the LSP’s freedom.
Brumfield v. La. State Bd. of Educ., 806 F.3d 289 (5th Cir. 2015)
MAINE

Town Tuitioning Program

On January 7, 1980, Maine Attorney General Richard S. Cohen released an opinion in response to a question posed by State Senator Howard Trotzky, who asked whether the U.S. Constitution’s First Amendment, “allows individuals [students] in school administrative districts to attend privately operated religious schools at public expense?” Although students had attended religious and secular private schools through public funding since 1873, General Cohen opined that funding a child to attend a school with a “pervasively religious atmosphere” would be unconstitutional, and since it is not possible to examine each school to determine whether it is pervasively sectarian, children accessing Maine’s Town Tuitioning voucher program could no longer attend religious schools. Me. Op. Att’y Gen. No. 80-2 (Jan. 1980).

On June 14, 1993, the Maine Supreme Court upheld the home rule authority of towns over school budgets (impacting town tuitioning), holding that municipalities maintain some authority over education policy. School Committee of York v. York, 626 A.2d 935 (Me. 1993).

On April 23, 1999, the Maine Supreme Judicial Court upheld the exclusion of religious schools and the U.S. Supreme Court declined to review. Since the mid-1980s, there have been many challenges regarding the exclusion of religious schools. Bagley v. Raymond School Department, 728 A.2d 127 (Me.), cert. denied, 528 U.S. 947 (1999).

On May 27, 1999, the U.S. Court of Appeals for the First Circuit upheld the ruling of the lower court that religious school exclusion was constitutional. Strout v. Commissioner, Maine Department of Education, 178 F.3d 57 (1st Cir. 1999).

On October 22, 2004, the U.S. Court of Appeals for the First Circuit disagreed with the lower court’s reasoning but agreed that Maine’s exclusion of religious schools from Town Tuitioning did not violate the Equal Protection Clause of the 14th Amendment. Eulitt v. Maine Department of Education, 386 F.3d 344 (1st Cir. 2004).

On April 26, 2006, although in 2002 U.S. Supreme Court upheld the constitutionality of vouchers with inclusion of religious schools in Cleveland, Maine’s Supreme Judicial court refused to overturn Maine’s 1981 law excluding religious schools from Town Tuitioning, stating the state was not compelled to offer direct or indirect tuition payments to sectarian schools. Anderson v. Town of Durham, 895 A.2d 944 (Me. 2006), cert. denied, 127 S.Ct. 166, 166 L.Ed.2d 512.

On July 1, 2008, Maine’s Supreme Judicial Court expanded upon its 2006 ruling in Anderson (above) and held that the law excluding religious schools from Town Tuitioning also applied to municipalities that may consider offering a general fund subsidy for tuition at a sectarian school. Joyce v. State, 951 A.2d 69 (Me. 2008).

On July 2, 2021, the U.S. Supreme Court accepted appeal of Carson v. Makin on Writ of Certiorari from the U.S. Court of Appeals for the First Circuit. The question presented to the Court is, “Does a state violate the Religion Clauses or Equal Protection Clause of the United States Constitution by prohibiting students participating in an otherwise generally available student-aid program from choosing to use their aid to attend schools that provide religious, or “sectarian,” instruction? This case began when parents in Maine sued the state for prohibiting them from using town tuition funding to choose private schools for their children that provide academic instruction through the lens of faith.

The U.S. District Court applied the Eulitt decision (see above) in ruling against parents in 2019. Carson v. Makin, 401 F.Supp.3d 207 (D. Me. 2019) On October 29, 2020, the U.S. Court of Appeals for the First Circuit held that Maine has a right to deny funding for a child’s tuition at a school where religion is part of the school day. Carson v. Makin, 979 F.3d 21 (1st Cir. 2020) The Court distinguished this case from Espinoza (see Montana) by opining that Espinoza involved a violation of the Free Exercise Clause, whereas allowing state funds to be used for education at a religious school using funds in part for religious activities would be a violation of the Establishment Clause.

The U.S. Supreme Court heard oral arguments on December 8, 2021. Decision pending. Carson v. Makin, U.S. Supreme Court No. 20-1088

MARYLAND

Broadening Options and Opportunities for Students Today (BOOST) Program

On December 10, 2021, the U.S. District Court of Maryland in Bethel Ministries, Inc. v. Salmon held that the state board administering the BOOST voucher program violated the First Amendment free speech rights of Bethel Christian Academy when it removed and excluded the school from the voucher program. The Court opined that the state violated the constitution when it “conditioned government funding on a viewpoint-based restriction of speech” and violated the Unconstitutional Conditions doctrine.

Schools participating in the BOOST program are prohibited from discriminating against students in the admissions process based on sexual orientation or gender identity. Bethel did not violate this nondiscrimination law. The case began when the school was nonetheless disqualified due to statements in its parent/student handbook that marriage is “a covenant between one man and one woman,” and that gender is bestowed by God “at birth as male or female to reflect His image.” The Court declined to rule whether the BOOST program is constitutional. This case may be appealed. Bethel Ministries, Inc. v. Salmon (D. Md. 2021).

MINNESOTA

Education Deduction

On June 29, 1983, the U.S. Supreme Court ruled in favor of Minnesota’s tax deduction for education program, a landmark decision. “Where, as here, aid to parochial schools is available only as a result of decisions of individual parents, no “imprimatur of state approval,” can be deemed to have been conferred on any particular religion, or on religion generally.” Mueller v. Allen, 463 U.S. 388, 103 S. Ct. 3062, 77 L. Ed. 2d 721, 1983 U.S. 96

MONTANA

Tax Credits for Contributions to Student Scholarship Organizations

On December 7, 2018, the U.S. Court of Appeals for the Ninth Circuit in Armstrong v. Kadas dismissed a case brought by the Association of Christian Schools International (which included ten religiously affiliated member schools in Montana). The Association asserted that the federal Tax Injunction Act did not bar their claim requesting the federal court to accept jurisdiction over the Association’s challenge to Montana’s regulation prohibiting religious school participation in its tax-credit scholarship program. The Court concluded that the comity doctrine applied; a case alleging that a state benefits program is unconstitutional should first proceed in state court. The Court therefore found no need to rule on whether the Tax Injunction Act barred the Association’s claims. Armstrong v. Kadas, No. 16-35422 (2019)
Legal History (continued)

On June 30, 2020, the U.S. Supreme Court in Espinoza v. Montana Department of Revenue ruled in favor of parents seeking the right to choose religious schools for their children participating in Montana’s tax credit scholarship program, overturning a prior decision of the Montana Supreme Court striking down the program. The U.S. Supreme Court held that Montana’s Supreme Court erred in applying its state constitution’s no-aid provision (AKA Blaine Amendment restricting state funding of religious entities) to the tax credit scholarship program.

The case began in 2015 when Montana parents sued the Montana department of revenue for imposing a regulation on the program that prohibited parents from choosing a religious school for their children using tax credit scholarship funding. The trial court found that the department of revenue had made a mistake of law, that the Blaine Amendment could only apply to appropriations, not tax credits; the court ruled in favor of parents. On December 12, 2018, the Montana Supreme Court overruled the lower court. Espinoza v. Montana Dept of Revenue, 2018 MT 306. The Court found that the department of revenue exceeded its authority by adopting a rule to exclude religious schools but reasoned that Montana’s constitutional provision restricting state aid to sectarian schools is permissibly broader than the federal constitution, and therefore, did not give deference to the U.S. Supreme Court decision upholding the constitutionality of tax-credit scholarship programs in ACSTOA v. Winn (see Arizona).

The U.S. Supreme Court agreed to take the case in June 2019. The Question Presented to the Court: “Does it violate the Religion Clauses or Equal Protection Clause of the United States Constitution to invalidate a generally available and religiously neutral student-aid program simply because the program affords students the choice of attending religious schools?” Answer: yes. The Court opined that if a state adopts a school choice program, it cannot block a parent from using funding from the program to access “some private schools solely because they are religious.” The Court stated further, “That “supreme law of the land” condemns discrimination against religious schools and the families whose children attend them.” Espinoza v. Mont. Dep’t of Revenue, 140 S.Ct. 2246, 207 L.Ed.2d 679 (2020)

NEVADA

Educational Choice Scholarship

On October 7, 2021, the Nevada Supreme Court in Morency v. State ruled against parents who challenged the state legislature’s elimination of the escalator clause in the state’s tax-credit scholarship program. Parents alleged that the bill was passed improperly, with a simple majority vote, which parents claimed conflicted with a constitutional requirement for a two-thirds vote. This case began when parents realized elimination of the escalator clause could cause hundreds of students to lose scholarship funding and could lead to eventual elimination of the program. The court held that the constitutional provision in question, requiring a two-thirds majority vote for bills that generate, create or increase public revenue, did not apply. The tax-credit scholarship program is still in effect, but the escalator clause has been repealed. Morency v. State, Dep’t of Educ., 137 Nev. Adv. Op. 63 (Nev. 2021)

NEW HAMPSHIRE

Education Tax Credit Program

On August 28, 2014, the New Hampshire Supreme Court in Duncan v. State issued a decision upholding the state’s tax-credit scholarship program. This case positioned individuals represented by the American Civil Liberties Union (ACLU) and Americans United for Separation of Church and State (AU) against the state’s new tax-credit scholarship program. In the decision, the court dismissed the lawsuit due to lack of standing by the defendants; the court reasoned they were unable to show harm caused by the program. The justices overturned a previous lower court ruling, which disallowed scholarships to schools that were religiously affiliated. Duncan v. State, 102 A.3d 913 (N.H. 2014)

OHIO

Cleveland Scholarship Program

On June 27, 2002, the U.S. Supreme Court in Zelman v. Simmons-Harris ruled that the Cleveland school voucher program does not violate the First Amendment of the U.S. Constitution; that vouchers are constitutional when parents have independent, private choice of schools without favoring or disfavoring religion. By design, the voucher program is “school neutral.” The Ohio Supreme Court had previously struck down the Cleveland voucher program, Simmons-Harris v. Goff, 711 N.E.2d 203 (Ohio 1999), ruling it was unconstitutional because the legislation adopting the voucher program violated the single subject rule. However, the Ohio court also held that the voucher program did not violate the state constitution’s compelled support or education clauses and did not violate the Federal constitution’s Establishment Clause. In Zelman, the U.S. Supreme Court opined, “We believe that the program challenged here is a program of true private choice . . . and thus constitutional.” The Court held that the program is “entirely neutral with respect to religion” that parents may “exercise genuine choice among options public and private, secular and religious” and that this program of true private choice “does not offend the Establishment Clause.” Zelman v. Simmons-Harris, 536 U.S. 639 (2002)

NORTH CAROLINA

Opportunity Scholarships


On July 27, 2020, Tamika Walker, president of the North Carolina Association of Educators teachers’ union, and others sued the state, alleging that the Opportunity Scholarships voucher program, as implemented, funds religious discrimination, has no meaningful educational requirements, discriminates against students based on “homosexuality, bisexuality, or gender non-conformity;” and does not accomplish a public purpose. This case is pending at the trial court. Kelly v. State and North Carolina State Education Assistance Authority, Wake County General Court of Justice, Superior Court Div., File no. 20 CV 8346

OKLAHOMA

Lindsey Nicole Henry Scholarships for Students with Disabilities

On November 20, 2012, the Supreme Court of Oklahoma in Ind. Sch. Dist. No. 5 of Tulsa Co. v. Spry dismissed on procedural grounds the Jenks Public Schools system’s lawsuit against parents residing in their district using Lindsey Nicole Henry Scholarships for their children with special needs to access private schools that meet their unique needs, stating the school districts do not have standing as Oklahoma taxpayers to sue under the state’s constitution and that parents were the wrong parties to sue. Ind. Sch. Dist. No. 5 of Tulsa Co. v. Spry, 2012 OK 98, 292 P.3d 19 (2012)

On February 16, 2016, the Oklahoma Supreme Court in Oliver v. Hofmeister ruled that the state’s voucher program is constitutional, in a 9-0 decision with one concurring opinion. Several factors were key to the court’s decision: 1) participation in the voucher program is voluntary; 2) a parent’s choice of school is strictly independent; 3) education funding flows from the state to the parent; 4) the program itself is neutral regarding religion; 5) any benefit to a private school is derived from the parent’s choice, not the state; 6) there is no adverse impact on the ability of religious schools to act independently of state control; 7) there is a substantial benefit to the state when a child uses a voucher; it is not a gift. Citing the landmark Zelman v. Simmons-Harris case (see Ohio | Cleveland Scholarship Program), the court said, “When the parents and not the government are the ones determining which private school offers the best learning environment for their child, the circuit between government and religion is broken.” Oliver v. Hofmeister, 368 P.3d 1270 (Okla. 2016)
Legal History (continued)

Oliver v. Hofmeister began in October 2013, when twelve plaintiffs renewed the 2012 legal challenge, this time with proper litigants. The Oklahoma County District Court ruled that the Lindsey Nicole Henry Scholarship for Students with Disabilities program violated Article 2, Section 5—the Oklahoma Constitution’s Blaine amendment—only insofar as the program allowed public funds to be used to pay tuition at private “sectarian” schools, described by the court to be like “Notre Dame . . . a Catholic institution through and through” where “religion influences every aspect.” Paying tuition at private “religious-affiliated” schools like “Southern Methodist University . . . Methodist in name only” was deemed permissible by this narrow ruling, Oliver v. Barresi, No. CV-2013-2072 (September 10, 2014).

PUERTO RICO
Free School Selection Program

On August 9, 2019, the Supreme Court of Puerto Rico in Asociación de Maestros v. Departamento de Educación ruled that vouchers are constitutional, overturning a lower court decision. The adverse ruling of the lower court relied erroneously on Asoc. De Maestros v. Sec. de Educación, 137 D.P.R. 528 (1994), a 25 year old ruling that vouchers were unconstitutional. The Puerto Rico Supreme Court’s 2019 ruling was brief, simply reversing the lower court ruling and dismissing the complaint brought by the American Federation of Teachers (AFT) teachers’ union—the national and local Puerto Rico chapter—against Puerto Rico’s Department of Education. The Justices explained their positions in four concurring opinions and two dissenting opinions. On August 22, the AFT filed a Motion to Reconsider, asking the Puerto Rico Supreme Court to reconsider its ruling; the motion was denied. Asociación de Maestros v. Departamento de Educación, 2018 TSPR 150 (2018), Case Number: CT-2018-6

TENNESSEE
Education Savings Account Pilot Program

On February 4, 2021, the Tennessee Supreme Court accepted Metropolitan Government of Nashville and Davidson County et al. v. Tennessee Department of Education, et al., on appeal from the Tennessee Court of Appeals. This case challenging Tennessee’s ESA Pilot voucher program was brought by Davidson and Shelby Counties (Nashville and Memphis). The sole issue under consideration by the Tennessee Supreme Court is whether the program violates the Tennessee Constitution’s Home Rule provision, which prohibits the legislature from targeting a particular county for legislation without a vote of citizens in that county approving the measure. The ESA Pilot only applies to the two counties bringing this litigation.

This case began in February of 2020. A second case, Roxanne McEwen v. Gov Bill Lee, Chancery Court of Davidson County, Case No. 20-0242-II, was filed in March of 2020 by a group of parents that also challenged the Home Rule provision, and claimed the program diverted public education funds to private schools, provided different treatment of public and private schools, and included no anti-discrimination and civil rights protections. Although both cases were heard at the trial court level, the court allowed only the Home Rule issue to proceed NS held the remaining legal complaints pending outcome of the Tennessee Supreme Court’s decision about Home Rule. In May 2020, the lower court ruled that the ESA Pilot violated the Home Rule provision. The Metropolitan Govt of Nashville and Davidson County, et al. v. Tennessee Dept of Education, Chancery Court of Davidson County, Case No. 20-0143-II. The Tennessee Court of Appeals agreed with the Chancery Court and in September 2020 ruled against the program. The Metropolitan Govt of Nashville and Davidson County, et al. v. Tennessee Dept of Education, Court of Appeals of Tennessee at Nashville, Case No. M2020-00683-COA-R9-CV.

The Tennessee Supreme Court heard oral arguments on June 3, 2021. Tennessee Supreme Court Justice Cornelia Clark died in September 2021 before a final ruling in this case. Three judicial candidates were selected by the Governor’s Council for Judicial Appointments on December 9, 2021 and were referred to the governor. Gov. Lee will appoint one of the candidates and his appointment must be confirmed by the General Assembly. No decision is expected in this case until after a new justice is sworn into office in 2022. Metropolitan Government of Nashville and Davidson County et al. v. Tennessee Department of Education, et al., Tennessee Supreme Court, Docket Number M2020-00683-SC-R11-CV

VERMONT
Town Tuitioning Program

On January 3, 1961, Vermont’s Supreme Court ruled that including religious schools in the Town Tuitioning Program first established in 1869 violated the First Amendment Establishment Clause of the U.S. Constitution. Allowing tuition funding to be used at schools of the Roman Catholic Diocese of Burlington was deemed an unconstitutional mixing of secular and sectarian education. Swart v. South Burlington Town School District, 167 A.2d 514 (Vt. 1961).

On January 28, 1994, the Vermont Supreme Court overturned the Swart decision (above) but only as to the specific facts of the case where a Vermont town paid tuition for a student to attend a religious school in Delaware. The Vermont Department of Education nonetheless refused to allow parents to choose religious schools. Campbell v. Manchester Board of School Directors, 641 A.2d 352 (Vt. 1994).

On November 11, 1999, the Supreme Court of Vermont barred religious schools from participating in the state’s town tuitioning program, citing a violation of the Vermont state constitution’s compelled support clause. The Court concluded that including religious schools in the town tuitioning program was a violation of the Vermont Constitutional provision against the use of funding for religious worship. The nation’s first school choice program, enacted in 1869, has mainly been challenged regarding participation by religious schools. Chittenden Town School Dist. v. Dept. of Education, 738 A.2d 539 (Vt.), cert. denied, 528 U.S. 1066 (1999)

On December 21, 2020, Vermont parents who do not live in towns with tuitioning (or in towns that only tuition particular grades) sued the state for failing to provide town tuitioning equally to all children of the state. The “fortuity of a child’s residence” determines whether a child will have educational opportunity and parents’ allege this conflicts with their children’s right under the state constitution to a publicly funded education that is offered equally to all children. This case is pending at the trial court level, Vitale v. French, Superior Court, Orleans Unit, Civil Division Docket No. 215-12-20 Oscv

On June 2, 2021, the U.S. Court of Appeals for the Second Circuit, rejecting application of the holding in Chittenden (above), held that, because of the U.S. Supreme Court decision in Espinoza (Montana, see above), it is unconstitutional to deny a child the right to use town tuition funding for tuition at a religious school. The Court issued a preliminary injunction against the state, which had denied funding at a religious school. A.H. v. French, 985 F.3d 165 (2nd Cir. 2021)

WEST VIRGINIA
Empowerment Scholarship Accounts

On August 11, 2021, Mountain State Justice, a nonprofit legal services firm, served notice on state leaders that it intends to file litigation against the nation’s largest education savings account program in the nation. The firm alleges the program violates the state constitution’s prohibition against special laws because it excludes antidiscrimination protections as provided by other laws, and that it fails to address its impact on the school funding formula. Litigation expected in 2022.
Legal History (continued)

On November 1, 2021, Hendrickson & Long Attorneys at Law, a private law firm in Charleston, served notice on state leaders that it also intends to file litigation against the West Virginia Hope Scholarship. The firm alleges the program competes with the Legislature's duty to provide a thorough and efficient system of free schools, decreases funding for public schools without a compelling state interest, uses School Fund monies dedicated to free schools, violates the authority of the state board of education, and is an impermissible special law because it treats scholarship students differently than public school students regarding antidiscrimination. Litigation expected in 2022.

WISCONSIN

Milwaukee Parental Choice Program

On March 3, 1992, the Wisconsin Supreme Court in Davis v. Grover held that the Milwaukee voucher program was constitutional. The court held that the voucher legislation was not an impermissible private or local bill, and the program does not disturb the uniformity of public school districts or violate the public purpose doctrine. Justice Ceci, in a concurring opinion said, “Let's give choice a chance!” Davis v. Grover, 166 Wis.2d 501, 480 N.W.2d 460 (Wis. 1992)

On June 10, 1998, the Wisconsin Supreme Court held in Jackson v. Benson that the Milwaukee voucher program does not violate either the state's Compelled Support Clause or Blaine Amendment. The court also affirmed the conclusions of Davis v. Grover (above), an earlier unsuccessful challenge to the school choice program. Jackson v. Benson, 218 Wis. 2d 835, 578 N.W.2d 602 (1998), cert. denied, 525 U.S. 967 (1998)

On December 23, 2015, the U.S. Department of Justice, Civil Rights Division of the Educational Opportunities Section (US DoJ) responded to an ACLU complaint, filed with the U.S. Department of Justice's Civil Rights Division in June 2011, alleging that the Milwaukee voucher program violated federal laws prohibiting discrimination against students with disabilities. The US DoJ issued a letter to Wisconsin's state superintendent of public instruction, informing the superintendent that after a rigorous evaluation, the Department of Justice had determined that no further action was warranted, and their investigation was closed. There were no findings of wrongdoing related to the voucher program.

Footnote

NEVADA

Education Savings Accounts

On May 13, 2021, the Nevada Supreme Court in Settelmeyer v. State held that Senate Bill 551, which repealed the modified business tax (MBT) was unconstitutional. Repeal of the MBT would have increased revenues to the state over $98 million and as such, violated the constitutional requirement of a two-thirds vote for passage, which did not occur; the bill was passed in the Senate with less than a two-thirds vote. Senate Bill 551 also repealed Nevada's expansive Education Savings Account program, previously litigated and found to be constitutional but due to a funding error, was found by the Nevada Supreme Court to be without an appropriation. It was never funded. Although Senate Bill 551 was ruled unconstitutional, the portions of the bill that only required a simple majority vote—including repeal of the ESA—were severed and upheld. Repeal of Nevada's ESA was ruled constitutional. Legislature of the State v. Settelmeyer, 486, P.3d 1276 (Nev. 2021)

Additional information on educational choice legal developments is available at the following national organizations:

EdChoice Legal Defense and Education Center | edchoice.org
Alliance Defending Freedom | adfemale.org/for-attorneys/cases/education-cases
Becket Law | becketlaw.org/area-of-practice/education
Institute for Justice | ij.org/SchoolChoice
Liberty Justice Center | libertyjusticecenter.org/cases
Pacific Legal Foundation | pacificlegal.org/cases-category/equality-under-the-law
Data Sources for Program Profiles

**AL**: Alabama Department of Revenue; **AZ**: Arizona Department of Revenue; Office of the Arizona State Treasurer; Arizona Department of Education; **AR**: Arkansas Board of Education; Arkansas Bureau of Legislative Research; **DC**: Serving Our Children D.C.; **FL**: Florida Department of Education; Step Up For Students; **GA**: Georgia Department of Education; Georgia Department of Revenue; Georgia Governor’s Office of Student Achievement; **IL**: Empower Illinois; Illinois Department of Revenue; **IN**: Indiana Department of Education; Indiana Department of Revenue; **IA**: Research and Analysis Division, Iowa Department of Revenue; **KS**: Kansas Department of Education; **LA**: Louisiana Department of Education; Policy & Legislative Services Division, Louisiana Department of Revenue; **ME**: Maine Department of Education; **MD**: Maryland State Department of Education; **MN**: Minnesota Department of Revenue; **MS**: Public Records Request response from Office of Reporting, Mississippi Department of Education; **MT**: Montana Department of Revenue; Montana Family Foundation; **NV**: Nevada Department of Education; **NH**: New Hampshire Department of Revenue Administration; Network for Educational Opportunity; Concord Christian Academy Giving and Going Alliance; **NC**: North Carolina State Education Assistance Authority; **OH**: Office of Data Quality and Governance, Ohio Department of Education; **OK**: Catholic Schools Opportunity Scholarship Fund; GO for Catholic Schools; Opportunity Scholarship Fund; Oklahoma Islamic School Foundation; Crossover Preparatory Academy; Open Records Act Request response from Oklahoma State Department of Education; **PA**: Pennsylvania Department of Community and Economic Development; **RI**: Oficina de Libre Selección de Escuelas, Puerto Rico Department of Education; **SC**: Division of Taxation, Rhode Island Department of Revenue; **SD**: South Dakota Partners in Education; **TN**: Tennessee Department of Education; Beacon Center of Tennessee; **UT**: Special Education Services Division, Utah State Board of Education; **VA**: Tax Credit Programs Division, Virginia Department of Education; **VT**: Vermont Agency of Education; **WI**: Wisconsin Department of Public Instruction; Wisconsin Department of Revenue

Regulatory requirements for the programs were initially adapted from Matt Frendewey, Krista Carney, Whitney Marcavage, Paul Dauphin, Kim Martinez, and Kimberly Sawatka, *School Choice Yearbook 2015–16* (Washington, DC: Alliance for School Choice, 2016), http://allianceforschoolchoice.org/yearbook, and have been edited annually following states’ legislative sessions and recodification periods by EdChoice.

Methodology & Data Sources for Eligibility

Because many programs have income limits and it is extremely difficult, if not impossible in most states/districts, to find data on student populations broken down by family income bracket—we decided it best to measure eligibility for the applicable programs using families instead of students. Eligibility percentages are based on the eligible population(s) in a program’s stated jurisdiction.

Eligibility based on family income was generally calculated as follows: Determined average family size for the pertinent state/district using 2019 American Community Survey (ACS), table DP02 via U.S. Census Bureau. Determined income limit based on average family size and program income limits using the USDA’s income eligibility guidelines for poverty and the free and reduced-price lunch program posted online via Federal Register 85, no. 55 (March 2020), p. 16052. Determined total families with children eligible by summing the number of families with children in each qualifying income bracket to determine income limit using 2019 ACS 5-year estimates, table B19131 via U.S. Census Bureau. For those income limits that fell within a given income bracket, normal distribution within income brackets was assumed to approximate the percent of families within these brackets who are income-eligible. Divided total families with children eligible by total families with children, also found on 2019 ACS, table B19131, to find a rough estimate.

Eligibility based on students was generally calculated as follows: Found the number of applicable students in public schools in a state/district using Common Core of Data (CCD), “Public Elementary/Secondary School Universe Survey,” 2019-20 v.1a and “State Nonfiscal Public Elementary/Secondary Education Survey,” 2019-20 v.1a via Elsi tableGenerator. Found the number of applicable students in private schools in a state/district using PSS Private School Universe Survey data for the 2018–19 school year. When applicable for programs with special needs pathways, used U.S. Department of Education, Office of Special Education Programs state child count data estimates to serve as a proxy for the number of homeschool students for who would otherwise be unaccounted in federal data. Summed all three sectors (public, private and homeschool) to get total students. Added number of public school students to number of students participating in the program to get total students eligible. (Note: This step differed the most among programs, depending on whether or not the program was limited to students with special needs, low-performing schools, in foster care, and/or children of active-duty military members.) Divided total students eligible by total students to find a rough estimate.

Whenever possible, the abovementioned sources were used. Other sources include: **AL**: “Failing Schools Lists” and “Public Data Report: Enrollment by Ethnicity and Gender (School Level)” via alsde.edu; **AZ**: “10/1 Child County by Disability” via AZED.gov; **AR**: Foster care count via Kids Count Data Center; **FL**: Children’s Bureau, “FY2005-FY2015 Foster Care: Entries, Exits, and In Care on the Last Day of Each Federal Fiscal Year”; **KS**: “100 lowest-performing” schools lists via ksde.org; **LA**: “School Performance Scores” and “Multi-Stats (Elem-Sec by Site) – Public” via LouisianaBelieves.com; **OH**: EdChoice Scholarship Program: List of Designated Schools; **PR**: “List of Low Achieving Schools” and “Current Year Data: Full Enrollment (Headcount)” via education.hawaii.gov; 2019 ACS, tables B05009 and B10001; **OK**: Foster care count via Kids Count Data Center; **PA**: List of Low Achieving Schools” and “Enrollment Public Schools” via education.pa.gov; **PR**: Consejo de Educación de Puerto Rico
COMMITMENT TO METHODS & TRANSPARENCY

EdChoice is committed to research that adheres to high scientific standards, and matters of methodology and transparency are taken seriously at all levels of our organization. We are dedicated to providing high-quality information in a transparent and efficient manner.

The American Association for Public Opinion Research (AAPOR) welcomed EdChoice to its AAPOR Transparency Initiative (TI) in September of 2015. The TI is designed to acknowledge those organizations that pledge to practice transparency in their reporting of survey-based research findings and abide by AAPOR's disclosure standards as stated in the Code of Professional Ethics and Practices.

All individuals have opinions, and many organizations (like our own) have specific missions or philosophical orientations. Scientific methods, if used correctly and followed closely in well-designed studies, should neutralize these opinions and orientations. Research rules and methods minimize bias. We believe rigorous procedural rules of science prevent a researcher’s motives, and an organization’s particular orientation, from pre-determining results.

If research adheres to proper scientific and methodological standards, its findings can be relied upon no matter who has conducted it. If rules and methods are neither specified nor followed, then the biases of the researcher or an organization may become relevant, because a lack of rigor opens the door for those biases to affect the results.

EdChoice welcomes any and all questions related to methods and findings.
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